

Buckinghamshire

Date:	Thursday 15 December 2016
Time:	12.30 pm (pre-meeting at 12.15 for Board only)
Venue:	Mezzanine Room 2, County Hall, Aylesbury

#### 12.15 pm Pre-meeting Discussion

This session is for members of the Committee only.

#### 12.30 pm Formal Meeting Begins

#### WEBCASTING NOTICE

Please note: this meeting may be filmed for subsequent broadcast via the Council's internet site - at the start of the meeting the Chairman will confirm if all or part of the meeting is being filmed.

You should be aware that the Council is a Data Controller under the Data Protection Act. Data collected during this webcast will be retained in accordance with the Council's published policy.

Therefore by entering the meeting room, you are consenting to being filmed and to the possible use of those images and sound recordings for webcasting and/or training purposes.

If you have any queries regarding this, please contact Member Services on 01296 382876.

Ager	ida Item	Time	Page No
1	WELCOME & APOLOGIES	12.30	
2	DECLARATIONS OF INTEREST		
3	<b>UPDATE ON SYSTEM PLANNING</b> The purpose is to provide an update on local system planning including the development of the Sustainable Transformation Plan since the last presentation at the Health and Wellbeing Board in September 2015.	12.35	5 - 26

#### **Presenters:**

Lou Patten, Chief Operating Officer, Aylesbury Vale CCG and Chiltern CCG Robert Majilton, Deputy Chief Officer and Director of Sustainability & Transformation, Aylesbury Vale CCG & Chiltern CCG Neil Dardis, Chief Executive, Buckinghamshire Healthcare Trust Pauline Scully, Service Director, Oxford Healthcare Trust

4 HEALTH & WELLBEING BOARD MEMBER COMMISSIONING 1.30 INTENTIONS AND UPDATE ON THE REFRESH OF THE JOINT HEALTH & WELLBEING STRATEGY 2016-21

To share the commissioning intentions and key commissioning priorities of Board member organisations for 2017-18.

For Board Members to discuss the refreshed Joint Health & Wellbeing Strategy and to discuss the next steps.

#### **Presenters:**

Trevor Boyd, Managing Director, Communities, Health and Adult Social Care

David Johnston, Managing Director for Children Social Care and Learning

Lou Patten, Chief Operating Officer, Aylesbury Vale CCG and Chiltern CCG

Robert Majilton, Deputy Chief Officer and Director of

Sustainability & Transformation, Aylesbury Vale CCG & Chiltern CCG

Jane O'Grady, Director of Public Health

#### 5 UPDATE ON BETTER CARE FUND 2017-19 PLAN AND 2.10 63-76 PERFORMANCE

The presentation provides the Health and Wellbeing Board with an update on the focus and scope for the progression of the Buckinghamshire Better Care Fund for 2017-19.

It also includes the Dashboard for the Quarter 2 data published in November 2016 which demonstrates the progress against targets and integration milestones for delivering better integrated care.

#### Presenter:

Rajni Cairns, Programme Manager for Integrated Care, Joint

27 - 62

Commissioning

	5		
6	CHILDREN AND YOUNG PEOPLE UPDATE AND SEND STRATEGY David Johnston, Managing Director for Children's Social Care and Learning will provide the Health and Wellbeing Board with an update on the Children and Young People improvement plan:	2.30	77 - 170
	To include:		
	<ul> <li>An update on the Ofsted and Department for Education Visits</li> <li>Transforming services</li> <li>An opportunity to comment on the Annual Buckinghamshire Safeguarding Children Annual Report 2015-16 (report attached)</li> <li>SEND Review and Strategy – presented by Gillian Shurrock, Head of SEN</li> </ul>		
7	<b>MINUTES AND ACTIONS</b> To confirm the minutes of the meeting held on Thursday 15 September 2016 as a correct record.	3.00	171 - 178
8	PUBLIC QUESTIONS	3.10	
9	<b>FORWARD PLAN</b> The work programme for the Health & Wellbeing Board is attached.	3.25	179 - 180
10	<b>DATE OF NEXT MEETING</b> The next meeting is due to take place on Thursday 12 January at 10.30am (pre-meeting for Board Members at 9.30am) in the Exhibition Suite, Old County Hall, Aylesbury.	3.30	

If you would like to attend a meeting, but need extra help to do so, for example because of a disability, please contact us as early as possible, so that we can try to put the right support in place.

For further information please contact: Liz Wheaton on 01296 383856, email: ewheaton@buckscc.gov.uk

#### Members

Mr M Appleyard (Buckinghamshire County Council), Mr R Bagge (District Council Representative), Dr R Bajwa (Clinical Chair), Ms J Baker OBE (Healthwatch Bucks), Mr S Bell (Chief Executive, Oxford Health NHS), Mr T Boyd (Strategic Director for Adults and Family Wellbeing), Ms I Darby (District Council Representative), Mr N Dardis (Buckinghamshire Healthcare Trust), Lin Hazell (Cabinet Member for Children's Services), Dr G Jackson (Clinical Chair), Mr D Johnston (Buckinghamshire County Council), Ms A Macpherson (District Council Representative), Mr R Majilton (Director of Sustainability and Transformation), Dr J O'Grady (Director of Public Health), Ms L Patten (Accountable Officer (Clinical Commissioning Group)), Dr S Roberts (Clinical Director of Mental Health), Dr J Sutton (Clinical Director of Children's Services), Mr M Tett (Buckinghamshire County Council) (C), Dr K West (Clinical Director of Integrated Care) and Ms K Wood (District Council Representative)

## Health & Wellbeing Board

Buckinghamshire

Title	Update on System Planning and the development of the Sustainable Transformation Plan				
Date	15 December 2016				
Report of:	15 December 2016 Lou Patten, Chief Operating Officer, Aylesbury Vale CCG and Chiltern CCG Robert Majilton, Deputy Chief Officer and Director of Sustainability & Transformation Aylesbury Vale CCG & Chiltern CCG Neil Dardis, Chief Executive, Buckinghamshire Healthcare Trust Pauline Scully, Service Director, Oxford Healthcare Trust				
Lead contacts:	Robert Majilton, Deputy Chief Officer and Director of Sustainability & Transformation Aylesbury Vale CCG & Chiltern CCG				

#### Purpose of this report:

The purpose of the presentation is to provide an update on local system planning including the development of the Sustainable Transformation Plan since the last presentation at the Health and Wellbeing Board in September 2015.

#### **Recommendation for the Health and Wellbeing Board:**

The Health and Wellbeing Board is asked to note the report and comment on the presentation at the meeting.

### Background documents:

N/A



# Update on system planning

~

# Health & Wellbeing Board 15 December 2016

## Since September.....

ω



- 18 October Presentation on System planning to the Health and Adult Social Care Select Committee
- 21 October Draft Sustainability and Transformation plan submitted (2017 – 2020) – currently subject to NHS England assurance
- 24 November Development of 2 year operational plans across commissioners (CCGs and NHSE) and providers covering April 2017 – March 2019
- November / Early December 7 Locality engagement events

## **Our Challenges**



# An **ageing** population

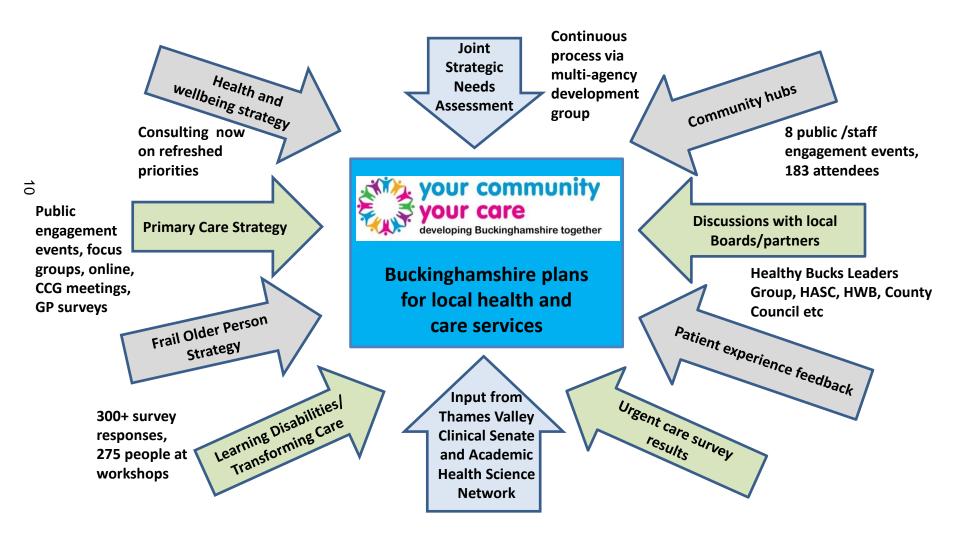
# A growing population

New demands cost the NHS at least an extra £10bn a year nationally

Evolving healthcare needs, such as the increase in obesity and diabetes

# Plans are based on feedback from public, patients and stakeholders:

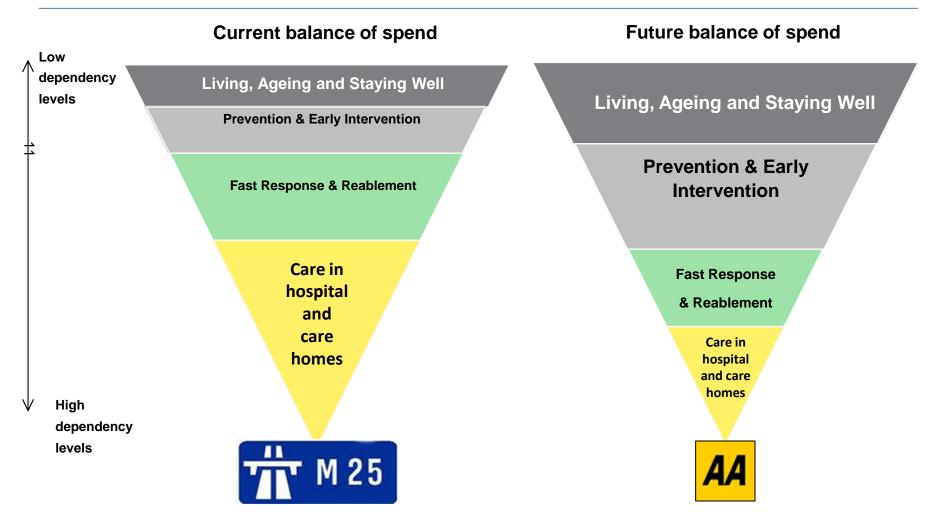




## Our Strategy: We need to put care in the best place

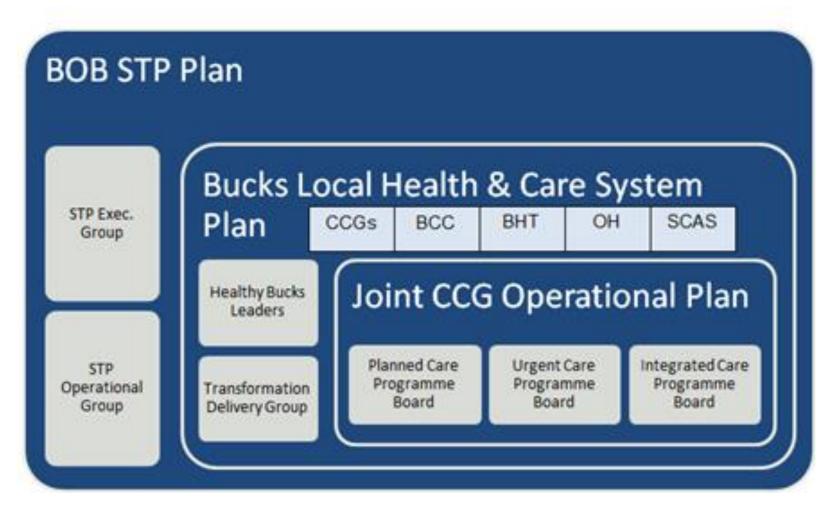


If we do nothing to meet these challenges, our costs will exceed our funding by about £107million over the next four years across the Buckinghamshire health system.



## How our plans align: Clinical Commissioning Groups





There is a separate presentation on the CCGs Operational Plan (including commissioning intentions) which includes next steps on delivering areas such as our strategy for mental health

## How our plans align: Buckinghamshire Healthcare Trust





# STPs



## Sustainability and Transformation Plans (STPs):

- Are 'umbrella' plans for change: provide an opportunity to work at scale across a larger population where it makes sense to do so;
- Are the mechanism for sharing innovation and delivering the Five Year Forward View;
  - Plans address how we will collectively improve health, care and finance for the wider population;
  - Organisations retain their own accountability whilst also working to a shared, agreed STP plan

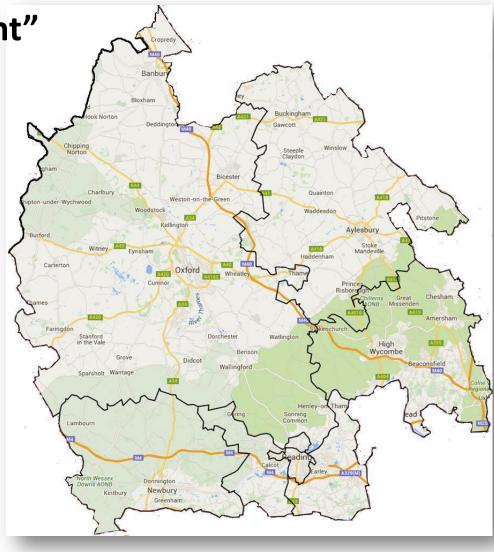


## Buckinghamshire, Oxfordshire and Berkshire West makes up our STP "footprint"

- 1.8m population
- £2.5bn place-based funding
- 7 CCGs

<u>5</u>

- 6 NHS Hospitals
- 14 local authorities
- Several other arm's length bodies (e.g. Thames Valley Clinical Senate)





# The majority of our Sustainability and Transformation work will be delivered locally:

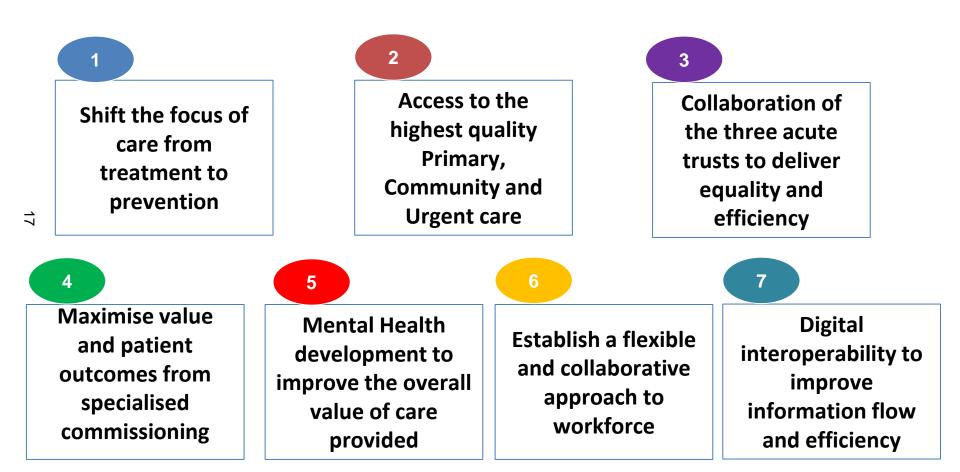


of Buckinghamshire's STP is the local health and care plans that we've already been talking to you about About **30%** 

of Buckinghamshire's STP is work across the larger Bucks, Oxfordshire and Berkshire West footprint

## **Our STP Workstreams**





## **Our STP Workstreams**

Challenges	Our footprint is made up of m health economies with diffe population characteristics healthcare needs. Overall g health status masks variation inequalities. Child and adult of increasing. The older populat growing faster than the nati average	rent & ood n and besity tion is	aging workford increasing diffic services. Th development of ro of hospital care variable perfor	ost of living and an ce are leading to culty in sustaining is is inhibiting objust integrated out e, contributing to mance and rising admissions	Significant variation ir per capita spend on specialised services across the STP	Variation in care leads to c outcomes wh meet pa expectat	uality and current nich don't tient sust	e cost of delivering ent health and care services is not ainable in the long term
			2	3	4	5	<b>_</b>	7
Priorities	Shift the focus of care from treatment to prevention	higi Com	cess to the nest quality Primary, munity and rgent care	Collaboration of the three footprint acute trusts to deliver equality and efficiency	Maximise value and patient outcomes from specialised commissioning	Mental Health development to improve the overall value of care provided	Establish a flexible and collaborative approach to workforce	Digital interoperability to improve information flow and efficiency
	· · · · · · · · · · · · · · · · · · ·		<b>+</b>	+	יו♥	•	┑┌────	
Initiatives 81	Each and every clinical contact to include brief advice, supported by face to face, phone and web based behaviour change support. Build on existing asset based approaches	of ho servic opera comm and c by GF maint indep elder patie	ting from nunity hubs oordinated s to	Consolidation of backroom services to ensure high quality and optimise cost effectiveness	Identify opportunities for modifying pathways, standardising thresholds and increasing prevention to reduce spend and increase value	Develop a network of providers of specialist mental health care across a larger footprint of STPs coordinating inpatient and community based services	A shared workforce plan to support rotation of staff across organisations to increase quality of care and staff retention	Creating a single set of information sharing agreements across BOBW
The impact of our plans	<ul> <li>A dynamic social moven which activates individual increase personal activit</li> <li>Everyone working toget so the population across BOBW have happier and healthier lives</li> <li>Reduced health inequali</li> <li>Reduced demand for service</li> </ul>	als to y her s l	<ul> <li>appropriate set</li> <li>Patients get q right place, fir</li> <li>Reduced A&amp;E</li> <li>Increased propindependently</li> <li>Delivery of cat</li> <li>Coherent stan</li> </ul>	uicker treatment because st time and non-elective attenda portion of elderly people	they get to the nces living ecialist mental	nvest in local ervices and so mprove outcomes deduced out of area reatments	<ul> <li>Improved patient and workforce experience</li> <li>Reduced turnover</li> <li>Reduced spend on agency</li> <li>Workforce leading the way on health and wellbeing</li> </ul>	<ul> <li>Improved information for clinicians with which to make clinical decisions</li> <li>Reduced duplication for patients</li> <li>Releasing time for patients and clinicians</li> </ul>

# Developing our local Plan



Context	Vision	Aim	Programme workstrea	ams	<ul> <li>3-5 strategic interventions &amp; FYFV models</li> </ul>	Enabling infrastructure
Overall good health status Unhealth	E veryone working together	The aim of partn increase suppor	Promoting selfcare and a radical step change in prevention	A life-course approach to: Promoting healthy lifestyles Improving mental health and wellbeing Tackling inequalities Building community capacity and self help	<ul> <li>Active Bucks program me &amp; physical activity strategy</li> <li>Work force trained in MECC and asset based conversations</li> <li>Better joined up services for vulnerable groups</li> </ul>	Work force - redu IM&T digital interc Estates - reduci initiat
Ageing populatio n	so that the people	aim of partners is to rebalance the heatth and social care spend ease support for Living, Ageing and Staying Well and Prevention initiatives	Integrating the health & social care commissioning & delivery system	Frail older people	<ul> <li>Muki specially community provider teams based in community hubs accessed via a single point</li> <li>NHS &amp; Council joint approach to residential care &amp; continuing health care market</li> <li>Reducing acute hospital utilisation and investing in community &amp; primary care</li> <li>Redesigning community hospital care</li> </ul>	Work force - reduce agency costs, review skill mx & reduce corporate costs e.g. shared back office functions with Council IM&T digital interoperability – paperless by 2020, shared care records across all organisation E states – reducing capital asset footprint across Council & NHS through' <i>One Public Estate</i> initiative, optimal use of all public service assets, refinancing P FI debt
Rising	of Bucking	ealth and soci taying Well a initiatives		<ul> <li>Mental health &amp; learning disability care</li> </ul>	<ul> <li>Vanguard'prime contractor' model for tertiary services</li> </ul>	s, revie w skill mx & reduce c office functions with Council perless by 2020, shared care footprint across Council & N
incidenc e of long term Generally system is seen	of Buckinghamshire have happy and healthier lives	al care spend in Buc nd Prevention and Ei	Reforming urgent & emergency care	Tham es Valley integrated urgent care	<ul> <li>Urgent &amp; emergency care network model implementation</li> <li>Transitional care managing medically fit for discharge</li> <li>Reducing length of stay and unnecessary use of beds within the acute sector</li> </ul>	« reduce corporate costs e.g. share with Council shared care records across all organ shared care records across all organ council & NHS through ' One Public vice assets, refinancing PFI debt
as low Financial challenge c.£200m over 5	r and healthier lives	in Buckinghamshire to and Early Intervention	Planned & specialised care, maternity & paediatrics	<ul> <li>Tackling variation <i>Right Care</i></li> <li>Maternity care strategy</li> <li>Cancer strategy</li> <li>Interventional radiology</li> </ul>	<ul> <li>Improving performance to upper decile</li> <li>Capacity planning for increased births</li> <li>Network pathway improvement</li> <li>24/7 day working plan</li> </ul>	e g. shared back s all organisations n <i>e Public Estate'</i> debt

# Our focus is to...

20



- Improve patient outcomes and experience
- Shift spend on bed-based care into prevention and care at home
- Integrate health and care services, avoid unnecessary steps in pathways to reduce waste and duplication
- Deliver cost and productivity improvements through implementation of recommendations such as from the Carter report and Rightcare programme
- Deliver urgent and emergency care services in the right place at the right time
- Deploy technology to enable rapid access to advice, care and support





Shifting the focus of care

Managing urgent and emergency care

Integrating health and social care

**Redesigning GP-led care** 

**Developing new models of care** 

## **Community Hubs and Locality Services**



Each Locality: Integrated primary care and community based services **Community Hubs:** 

- Co-ordinated care planning
- Rapid access to diagnostics
- Specialist support for complex conditions
- Links to hospital consultants and procedures
- Access to social & voluntary services, information and prevention support

Hospital based care

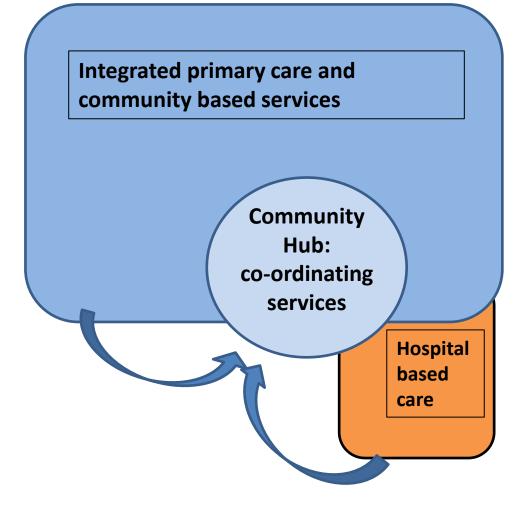
## Community Hubs: co-ordinating services & support



Community hubs will vary in services tailored to their local population needs; some services will be in a building, others may be virtual (e.g. video outpatients, information).

Local services can be co-ordinated across the locality and provide signposting, advice and guidance.

Hubs will bring together health, care and the voluntary sector, to enable more efficient access to hospital based specialist advice, through local appointments or video conferencing.



## Workforce



- Future workforce planning is about right skills, recruitment plans and joint planning to deliver integrated care and reduce the cost of temporary staffing, recruiting to fill vacancies in front line staff.
- Our workforce strategy and the associated plans mean:
  - Addressing long-standing difficulties in recruiting & retaining staff (a number of whom are drawn into employment in London for higher rates of pay) by making improvements to training, terms and conditions, and by taking a shared approach to recruitment from overseas
  - Enhancing professional and clinical leadership capability and upskilling the workforce, enabling staff to deliver better care
  - Working in partnership across the STP's public sector organisations to recruit, retain & develop the support workforce across organisations front-line care and support staff across health & social care without a professional qualification, for example domiciliary care worker or health care assistant including identifying new combined roles across sectors taking advantage of the different sectors' abilities to attract & retain staff and developing joint education & development for new support worker roles.

## **Further Information**

25



- Update to Health and Adult Social Care Select Committee on System Planning 18 October 2016 (<u>https://democracy.buckscc.gov.uk/documents/s87395/2016%2010%2005</u> %20-%20HASC%20Briefing%2018%20Oct%202016.pdf
- Buckinghamshire Healthcare trust board papers and update on STP <u>http://www.buckshealthcare.nhs.uk/Downloads/Trust-board-documents-</u> <u>2016/s%20Public%20Board%20agenda%20and%20papers%20Buckingham</u> <u>shire%20Healthcare%20NHS%20Trust%20November%202016.pdf</u>
- CCG Governing Body papers and draft operational plans for 2017 2019
   <a href="http://www.aylesburyvaleccg.nhs.uk/about-us/governing-body-meetings/">http://www.aylesburyvaleccg.nhs.uk/about-us/governing-body-meetings/</a>

### Health & Wellbeing Board

Buckinghamshire

Title	Health and Wellbeing Board member Commissioning Intentions and update on the Refresh of the Joint Health and Wellbeing Strategy 2016-2021
Date	15 December 2015
Report of:	Trevor Boyd Managing Director, Communities, Health and Adult Social Care David Johnston, Managing Director for Children Social Care and Learning Lou Patten, Chief Operating Officer, Aylesbury Vale CCG and Chiltern CCG Robert Majilton, Deputy Chief Officer and Director of Sustainability & Transformation Aylesbury Vale CCG & Chiltern CCG Jane O'Grady, Director of Public Health
Lead contacts:	Susie Yapp, Head of Strategic Commissioning Adults Sue Butt, Head of Strategic Commissioning Children's Debbie Richards, Director of Commissioning and Delivery Tracey Ironmonger, Assistant Director of Public Health Katie McDonald, Health and Wellbeing Lead Officer

#### Purpose of this report:

To share the commissioning intentions and key commissioning priorities of Board member organisations for 2017-18

Allow discussion on any potential gaps and challenges for the Board in the refresh of Buckinghamshire's Joint Health and Wellbeing Strategy 2016-2021 and provide the Board with an update on the next steps of the JHWBS.

### Recommendation for the Health and Wellbeing Board:

- To note the commissioning intentions presentations given by representatives from each organisation
- Consider and discuss any opportunities, gaps or challenges identified through the presentations
- Agree any further actions required to support the development and alignment of commissioning plans for 2017/18

### The Report includes Commissioning Intentions from:

- Adults Joint Commissioning
- Children's Joint Commissioning
- Public Health
- Aylesbury Vale and Chiltern CCG Operation plan including Commissioning Intentions for 2017-19

It should be noted that the commissioning intentions submitted for publication with the Health and Wellbeing Board Papers are in draft form and at going to print had not been presented at the Integrated Commissioning Executive Team meeting on the 8 December.

## Aligning the Commissioning Intentions with the priority areas for Buckinghamshire's Health and Wellbeing Strategy refresh 2016-2021

The Joint Health and Wellbeing Strategy refresh aims to create the best conditions in Buckinghamshire for people to live healthy, happy and fulfilling lives and achieve their full potential. The Health and Wellbeing Board's vision is to improve outcomes for the whole population as well as having a greater impact on improving the health and wellbeing of those people in Buckinghamshire who have poorer health and wellbeing.

As part of its Terms of Reference the Health and Wellbeing Board is committed to using its power of influence to encouraging closer working between health and social care commissioners who have a duty to ensure that their commissioning intentions are aligned to the priorities of the JHWBS.

The refreshed priority areas for actions for 2016-2021 are:

- 1. Every child has the best start in life
- 2. Keep people healthier for longer and reduce the impact of long term conditions
- 3. Promote good mental health and wellbeing for everyone
- 4. Protect residents from harm
- 5. Support communities to enable people to achieve their potential and ensure Buckinghamshire remains a great place to live

The following sections focus on how partner commissioning intentions for 2017/18 align with the Joint Health and Wellbeing Strategy priorities.



Children's Social Care and Learning Commissioning Intentions 2017/18

Children, Young People and Maternity Commissioning Intentions 2017/18

High Level Overview of Commissioning Intentions 2017/18:



Commissioning	Key Deliverables	H&WB Strategy	Commissioning
Intention	2017/18	Priority Areas	Partners
Strategic development of educational provision to ensure sufficient school places	<ul> <li>Publication and consultation on area plans across the 20 primary planning areas and 11 secondary planning areas.</li> <li>Progress feasibility studies for all proposals - concentrated in Wycombe West, Marlow, Bourne End, Haddenham, Wendover and Princes Risborough</li> <li>Design, procurement and progression of capital projects through planning to end of defect liability period.</li> <li>transfer of schools to Academy status in line with Government guidelines</li> </ul>	Every child has the best start in life	BCC
	<ul> <li>Progression of new schemes to provide additional places for 2, 3 and 4 year olds in greatest need.</li> </ul>	Every child has the best start in life	BCC
Strategic development of early years provision to provide sufficient 2, 3 and 4 year old places for eligible families	<ul> <li>Targeted market shaping in Aylesbury &amp; High Wycombe areas to maintain 2 year old take up.</li> <li>Facilitate and shape the market to meet new 30 hour childcare place entitlement for eligible families from Sept 2017</li> </ul>	Every child has the best start in life	BCC
High quality early years provision	<ul> <li>Good and outstanding early years providers.</li> <li>2, 3 and 4 year old learning and development outcomes</li> <li>Safeguarding children .</li> <li>Workforce development</li> </ul>	Every child has the best start in life	Buckinghamshire Learning Trust (BLT) Public Health

Commissioning	Key Deliverables	H&WB Strategy	Commissioning
Intention	2017/18	Priority Areas	Partners
Raising the participation age	<ul> <li>Consolidate work with Bucks Youth (Action4Youth &amp; Connexions are partners)</li> <li>Review delivery of statutory duties associated with RPA with possible recommissioning of existing provision</li> <li>Ensure BRIDGEs Programme is rolled out successfully and mainstreamed</li> <li>Review of Support for the Buckinghamshire Skills Hub</li> </ul>	Every child has the best start in life	
Buckinghamshire Learning Trust	<ul> <li>Review options regarding the future of the funding arrangement, agreement and specified services.</li> <li>Review Specialist Teaching Service.</li> </ul>	Every child has the best start in life	
Deliver our CAMHS transformation ambitions	<ul> <li>Review CAMHS transformation plan and second year of new service model implementation.</li> <li>Review perinatal mental health pathway after first year of implementation</li> </ul>	Promote good mental health and wellbeing Every child has the best start in life	Joint – BCC/CCGs
Establish a joint arrangement process for children with complex needs	Establish and implement a complex needs pathway and decision making process across health, education and social care.	Every child has the best start in life.	Joint – BCC/CCGs & Spec. Commissioning (NHSE)
Maternity	<ul> <li>Continue to drive and implement locally specific initiatives that reduce variation and inequalities in:         <ol> <li>Low birth weight babies</li> <li>Infant mortality</li> <li>Work in partnership across the STP and with NHSE to develop and begin implementation of regional maternity plan securing sustainable maternity services for the future.</li> </ol> </li> </ul>	Every child has the best start in life.	CCG led Public Health and BCC
Paediatrics	<ul> <li>Reduce inappropriate attendances to A&amp;E by improving urgent care pathways for children and their families.</li> <li>Continue to drive and implement a community paediatric service that meets statutory duties, RTT NHS target.</li> <li>Improve consistency of quality including service user experience.</li> </ul>	Every Child has the best start in life	CCG led Public Health and BCC

Commissioning	Key Deliverables	H&WB Strategy Priority	Commissioning Partners
Intention	2017/18	Areas	
Clinical variation and	<ul> <li>Identify clinical variations and inequalities and devise and commence implementation of action plan to redress the imbalance.</li> </ul>	Every Child has the	CCG led
inequalities		best start in life	Public Health
Continuing Care	<ul> <li>Award new contract for healthcare at home for children with continuing care needs.</li> </ul>	Every Child has the	CCG led
		best start in life	NHS Arden GEM
Strategic development	<ul> <li>Review and develop business case for regional residential provision to enable more Buckinghamshire children in care to be placed locally.</li> </ul>	Every Child has the	Cross regional local
of in county provision	Commission and contract award Jan 2018.	best start in life	authorities x7
for children in care	<ul> <li>Review and develop business case for a Buckinghamshire based residential children's home provision. Implementation from Jan 18 onwards.</li> </ul>		CCGs
	• Develop strategic partnership with IFAs to secure all Bucks carers for Bucks children.		6 IFAs
	<ul> <li>Implement fostering improvement plan to increase BCC fostering offer.</li> <li>Continue development of the regional adoption agency.</li> <li>Develop business case for residential care services for children with disabilities, under 16 yrs of age, to access provision locally to home.</li> </ul>		5 LA partners and 3 adoption agency partners
Strategic development	<ul> <li>Review and develop business case for wrap around support and independent living options alongside an appropriate education offer.</li> </ul>	Every child has the	Education Funding Agency
of education and care		best start in life.	(EFA)
provision for young			Adult Social Care - CHASC
people over the age of			
16			Local Colleges

Adult Social Care Commissioning Intentions 2017/18

**High Level Overview of Commissioning Intentions 2017/18:** 

Commissioning	Key Deliverables	H&WB Strategy	Commissioning Partners
Intention	2017/18	Priority Areas	
Develop a new model of prevention which supports people to maintain their independence and dovetails into the new model of social care	<ul> <li>Business case for a new model of Prevention (Spring 2017)</li> <li>Recommissioning of the elements which are not addressed by the new model of social work</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions	Children's Social Care & Learning – CSCL (Early Help; Services for Children in Care and SEND/CWD work strands)
Sustaining independence by reducing social isolation	<ul> <li>Provision of small grants to voluntary sector partners to sustain a diverse range of prevention and early intervention offers in place till March 18</li> <li>Review and recommission as appropriate in line with the new model of Prevention</li> </ul>	Promote good mental health and wellbeing for all	
High quality support to carers	<ul> <li>Tender of Carers Support contract tbc based on the recommissioning requirements of the new model of prevention (Current Carers Bucks contract extended to 31.3.18)</li> <li>recommissioning requirements of the new model of prevention (Current Carers Bucks contract extended to 31.3.18)</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Ensure Children have the best start in life.	Children's Social Care & Learning – CSCL (Early Help work strand)
High quality engagement is available to those who need to be enabled to present their views and thoughts	<ul> <li>A negotiated contract will be in place from 1/4/17 for 2 years to align end dates with other engagement services</li> </ul>	Promote good mental health and wellbeing for all	
Provide flexible support services to enable people to maintain independence	<ul> <li>Review sheltered housing support in the context of the new model of prevention Spring 17 and commission as appropriate</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all.	Children's Social Care & Learning – CSCL (Children in Care and SEND/CWD workstrands)

Commissioning Intention	Key Deliverables 2017/18	H&WB Strategy Priority Areas	Commissioning Partners
Support to prevent homelessness	<ul> <li>Contract extension until Mar 18</li> <li>Review support to prevent homelessness in the context of the new model of prevention Spring 17 and commission as appropriate</li> <li>prevent homelessness in the context of the new model of prevention Spring 17 and commission as appropriate</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	Children's Social Care & Learning – CSCL (Children in Care and SEND/CWD work strands)
Integration of re- ablement and other community rehabilitation services to reduce duplication and maximise available capacity	<ul> <li>Integrated re-ablement and rehabilitation service to begin operating April 2017</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	Joint – BCC/CCGs
To support vulnerable people leaving hospital safely that will help to prevent delayed discharges and re- admissions	<ul> <li>Recommission the service for new arrangements in place from Dec 2017</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions	Joint – BCC/CCGs
To explore integration opportunities for health and social care which move us to the point of full integration by 2020	<ul> <li>Joint market management and market stimulation</li> <li>Joint procurement</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	Joint – BCC/CCGs (CHASC and CS&L)

Commissioning	Key Deliverables	H&WB Strategy Priority	Commissioning Partners
Intention	2017/18	Areas	
Working towards the DH target of "graduation" from the Better Care Fund (We have sufficiently robust integration plans not to require DH intervention)	<ul> <li>Fully pooled Better Care Fund 1/4/17</li> <li>New integrated commissioning unit established</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	Joint – BCC/CCGs
Provision of high quality support for adults living with sensory disability	<ul> <li>Contract award following the ongoing retender process by Summer 17</li> <li>Contract start date 1/10/17</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	Children's Social Care & Learning – CSCL (SEND/CWD work strand)
Review our strategic approach to whole life course Transitions	<ul> <li>Recommendations regarding the improvement in planning and co- ordination and user experience, and provision of timely information to families</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	Joint – BCC/CCGs CHASC and CS&L (SEND/CWD and Children in Care work strands)
Sustain the breadth of the day services offer	<ul> <li>CIC to sustain the provision of the horticulture offer at the Garden Centre Great Missenden</li> <li>(Intending to launch April 17)</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	BCC Carers Working party
Provide high quality day services premises	<ul> <li>Design and planning project milestones</li> <li>Carer engagement meetings</li> <li>Implementation of the end of Consultation decision (Seeleys Day Centre)</li> <li>Project plan for transition of service from Seeleys to Orchard House produced and shared with stakeholders April 2017</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	Joint – BCC/CCGs

Commissioning	Key Deliverables	H&WB Strategy Priority	<b>Commissioning Partners</b>
Intention	2017/18	Areas	
Improve the quality of the environment for people who use respite services	<ul> <li>Design and planning project milestones</li> <li>Carer engagement meetings</li> <li>Implementation of the end of Consultation decision (Seeleys Day Centre)</li> <li>Project plan for transition of service from Seeleys to Orchard House produced and shared with stakeholders April 2017</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	Joint – BCC/CCGs and CS&L (SEND/CWD work strand)
Improve the quality of the living environment for people with learning disabilities who are living independently	<ul> <li>Small homes review – confirm preferred model for reconfiguring the small homes LD provision and consult with service users and carers</li> <li>Mobilise project to begin delivery of modernisation programme</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	
Influence the development of Local Plans to reflect the needs of older people and others and the shaping of the Homes for life concept	<ul> <li>Local Plans for Aylesbury Vale, High Wycombe and Chiltern to have adopted the need for older people housing and the typology required</li> <li>District planning processes to have mechanisms in place for addressing older people housing need.</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions	All District Councils
Influence the development of new nursing home capacity to meet the local need for EMI, including changing the bed mix from residential to more nursing	<ul> <li>BCC decision to invest into new nursing home capacity for Aylesbury</li> <li>Re-configured Fremantle contract to include more EMI nursing</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions	All District Councils, Major Projects, Providers

Commissioning	Key Deliverables	H&WB Strategy Priority	Commissioning Partners
Intention	2017/18	Areas	
Influence the development of extra care accommodation to provide alternatives to residential care	<ul> <li>Strategy and business case for Extra Care (Spring 17)</li> <li>Delivery of strategy &amp; business case (summer 17)</li> <li>Delivery of project plan with Extra Care Charitable Trust for 80 BCC nominations to Hughendon Garden (extra care) Village</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions	All District Councils, Major Projects, Providers
Provision of cost effective transport solutions to promote and support independence	<ul> <li>Delivery of new CHASC transport policy .</li> <li>Projects:         <ul> <li>use of direct payments</li> <li>independence travel training</li> <li>NHS use of client transport services</li> </ul> </li> <li>Work with Client Transport Services to deliver transformation programmes objectives.</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions	Joint – BCC/CCGs
Expansion in the use of Assistive technology (AT)	<ul> <li>Implementation of the AT expansion project plan</li> <li>Training of key personnel to support them to identify potential opportunities to reduce cost of health and social care interventions</li> <li>Implementation and quality assurance of the 'end to end' AT pathway</li> <li>Implementation of a robust financial benefits tracking tool for AT</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions	Joint – BCC/CCGs
Promote the development and bringing to market of new and innovative assistive technology products	<ul> <li>Innovations hub development pending confirmation of EDRF and LGF applications(tbc Dec and Nov 2016)</li> <li>Establish the hub and the lab testing facilities</li> <li>Recruit MD for the Innovation Hub</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	CCGs, Buckinghamshire NHS Healthcare Trust (BHT), Oxford Academic Health Science Network (OAHSN)

Commissioning	Key Deliverables	H&WB Strategy Priority	Commissioning Partners
Intention	2017/18	Areas	
Review commissioning	• Delivery of a business case for future commissioning options	Keep people healthier	Joint – BCC/CCGs and Spec.
arrangements for	and investment	for longer and reduce	Commissioning (NHSE)
<b>Environmental Control</b>		the impact of long term	
Systems		conditions	
Review the Integrated	Continual improvement and innovation	Keep people healthier	Joint – BCC/CCGs and CS&L
Community Equipment		for longer and reduce	(SEND/CWD work strand)
Service arrangement as		the impact of long term	
end of the initial		conditions	
provider contract term			
approaches in 2019			
Personal Health Budgets	Implementation of PHBs for Continence Services	Keep people healthier	CCGs and NHS Arden GEM CSU
(PHBs) for Wheelchair	Transition of Wheelchair Voucher Scheme to PHBs	for longer and reduce	and CS&L (SEND/CWD work strand)
and Continence Services		the impact of long term	stranu)
		conditions	
		Promote good mental	
		health and wellbeing	
		for all	
Develop a new model for	<ul> <li>Delivery of a business case for future commissioning options and investment</li> </ul>	Keep people healthier	All District Councils and CS&L
the delivery of Disabled	investment	for longer and reduce	(SEND/CWD work strand)
Facility Grants		the impact of long term	
		conditions	

#### **Public Health**

High Level Overview of Commissioning Intentions 2017/18:

#### **Public Health Priorities:**

- Early Years
- School Years
- Protecting from harm

- Healthy lifestyles
- Mental wellbeing and emotional resilience
- Preventing long term conditions

- Building individual skills and resilience and community capacity
- Place and environment
- Protecting from communicable disease and environmental hazards

Commissioning	Key Deliverables	H&WB Strategy Priority Areas	Commissioning
Intention	2017/18		Partners
Promote the health of children and Young People	Implement the new contract for the 0-19yrs public health nursing services	Every Child has the best start in life Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	BCC and BHT
	Ensure delivery and analysis of the National Child Measurement Programme	Every child as the best start in life Keep people healthier for longer and reduce the impact of long term conditions	BCC and BHT
	Commission and evaluate the maternity Skilled for Health course for women of child bearing age from selected BME groups	Every child has the best start in life Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	BCC and Healthy Living Centre
	Implementation and evaluation of an emotional resilience programme for primary and secondary aged school children	Every child has the best start in life Promote good mental health and wellbeing for all	BCC
	Contract manage the family weight management service - Service to be considered as part of Integrated Lifestyle Service Business Case	Every child has the best start in life Keep people healthier for longer and reduce the impact of long term conditions	BCC and Mytime Active

Commissioning	Key Deliverables	H&WB Strategy Priority Areas	Commissioning Partners
Intention	2017/18		
Promote the health of children and Young People	Continue to contract manage young people specific drug and alcohol services (prevention and treatment) and develop a business case for recommissioning	Every child has the best start in lie Keep people healthier for longer and reduce the impact of long term conditions Promoting good mental health and wellbeing for all	BCC and Adaction
Reducing the risk of cardiovascular disease and other related long term conditions	Commission the NHS Health Check I primary care and outreach service	Keep people healthier for longer and reduce the impact of long term conditions	BCC and GP Practices, To Health, CV Health
Support residents to take responsibility for adopting healthier	lity for reduce the impact of long term	BCC, BHT, GPs, Community Pharmacists and S4H	
lifestyles	Commission adult weight management services	conditions	BCC/ Weight Watchers/ Slimming World
	Commission a Health Trainer Service Develop a business case for an integrated lifestyle service with enhanced digital offer		BCC, Parkwodd Healthcare BCC/CCGs
	<ul> <li>Implement strategies and action plans for:</li> <li>Promoting Physical activity</li> <li>Promoting Healthy Eating</li> <li>Promoting Positive Sexual Health</li> <li>Tobacco Control (including reducing smoking in pregnant women)</li> </ul>	Keep people healthier for longer and reduce the impact of long term conditions Promoting good health and wellbeing for all	BCC, District Councils, CCG, NHS providers and other multi agency organisations
	Ensure delivery and evaluation of Active Bucks Programme	Keep people healthier for longer and reduce the impact of long term conditions Promoting good health and wellbeing for all	BCC, District councils, LAFs, CCGs Multiple providers

Commissioning	Key Deliverables	H&WB Strategy Priority Areas	Commissioning Partners
Intention	2017/18		
Reduce the harms resulting from substance misuse	Complete procurement process and implement the new contract for the integrated adult substance misuse service	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental health and wellbeing for all	BCC
	Contract management of GP Shared Care	Keep people healthier for longer and reduce the impact of long term conditions	BCC and GP practices
	Implement the strategy and action plan for substance misuse	Keep people healthier for longer and reduce the impact of long term conditions	Multi-agency
Ensure safe and effective Specialist Sexual Health Services	Contract management of the integrated sexual health service	Keep people healthier for longer and reduce the impact of long term conditions	BCC, BHT and Terence Higgins Trust
Reducing the risk of falls in older people	Contract management of the falls prevention service	Keep people healthier for longer and reduce the impact of long term conditions	BCC and BHT
Promote adult mental wellbeing	Review the adult mental wellbeing action plan	Promote good mental wellbeing for all	Multi-agency
	Review the suicide prevention action plan	Promote good mental wellbeing for all	Multi-agency
Increase the confidence and capacity for communities to help themselves	Contract manage the community development for health improvement programme delivered by the Walton Court and Southcourt Healthy Living Centre	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental wellbeing for all	BCC and Healthy Living Centre
	Ensure delivery of the pilot for a community organising model in High Wycombe and evaluation the effectiveness	Keep people healthier for longer and reduce the impact of long term conditions Promote good mental wellbeing for all	BCC, CIB and Citizens UK



#### CCG Operational Plan including Commissioning Intentions

2017 - 2019

NHS Aylesbury Vale Clinical Commissioning Group NHS Chiltern Clinical Commissioning Group

### Context



- Intent to move towards multi-year, placed planning and delivery – our system Intentions
- Deliver the Five Year Forward View and local Health & Wellbeing Strategy - our transformation agenda
- Enhancing care and quality and ensuring financial sustainability
- If we do nothing our costs will exceed our funding by about **£107million** over the next four years across the Buckinghamshire health system.
- For the Bucks CCGs Move from two x one year plans to one x two year plan

## Key themes



- Delivery of transformation and new models of care, including delivery of integrated community based services around a cornerstone of sustainable Primary Care;
- Develop a Collaborative Provider model of local primary, mental health and secondary care;
- Develop Care & Support Planning with the objective to build
- capability in primary care;
- Commission the **iMSK** service and explore a new model of care delivery for the **Diabetes pathway**; and
- EMIS Clinical Service system becomes the software of choice for all primary and community services by April 2018
- The delivery of our plan will be clinically led through our programme boards and CCG Executive, overseen by a single Governing Body incommon.

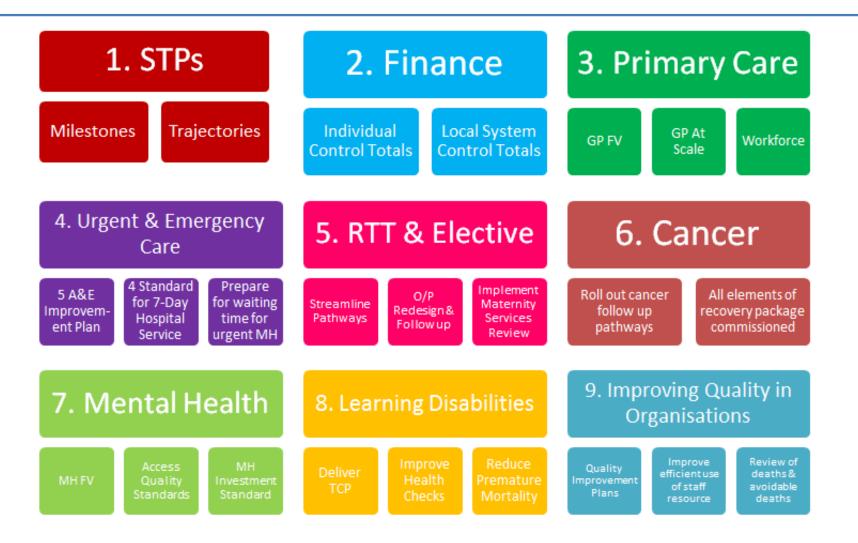
# Supported by



- Further development of integrated commissioning across both the NHS and with Local Authority partners, supported by lead contracting arrangements
- Opportunity to move to **outcome based models of care**
- Clinical re-design and commissioning of pathways to reflect and improve whole system capacity and flow including meeting 18
- <sup>™</sup> week RTT and national targets
- Demonstrable **workforce planning**, stability and innovation to delivery new ways of working
- Build on planning done previously
- Delivering our Local Digital Roadmap including improving digital maturity of providers and progress towards 100% referrals being made electronically

### 9 National Must Dos.....





NHS Aylesbury Vale Clinical Commissioning Group NHS Chiltern Clinical Commissioning Group

### **Our Primary Care Strategy**



'Everyone working together to provide high quality, personalised care to help keep Buckinghamshire people happy and healthy, optimising value from our collective efforts'



#### Tiers of care



Tier one - Education and self support to maintain a healthy lifestyle.

Tier two - People manage most health needs independently with support such as websites, self help groups and other community professionals (e.g. Pharmacists). Planned GP appointments (see tier three) will help support people to remain independent for as long as possible.

Tier three - Primary Care support, where input from GPs or Primary care clinicians is required either to support long term condition(s) or an unexpected health concern. This is mostly planned appointments with some urgent and unexpected interventions from time to time.

Enhanced three plus - This is the real transformation, with patient centred care co-ordinated through GPs at the heart of a seamless integrated health service. Historic hospital services will be provided in local communities led by local healthcare teams who can access specialist advice as required. Exactly what services are brought into primary care for local delivery is subject to factors such as availability of local facilities, technological advances and value for money.

Tier four - Describes specialist care and advice, either in community-based setting or in hospital. It is consultant-led specialist care that aims to return the patient back to their community health support as soon as possible.

NHS Aylesbury Vale Clinical Commissioning Group NHS Chiltern Clinical Commissioning Group

### Next steps in delivering our Primary Care Strategy

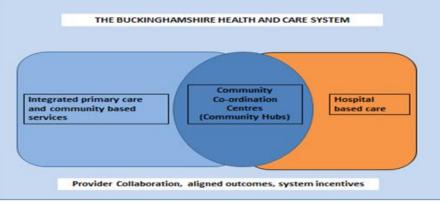


- Improve **recruitment and retention** into general practice including through establishing a Community Education Provider Network
- Implement changes to improve management of primary care workload including through integrated community teams, models of practices working together and exploring a Bucks GP chamber
- Review current estates and technology part of the One Public Estates work
- Commission new ways of working and extended GP appointments into the weekend / evening

# Integrating the health & care delivery system



- Develop the provider model including new incentives for providers to work collaboratively through networked arrangements, building on the work to finalise a Multi-speciality community provider (MCP) in Buckingham
- Develop **Community Hubs** across our localities
- Develop further our locality based programmes of work including supporting care homes and programmes such as Community dementia support



NHS Aylesbury Vale Clinical Commissioning Group NHS Chiltern Clinical Commissioning Group

### Continue to deliver our existing Mental Health Strategy



	01
Priority	Key Action
Priority 1: Improving mental wellbeing, reducing stigma and moving to achieving parity for mental health	<ul> <li>Develop support and treatment for those with long term physical conditions building on the IAPT (Improving Access to Psychological Therapies) programme.</li> <li>Increasing access to screening and physical health interventions to those with Serious Mental Illness</li> <li>Develop a mental health directory working with local third sector organisations and people affected by mental health</li> <li>Utilise the Mental Health Partnership Board to enable partner agencies to worktogether to make best use of the resources available</li> </ul>
Priority 2: Intervening early with support in primary and community care	<ul> <li>Further develop IAPT services to ensure at least 19% of people with common mental health conditions access psychological therapies by 2018/19, utilising our status as an Integrated IAPT pathfinder site.</li> <li>Expand our 'ESA' national pilot and consider ways to ensure individual placement support for those with SMI</li> <li>Review pathway for eating disorders across children and adult services to ensure timely access, earlier intervention and reduction in admissions.</li> <li>Review the new NICE compliant Perinatal Mental Health service to enable further development Implement changes to the all age pathway for people with autism or autistic traits and their carers</li> </ul>
Priority 3: Managing mental ill-health and moving to recovery ମ ଧ	<ul> <li>Continue to increase access to EIP to ensure 53% are treated in 2 weeks by 2018/19</li> <li>Audit and develop plans to ensure sufficient capacity in the CAHMS outreach service and CRHTTs to maintain 24/7 urgent and emergency response times</li> <li>Review data on Out of Area admissions to establish a plan to reduce the numbers placed out of area</li> <li>Improved consistency of collection and reporting of patient reported outcomes</li> </ul>
Priority 4; Service user inclusion and involvement Priority 5: Embedding the right to choice in mental health services	Further develop the Recovery College , launched in September 2016     Publicise patients' rights to choice     Support GPs to understand eligibility for choice     Ensure transparency from providers     Expand use of ERS to Mental Health

In addition we will continue with the implementation of our joint Buckinghamshire Dementia Strategy

## Continue the Transforming Care Partnership plan



Priority	Key Action
Priority 1: Develop community services to support people earlier to prevent or delay admissions to inpatient settings	Work with Criminal Justice Service to reduce the numbers into inpatient beds from the forensic pathway
Priority 2: Identify more people with Learning Disabilities and provide good quality health checks and proactively drive Care and Treatment Reviews	Roll out CTRs across mental health and CAMHS services
Priority 3: Improve the transition from C&YP to Adult Services	Deliver the improvements identified in transition from CAMHS to Adult Mental Health Services and Learning Disability services
Priority 4: Develop pathways for people with autism and their carers	<ul> <li>Develop a programme to increase awareness and understanding of autism</li> <li>Develop a clear, consistent pathway for diagnosis</li> <li>Improve access to services and support</li> <li>Helping adults with autism into work</li> <li>Create commissioning framework to enable local partners to develop relevant services</li> </ul>

# Promoting self care and a radical step change in prevention



All Age Prevention and Supported Self Care Plan for Buckinghamshire

#### **Promoting Healthy Lifestyles**

- Changing community conversations & culture through MECC, CSP, PPG and PAM.
- · Agreeing a comprehensive obesity pathway.
- Preventing LTCs through early identification and intervention (NDPP, CVD).
- · Healthy Ageing: Preventing dementia, disability and frailty.
- Reviewing NHS offer for those who require alcohol or substance misuse services

#### Building Community Capacity & Self Help

- · Maximising patient and community participation
- Testing new workforce health navigators & wellbeing coaches
- Promoting asset based projects & sustainable local knowledge banks
- · Strengthening community leadership
- Expanding Social prescribing network & commission differently

#### Children, adults, family & friends. Communities & populations

#### Improving Mental Health & Wellbeing

- Detecting & intervening early for common MH problems
- Improving perinatal MH
- CAMHS: Promoting better mental health for children and addressing transition
- Providing integrated care for people with dual diagnosis
- Intervening early for psychosis
- Self-harm reduction & suicide prevention

#### **Tackling Health Inequality**

- Improving antenatal care for Asian women and women in DQ5
- Improving the uptake of healthy lifestyles services in DQ5
- Increasing access & action following health checks in BME communities and in DQ5
- Reducing the prevalence of LTCs and the burden of ill health in DQ5
- Preventing domestic violence

#### Promoting Healthy Places

- Implementing a holistic approach to workplace health and wellbeing.
- Implementing Government Buying Standards for food and catering services in health settings
- Promoting dementia friendly practices, hospitals and communities
- · Promoting healthy homes

Top Actions for Closing the Lifestyle, Service, Community & Financial gap

NHS Aylesbury Vale Clinical Commissioning Group NHS Chiltern Clinical Commissioning Group

# Promoting self care and a radical step change in prevention



- Enable people with long term conditions and disabilities to have greater choice, flexibility and control over their health care and how they receive it through increased offers and use of Personal Health Budgets
- Implement the Live Well Stay Well strategy and action plan
- Deliver a clear and integrated pathway for **obesity** including an intensive lifestyle intervention programme
- Workplace wellbeing Extend current annual Health and Wellbeing programme to both CCGs
- Continue roll out of Care & Support Planning

# Reforming urgent and emergency care



- Delivering the recommendations of the Urgent and Emergency care review through the Thames Valley network
- Deliver the system plan collectively through the A&E delivery board

57

- Further develop an Integrated Urgent Care Service including arrangements for NHS111, Out of Hours and MIIU
- Define consistent clinical pathways for urgent care and reduce clinical variation with an increased focus on paediatric urgent care

### Continue work on planned health

#### care



- Using benchmarking e.g. the Right Care Commissioning for Value packs and Atlas of Variation we have identified priorities including:
  - **Diabetes** Progress the Diabetes Transformation Programme including quality improvement, at scale prevention programme, different model of care from providers
  - **Cancer** Finalise cancer strategy and move to implementation including prevention, improved rates of early diagnosis, uptake of screening programmes, efficient treatment pathways are available
  - MSK Launch the new integrated service
  - **Cardiovascular** improve healthy lifestyles, improve identification of those at risk of CVD and develop a Heart Failure Lounge.
  - Maternity Develop plans to respond to the national maternity review – Better Births, building on the work led by the Thames Valley Strategic Clinical Network and local initiatives on infant mortality and low birth weight babies

58

### Develop our End of Life pathways



- Build on Advanced Care Planning approach
- Work with all relevant providers to understand current capacity for EoL care provision and what changes are required to enable specific EoL care to start sooner
- Develop primary and community support through our Primary Care Strategy "Tier 3+"
  - Roll out of electronically accessible shared care records as a key enabler of delivery

# Deliver our Local Digital Plan



We have developed a system wide Local Digital Roadmap. We have already begun delivering this but, subject to funding, our priorities for the next two years include:

- **Personalised Health and Care** including roll out of EMIS Clinical services to support integrated working across primary and community based services. Patient and citizens empowered to support their own health and care lifestyle choices through diverse digital technologies, including access to their own records.
- Paperless Plan for move from N3 to Health & Social Care Network in 2017/18 and increased
   <sup>2</sup> use of electronically referring and discharging between providers
- Shared care records deliver Phase 2 of the My Care Record programme including information sharing across health and social care. Implement the new Child Protection Information Sharing System.
- Increase Digital Capability and maturity across the health and care system
- **Digitally enabled new ways of working** including support for primary care e.g. electronic consultations and practices working together across localities, pilots such as Airedale and DLS

We are bringing the three LDRs in the STP footprint together to accelerated adoption and share best

practice.

## Deliver our Quality Strategy



We have developed the CCG Quality Strategy to include a Quality Assurance Framework for Primary Care, we will:

- Target specific improvements for quality, safety and patient experience
- Review progress made regarding reducing avoidable harm and avoidable mortality
- Build on the establishment of a joint approach to quality and performance to harmonise our quality assurance systems

6

- Promote strong clinical leadership and safer staffing and workforce development
- Embed the revised **Quality Strategy with Primary Care and Care Homes** to ensure effective monitoring of Quality in Community and Primary Care
- Establish effective engagement mechanisms with service users to gain feedback to improve services and support commissioning intentions.

## Glossary



Accident & Emergency
Children & Young People
Child and Adolescent Mental Health
Service
Crisis Resolution & Home Treatment
Team
Care & Support Planning
Care and Treatment Review
Cardiovascular Disease
Data Quality System
Early Intervention in Psychosis
Education Management &
Information System
End of Life
E-referrals System
Employment & support allowance
General Practice Forward View
Improving Access to Psychological
Therapies
Integrated Musculoskeletal

LDR	Local Digital Roadmap
LTCs	Long Term Conditions
MCP	Multi-speciality Community Provider
MECC	Making Every Contact Count
MH	Mental Health
MH FV	Mental Health Forward View
MIIU	Minor Illnesses & Injuries Unit
MSK	Musculoskeletal
	National Diabetes Prevention
NDPP	Programme
	National Institute of Clinical
NICE	Excellence
PAM	Patient activation measure
PPG	Patient Participation Groups
RTT	Referral to Treatment
SMI	Serious Mental Illness
	Sustainability & Transformation
STPs	Plans
ТСР	Transforming Care Plan

Health & Wellbeing Board Buckinghamshire

Title	Better Care Fund (BCF) 2017-19 and performance update
Date	15 December 2016
Report of:	Trevor Boyd, Managing Director, Communities, Health and Adult Social Care
Lead contacts:	Rajni Cairns, Programme Manager for Integrated Care, Joint Commissioning

#### Purpose of this report:

The presentation provides the Health and Wellbeing Board with an update on the focus and scope for the progression of the Buckinghamshire Better Care Fund for 2017-19.

It also includes the Dashboard for the Quarter 2 data published in November 2016 which demonstrates the progress against targets and integration milestones for delivering better integrated care.

#### Summary of main issues:

- NHS England are due to release the funding allocations, planning guidance and template shortly. A first draft plan needs to be with NHSE mid-January and a final plan submitted in March. This plan will need to align with the STP and forms an essential part of the integration agenda
- Performance Dashboard has been updated for Q2
- We are performing well in terms of non-elective admissions and permanent admissions to care homes. Our performance for delayed transfers of care are still over target, however are improving. This is being overseen by the A&E delivery Board and managed by daily updates to manage delays.

#### **Recommendation for the Health and Wellbeing Board:**

The Health and Wellbeing Board is asked to note the content of the presentation, timings for the 17-19 plan and the performance against the metrics.

#### **Background documents:**

Presentation attached

### Better Care Fund 17-19

Rajni Cairns

Programme Manager for Integrated Care

Aylesbury Vale Clinical Commissioning Group **NHS** Chiltern Clinical Commissioning Group



### **Better Care Fund**

The Better Care Fund (BCF) creates a local, single pooled budget via a S75 to ensure a transformation in integrated health and social care.

Local allocations are based on a mix of:

- Existing CCG BCF allocations
- Social Care BCF allocations
- Disabled Facilities Grant
- Care Act funding allocation

BCF Value in 16/17 = £30.21m

BCF Value in 17/18 = £30.75m (minimum)

Local flexibility to pool more than the mandatory amount



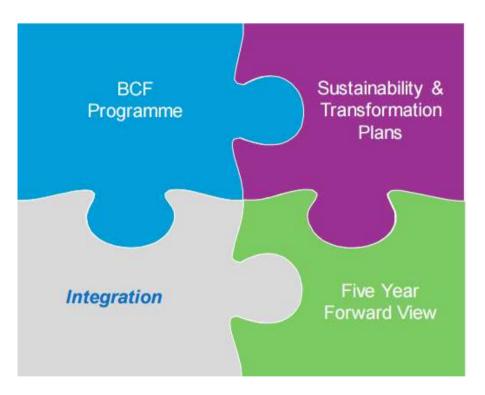
Aylesbury Vale Clinical Commissioning Group





### Direction of travel for BCF 17-19

- Integration of health and social care by 2020
- Supported by STP
- Areas will 'graduate' from the BCF once they have demonstrated ambitious and transformative models of integration





Aylesbury Vale Clinical Commissioning Group Chiltern Clinical Commissioning Group



### Buckinghamshire BCF plan for 17-19

#### Focus & scope of the plan for 17-19:

- Progress towards full integration of health and social care by 2020
- Continue to strengthen relationships and partnership working
- Move towards pooled budget
- Build on first two years of the Better Care Fund

#### Will be:

- Aligned to BOBW Sustainability and Transformation Plan
- Aligned to Buckinghamshire Health & Wellbeing strategy



Aylesbury Vale Clinical Commissioning Group



**Clinical Commissioning Group** 



#### Vision statement - options

**a.** To fully integrate health and social care commissioning; improving outcomes for the population and delivering services efficiently

b. To further progress health and social care integration in Buckinghamshire ; improving and delivering best value services

c. To integrate health and social care commissioning ; improving outcomes for the population and delivering best value services



Aylesbury Vale Clinical Commissioning Group





### Next steps

- Better Care Fund 17-19 allocations, planning guidance and template to be released 30<sup>th</sup> November
- Better Care Fund Planning Event with NHSE 9<sup>th</sup> December
- Vision statement and draft plan to CHASC Board on 5<sup>th</sup> Dec, Health & Wellbeing Board 15<sup>th</sup> Dec and CCG Execs meeting 22<sup>nd</sup> December
- First draft to be submitted to NHS England 12<sup>th</sup> January 2017
- Final plans to go through Cabinet Member approval process and CCG Executive approval process
- Final plan signed off by Health & Wellbeing Board 9<sup>th</sup> March 2017
- Final plan submitted to NHS England end of March 2017



Aylesbury Vale Clinical Commissioning Group





### BCF Performance Dashboard Quarter 2



Aylesbury Vale Clinical Commissioning Group Chiltern Clinical Commissioning Group

NHS



#### Buckinghamshire County Council

#### Better Care Fund Metric Dashboard

Date Published	04/11/2016		
Current Year data	Otr2		
period	Quz		

#### 1. Emergency Admissions

Source: NHS South, Central And West Commissioning Support Unit

Indicator	RAG	Previous Years			Previous Target	Current Year (to date)	Current Target	Trend		
		2013/14	2014/15	2015/16	2015/16	Qtr2 2016/17	Qtr2 2016/17	nenu		
Total non elective admissions to hospital (general and acute) all ages			51003	52906	12545	11785	11969	Good to be low		
Definition: Composite measure of: - unplanned hospitalisation for chronic ambulatory care sensitive conditions (all ages) - unplanned hospitalisation for asthma, diabetes and epilepsy in children - emergency admissions for acute conditions that should not usually require hospital admission (all ages) - emergency admissions for children with lower respiratory tract infection.										
Commentary: This is currently exceeding the target for 2016/17 - performance for quarter one was 2.8% lower than the target. Q2 update: There was a significant increase in non-elective admissions in September and the monthly number was over plan for the first time this financial year. Performance for Q2 is -1.5% below plan										

### 2. Care Home Admissions

Source: BCC Adult Social Care AIS System

Indicator	RAG	Previous Years			Previous Target	Current Year (to date)	Current Target	Trend
Indicator	ING	2013/14	2014/15	2015/16	2015/16	Qtr2 2016/17	Qtr2 2016/17	ITEIN
Permanent admissions of Older People aged 65+ to residential & nursing care homes, per 100,000 population		687	581	486	697	185.2	275	Good to be low
Definition: This indicator reflects the number of admissions of older adults, aged 65 or over, to residential and nursing care homes relative to the population size of people in this age group. Numerator: Number of council-supported permanent admissions of older people to residential and nursing care, excluding transfers Denominator: Size of the older people population in area from the latest ONS mid-year estimate. Avoiding permanent placements in residential and nursing care homes is a good measure of delaying dependency. The inclusion of this measure in the dashboard supports local health and social care services to work together to reduce avoidable admissions. Commentary: This is currently exceeding the target for 2016/17.								

# 3. Reablement

Source: BCC Adult Social Care AIS System & Buckinghamshire Healthcare NHS Trust

Indicator	RAG		Previous Years		Previous Target	Current Year (to date)	Current Target	Trend
indicator	140	2013/14	2014/15	2015/16	2015/16	Qtr2 2016/17	Qtr2 2016/17	nenu
Proportion of people over 65 still at home 91 days after discharge from hospital into reablement services		61%	71%	66%	75%	~	75%	Good to be high

Definition: This indicator measures the effectiveness of Reablement services. The figure reported represents the proportion of people discharged from hospital to reablement or rehabilitation services who are still at home 91 days after discharge.

Denominator: The number of older people aged 65 and over offered rehabilitation services following discharge from acute or community hospital.

Numerator: The number of older people identified in the denominator and who are at home or in extra care housing or an adult placement scheme setting three months after discharge from hospital. This excludes those who are in hospital or in a registered care home those who have died within the three months.

Improving the effectiveness of these services is a good measure of delaying dependency and will reduce avoidable admissions

Commentary: Data collected between January and March and reported at year end only

#### 4a. Delayed Transfers of Care

Source: NHS England, https://www.england.nhs.uk/statistics/statistical-work-areas/delayed-transfers-of-care/

Indicator	Indicator RAG		Previous Years			Current Year (to date)	Current Target	Trend
indicator	10.0	2013/14	2014/15	2015/16	2015/16	Qtr2 2016/17	Qtr2 2016/17	nenu
Total delayed transfers of care from hospital (NHS, ASC, Joint)		6.7	7.6	9.8	10	10.1	10	
								Good to be low
Definition: This measure transfer of care occurs		· ·		· ·	•	ely and appropriate trans	fer from all hospitals fo	r all adults. A delayed
(a) a clinical decision ha			,	pying such a bed. A pa				
(b) a multi- disciplinary		n made that the patient	is ready for transfer AN	ID				
(c) the patient is safe to discharge/transfer.								
This is an important marker of the effective joint working of local partners, and is a measure of the effectiveness of the interface between health and social care services.								
Denominator: Size of adult population in area (aged 18 and over)								
Numerator: The average number of delayed transfers of care (for those aged 18 and over) on a particular day taken over the year. This is the average of the 12 monthly snapshots collected in the monthly Situation Report								

Commentary: Performance is below target for Quarter One - however as the target is calculated as the average of a snapshot this does not imply that we will not meet the year end target. In 2015/16 our performance for Quarter One was slightly lower at 8.9 and within target at year end. Our current performance ranks as 3rd best in our comparator group

#### 4b. Delayed Transfers of Care

Source: NHS England, https://www.england.nhs.uk/statistics/statistical-work-areas/delayed-transfers-of-care/

Indicator	RAG	Previous Years			Previous Target	Current Year (to date)	Current Target	Trend
indicator	INAU	2013/14	2014/15	2015/16	2015/16	2016/17	2016/17	nena
Delayed transfers of care (delayed days) from hospital			1872	1076.8	468	748	690.6	Good to be low

Definition: As per 4a but measuring the number of days delayed rather than delay events

Numerator: The total number of delayed transfers of care (for those aged 18 and over) for each month

Denominator: ONS mid-year population estimate. The subsequent rate is divided by the number of months in the period and is per 100,000 population

Commentary: This is an important marker of the effective joint working of local partners, and is a measure of the effectiveness of the interface between health and social care services. Minimising delayed transfers of care and enabling people to live independently at home is one of the desired outcomes of social care. The DTOC target was not met in Q1 with a rate of 862.3 next to a plan of 562.6. However, the DTOC has an increase of rates though 2016/16, and from April to June the number of delayed delays bed days decreased. In order for the yearly target to be met the monthly days delayed would need to drop to an average of 930 days of delayed discharge a month. Q2: The number of delayed days has hugely increased from 3536 to 5607. However the figures for Oxford University Health Trust for July are exceptionally high. Figures have been queried and the Q2 figures have been reworked to exclude Oxford University Health Trust in July. Q2 has improved on Q1 however figures are still over target.

5. Patient Experience (Social Care) Source: BCC Adult Social Care Service-User Survey

3/14 2014/1	5 2015/16	2015/16	Qtr2 2016/17	Qtr2 2016/17	Trend		
% 58%	61%	60%	~	65%			
					Good to be high		
Definition: This indicator is derived from the annual Adult Social Care Survey, Question 1: "Overall, how satisfied or dissatisfied are you with the care and support services you receive."							
al Care Outcomes Frame	work: Ensuring that people	have a positive experience	of care and support	-			
The survey is run annually between January and March with performance metrics available from April							
Commentary: Data collected between January and March and reported at year end only							
S	Social Care Survey, Quest cial Care Outcomes Frame th performance metrics ava	Social Care Survey, Question 1: "Overall, how satisfie cial Care Outcomes Framework: Ensuring that people th performance metrics available from April	Social Care Survey, Question 1: "Overall, how satisfied or dissatisfied are you with cial Care Outcomes Framework: Ensuring that people have a positive experience th performance metrics available from April	Social Care Survey, Question 1: "Overall, how satisfied or dissatisfied are you with the care and support sectial Care Outcomes Framework: Ensuring that people have a positive experience of care and support the performance metrics available from April	Social Care Survey, Question 1: "Overall, how satisfied or dissatisfied are you with the care and support services you receive." cial Care Outcomes Framework: Ensuring that people have a positive experience of care and support th performance metrics available from April		

# 6. Patients aged 65+ discharged to the same address

Source: NHS South, Central And West Commissioning Support Unit

Indicator	RAG	Previous Years			Previous Target	Current Year (to date)	Current Target	Trend
inurcator	1740	2013/14	2014/15	2015/16	2015/16	Qtr2 2016/17	Qtr2 2016/17	nenu
Patients (65 and over) discharged to the same place from which they were admitted				92.0%	92.2%	92.6%	93.0%	
								Good to be high
Definition: This is a local metric and the rate is expressed as a % of those admitted to hospital who are discharged to the same address from where they were admitted.								
Commentary: Q1 performance is slightly below the target of 93%, at 92.8%, but is moving in the correct direction								

# Health & Wellbeing Board

Buckinghamshire

Title	Children and Young People update:					
	Buckinghamshire Safeguarding Children Board Annual Report 2015/16					
Date	December 15 2016					
Update from	David Johnston, Managing Director for Children Social Care and Learning on behalf of the Buckinghamshire Safeguarding Children Board					

# Purpose of the update:

The Chair of the Buckinghamshire Safeguarding Children Board is required by statutory guidance to publish an annual report on the effectiveness of child safeguarding and promoting the welfare of children in the local area. The report should be submitted to the Chief Executive, Leader of the Council, the local Police and Crime Commissioner and the Chair of the Health and Wellbeing Board.

# Recommendation for the Health and Wellbeing Board:

Note the content of this report and update from David Johnston on behalf of the BSCB.

Accept the BSCB Annual Report for information as an overview of the work undertaken in 2015/16 and priorities for action in 2016/17.

# Background documents:









Buckinghamshire Safeguarding Children Board

Annual Report 2015-16









# **Contents**

80

Forew	ord from the Independent Chair3
1	Our county and Our Children 4
2	The Journey through Children's Social Care
3	Our Board
4	Our Performance: Early Help and Thresholds16
5	Our Performance: Child Sexual Exploitation
6 • •	Our Performance: Child's Voice and Journey
7	Our Performance: Neglect

8	Our Performance: Effectiveness of the BSCB39

- Joint Working
- Communication
- Supporting Schools
- A Safe Workforce
- Allegations against People in a Position of Trust
- 9 Compliance with Statutory Functions......46
  - Performance & Quality Assurance
  - Policies and Procedures
  - Learning and Development
  - Child Death Overview Panel
  - Serious Case Reviews
- - Appendix 1: BSCB Structure
  - Appendix 2: BSCB Membership and Attendance
  - Appendix 3: BSCB Budget

Thank you to Jed, Iris and Darcy for drawing pictures for this report.

# Foreword



Welcome to the 2015/16 Annual Report for the Buckinghamshire Safeguarding Children Board (BSCB). I am very pleased to present the achievements of the Board over the past year in relation to its key statutory duties and the Board's priority themes, agreed in consultation with children and young people and with agency partners on the basis of learning from outcome data, multi-agency audits and from reviews of children's cases. The report also sets out the remaining challenges we face and the work we need to do to deliver fully on our priorities.

I hope you will agree that the report shows the Board is in a very different place than it was this time last year. Significant progress has been made to get basic systems, processes and governance arrangements in place including more robust quality and performance information to enable partners to more effectively challenge and support each other in the collective

interest of safeguarding Buckinghamshire children. I am pleased also at the progress that has been made to involve children and young people in the work of the Board and to contribute their thinking on priorities. Examples include the children and young people's version of our 2014/15 annual report, their imaginative contributions to the new BSCB website and the e-safety ambassadors based across our schools.

Strong progress has continued to deliver the remaining recommendations from the 2014 Ofsted inspection and to be able to evidence some strong improvements in agency practice. These include:

- The development of the Early Help Panel process, which is providing coordinated, multi-agency early help and support for children and families;
- The development of a multi-agency dataset, which is giving the BSCB increased visibility of performance data and opening up new lines of enquiry and challenge;
- Stronger relationships with the other strategic partnership boards operating in Buckinghamshire, which has facilitated effective joint working.

In the Spring this year we updated our self-assessment of the Board's progress under the Ofsted criteria and there was partnership agreement that the Board was no longer inadequate under any of the standards and is moving up the 'Requires Improvement' rating with an expectation of achieving good by the end of 2016. All of this will of course be subject to ratification by Ofsted when they re-inspect us.

I would like to say a big thank you to all the agency partners represented on the Board, for their hard work and joint ownership of the challenges and opportunities we face. Also to our Sub Group chairs, and to the BSCB team who have given their all to support and drive the Board's improvement.

Fran Gosling-Thomas - BSCB Independent Chair

# 1 Our County and Our Children

Buckinghamshire is a county of contrast, with a predominantly rural north and a more urban south. Just over half a million people live in the county, in approximately 200,000 households.<sup>1</sup> Each year around 6,000 babies are born. The current child population is<sup>2</sup>:

0-4 years	33,264	5-9 years	34,940
10-14 years	32,481	15-19 years	31,436

The ethnic profile of Buckinghamshire (figure 1) is broadly similar to that of England and Wales, with the majority of the population of White ethnic origin (86% in 2011<sup>3</sup>). Of these 5.3% are of non-British white origin. The largest non-white ethnic group is Asian, accounting for 8.6% of the Buckinghamshire population (England & Wales 7.5%). Over 60% of the county's Muslim population is in Wycombe district area. The age structure in the non-white population is very different, with a much younger population compared to the white population. Children from minority ethnic groups account for 20.9% of all children living in the area, compared with 21.5% for England as a whole.

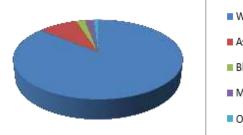
In primary schools 16.8% of children and young people speak English as an additional language (national average: 20.1%). In secondary schools the figure is 15.7% (national average: 15.7%).<sup>4</sup>

# Deprivation

82

Buckinghamshire is the second least deprived county in England.<sup>5</sup> Across the county, 86% of lower layer super output areas (LLSOAs) rank among the least deprived half in England, and more than a third rank in the least deprived decile. Buckinghamshire has much better educational attainment than the national average, a highly skilled workforce, and lower levels of

### Figure 1: Buckinghamshire Population by Ethnicity (2011 census)



White (86%)

- Asian or Asian British (9%)
- Black or Black British (2%)
- Mixed / multiple groups (2%)
- Other ethnic group (1%)

<sup>&</sup>lt;sup>1</sup> 2011 Census. Available from: <u>www.ons.gov.uk/census/2011census</u>

<sup>&</sup>lt;sup>2</sup> Mid-year Population Estimates 2015. Available from: <u>www.ons.gov.uk/peoplepopulationandcommunity/populationandmigration/populationestimates/datasets/populationestimatesanalysistool</u> <sup>3</sup> 2011 Census

<sup>&</sup>lt;sup>4</sup> 2016 data from Local Authority Interactive Tool. Available from:<u>www.gov.uk/government/publications/local-authority-interactive-tool-lait</u>

<sup>&</sup>lt;sup>5</sup> 2015 Indices of Multiple Deprivation. Available from: <u>www.buckscc.gov.uk/community/research/deprivation/</u>

poverty and unemployment. These and other favourable socio-economic circumstances contribute to the better health and wellbeing of the Buckinghamshire population compared to nationally. However, the high level of affluence and traditionally low unemployment rates across the county as a whole disguise pockets of deprivation:

- Whilst no part of Buckinghamshire falls into the most deprived decile in England on the index of multiple deprivation, three LLSOAs in Aylesbury Vale fall into the second most deprived decile.<sup>6</sup>
- Compared to other Local Enterprise Partnership areas, Buckinghamshire ranks as least deprived on the health, education, skills and training domains. However, it ranks 17<sup>th</sup> most deprived (out of 39) on barriers to housing and services. This reflects local challenges such as low incomes in relation to local housing costs, household overcrowding and homelessness as well as distance from services in more sparsely populated areas. On the barrier to housing and services domain, 8% of our LLSOAs are among England's most deprived decile.<sup>7</sup>
- 15% of Buckinghamshire children under 16 are living in poverty (25% for the UK as a whole).
- The proportion of children entitled to free school meals is 6.5% in primary schools (the national average is 14.5%) and 4.8% in secondary schools (the national average is 13.2%).<sup>9</sup>

The impacts of deprivation are felt from the earliest years:

- Children living in the mot deprived areas of Buckinghamshire are more likely to be underweight at birth and die in the first year of life than those living in the least deprived areas;
  - At the end of the first year of primary school, 41% of those living in the least deprived areas have a good level of overall development, compared to 69% in the least disadvantaged areas;
  - Children and young people from more disadvantaged areas have higher admission rates to hospital for a range of conditions including chest infections and asthma, injuries, self-harm and substance misuse; <sup>10</sup>
  - There is a strong link between levels of deprivation and the likelihood of children having contact with Children's Social Care. Local analysis indicates that children in deprived areas are 2.5 times more likely to be on a child protection plan than the Buckinghamshire average.<sup>11</sup>



<sup>&</sup>lt;sup>6</sup> As reference 5

<sup>&</sup>lt;sup>7</sup> As reference 5

<sup>&</sup>lt;sup>8</sup> Child Poverty Map of the UK (October 2014). Available from: <u>www.endchildpoverty.org.uk/images/ecp/Report\_on\_child\_poverty\_map\_2014.pdf</u>. Figures calculated after the deduction of housing costs. <sup>9</sup> 2016 data from the Local Authority Interactive Tool.

<sup>&</sup>lt;sup>10</sup> Buckinghamshire Director of Public Health Annual Report 2014. Available from: <u>www.buckscc.gov.uk/media/2672362/1405</u> Bucks Council Report FINAL v2.pdf

<sup>&</sup>lt;sup>11</sup> Customer Segmentation presentation (June 2014) Buckinghamshire County Council Research Team

# 2 The Journey through Children's Social Care

# The Front Door: Contacts, Referrals and the Multi-Agency Safeguarding Hub (MASH)

### **Contacts and Referrals**

The **First Response** team provides the **'front door'** or entry point to Children's Social Care and Early Help. Reviewing the contacts that come into First Response, the conversion rate to referrals, where they come from and what happens to them in terms of outcomes for the child gives a picture of service demand. The factors which influence referral levels are multiple and complex. For example national media coverage and the complex responses across agencies and the general public to events such as the 2010 report into the death of Peter Connelly (Baby P), the 2013 guilty verdicts in the Oxford child sexual exploitation trials and the findings of the serious case review into the death of Daniel Pelka also in 2013. Changes in local authority responsibilities, partnership relations and structural changes across a number of organisations have all had an impact in recent years.

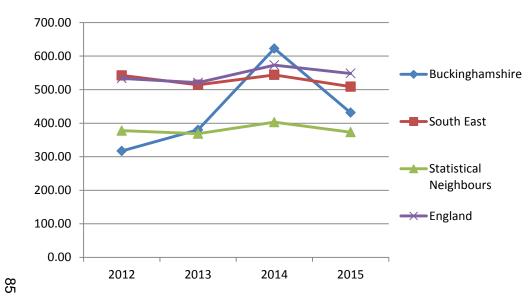
2014 saw a huge increase in **referrals** in Buckinghamshire which was not reflected across statistical neighbours or nationally. To a large extent this was due to a temporary change in process where all contacts to Children's Social Care were progressed to referrals.<sup>12</sup> Children's Social Care is now differentiating between contacts and referrals once more and data for 2015 (figure 3) shows that across the year as a whole our referral rates are now coming back into line with those of our statistical neighbours and have fallen back below rates for the South East and England as a whole. As work around referrals and thresholds continues we expect referrals to remain more consistently around this level.



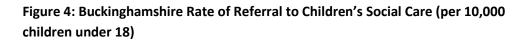
The monthly breakdown for 2015/16 (figure 4) shows that referral rates have fluctuated during the year, with some levelling out from October 2015. The fluctuation of referrals is seasonal, with known peaks at the end of June, early July and in December. This is consistent with school holidays. In addition, the number of referrals has increased due to an improved understanding of the thresholds of intervention across the partnership, improved service delivery by Children's Social Care and changes in demographics.

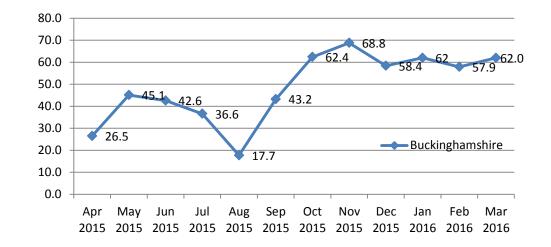
The conversion rate between contacts and referrals has been an area of concern. The 2014 Ofsted report found a poor understanding of thresholds across partners. This was contributing to high levels of contacts to Children's Social Care that did not meet their threshold and which therefore were not converted to a referral.

<sup>&</sup>lt;sup>12</sup> 'Contacts' are any contact that is made with First Response in relation to a concern about a child. Only those that meet the threshold for a statutory response or statutory intervention from Children's Social Care will become a 'referral'. Those that do not meet the threshold (level 4 on our Thresholds document) will be passed to the Early Help Panel (level 3) or signposted to other services or to information (levels 1 and 2).

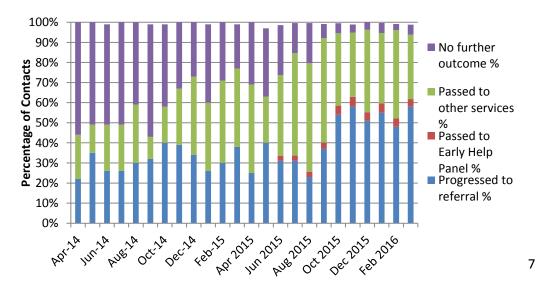


### Figure 3: Rate of Referral to Children's Social Care (per 10,000 children under 18)

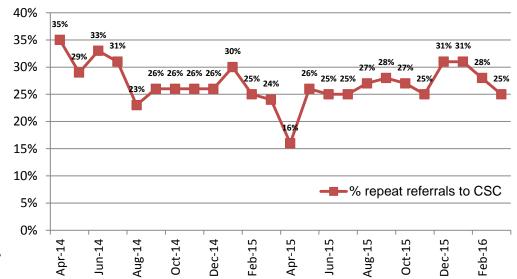




# Figure 5: Outcome of Contacts to Children's Social Care



#### Figure 6: Rate of Referral to Children's Social Care



There are now signs of an improving picture, in particular:

- Auditing within Children's Social Care and by the BSCB is showing an increased understanding of thresholds across partners;
- A significant decrease in the number of contacts with No Further Action (figure 5);
- An upwards trend in the conversion rate over more recent months (with schools now at 75% and an average of 50% across the rest of partners)(figure 5);
- Referrals at level 3 starting to be passed over to our new Early Help Panel process for a coordinated early help response (figure 5).

This reflects significant and ongoing work to implement a coordinated, multi-agency Early Help approach (see Section 3) and improve knowledge of thresholds and the single referral pathway across the partnership. Over the next 12 months we expect this improvement to continue as this work is embedded further.

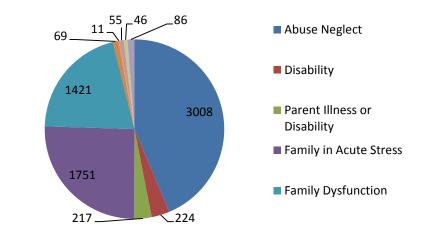


Figure 7: Reason for Referral to Children's Social Care

Other improvements at this early stage of the child's journey are also evident including increased **speed of decision making** around contacts and improved **feedback to partners** on the outcomes of referrals.

The rate of **re-referral** to Children's Social Care (figure 6) remains high. This is an area for further improvement over the next 12 months so that the needs of more children are met the first time. Analysis of re-referrals has highlighted the following as key factors; some system challenges, issues relating to a lack of consent for Children in Need, the partnership response to Domestic Abuse, more than one agency making the same referral, and changes in the family circumstances leading to an escalation of concern by the original referrer.

As last year, the highest number of contacts and referrals came from the Police (30% or 4762 contacts and 27% or 1874 referrals). Schools accounted for the second highest number of contacts and referrals (16% or 2599 contacts and 24% or 1648 referrals). Abuse / neglect is the highest reason for referral at 44%. The next highest reasons were family in acute stress (25%) and family dysfunction (21%) (figure 7).

### Multi-Agency Safeguarding Hub (MASH)

86

The MASH, established in August 2014, enables real time information to quickly be gathered from partners to help make the right decision about the correct course of action for a child after a contact to Children's Social Care. A number of agency representatives are co-located in the MASH (Children's Social Care, Police and Health) and additional partnership engagement is provided from 'virtual' members.

8

Good attendance at strategy meetings from Health, Police, Children's Social Care and increasingly schools, resulting in joint decision making and

management of risks to the child;Improved timeliness of decision making.

Good collaboration and responses from partners;

There have been fluctuations in the number of enquiries in MASH. This is due in part to staffing and system challenges. Recent external and internal audits have highlighted that

The last 12 months has seen continued strategic and operational commitment from

partners to support the MASH and this has driven a number of successes including:

Recruitment of more permanent Children's Social Care staff to the MASH;

Co-location in Aylesbury Police Station (including Adult Social Care);

Partnership working to develop the 'perfect strategy meeting';

there are too many children's circumstances being considered when there is a clear indication that an assessment is required. Further work is being done to make the process 'leaner'. This includes considering IT solutions as well as an auditing day to walk through all of the referrals in real time to understand the impact of MASH.

# Assessing Need and Providing the Right Help and Support

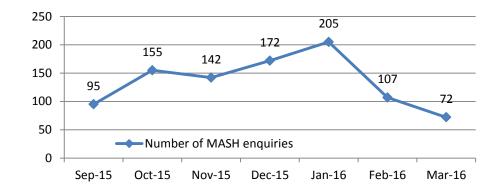
Once a child has been referred to Children's Social Care, an assessment is undertaken to decide the most appropriate course of action. The number of assessments completed within the statutory 45 day timescale increased overall during the year, with some variation (figure 9). This remains an area for further improvement.

The number of Section 47 enquiries (undertaken where there is reasonable cause to suspect that a child is suffering, or likely to suffer, significant harm) has increased over the course of the year (figure 10). However, the conversion rate from Section 47 enquiry to Initial Child Protection Conference needs further review. The conversion rate in an effective system would be around 60-65% so further work needs to be undertaken to understand current performance.

#### Children in Need (CIN)

Compared to both statistical neighbours and national, Buckinghamshire had lower rates of **children in need** (CIN)(figure 11), although numbers have become much more closely aligned with our statistical neighbours over the last 2 years. This alignment reflects continued adjustments to thresholds and scrutiny of all stages of the child's journey through Children's Social Care as we move away from the challenging local situation that was reflected in the inadequate Ofsted rating in 2014.

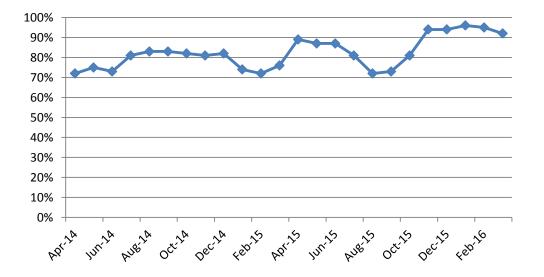
Figure 8: Number of MASH Enquiries excluding Section 47s (data only available from September 2015)



.

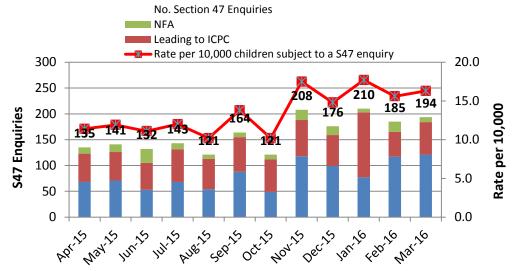
.

•



#### Figure 9: Percentage of Assessments Completed within 45 Working Days

#### Figure 10: Number and Outcome of Section 47 Enquiries



# $\underset{\bigotimes}{\mathbb{C}}$ Figure 11: Children in Need 2009-2015 (rate per 10,000 children under 18)

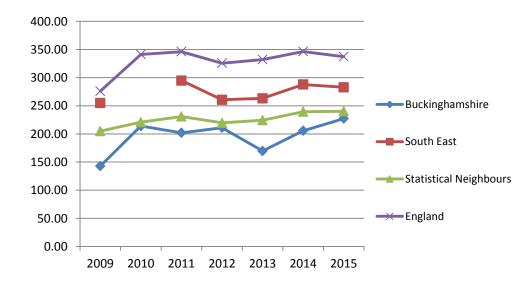
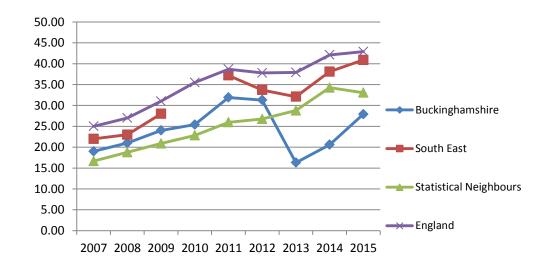


Figure 12: Children with a Child Protection Plan (per 10,000 children under 18)



The findings from our Serious Case Reviews for <u>Baby K</u> (published August 2015) and Baby M (not yet published) suggested that CIN remains a particular area of challenge with inconsistent levels of service being provided. Children's Social Care have recognised these challenges and started work to drive improvement. However, this remains a key area for further work over the next 12 months. This will include a re-design of the service with dedicated CIN teams to drive up performance.

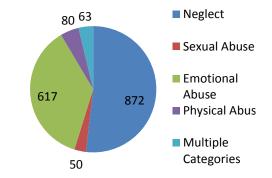
### **Children with a Child Protection Plan**

Data shows the rate of children with a child protection plan in Buckinghamshire becoming more aligned with statistical neighbours (figure 12). As with Children in Need, this is a positive reflection of the work around thresholds and scrutiny across the child's journey. We expect rates to stabilise further in line with our statistical neighbours over the next 12 months once the legacy of the previous performance has worked through the system, and with a more coordinated approach to Early Help.

Neglect was the most frequent category of child protection plan, followed by emotional abuse (figure 13).

Some of the key areas of challenge relating to this aspect of the child's journey have been:

- Ensuring good quality plans;
- Ensuring plans are owned, driven forward and where necessary challenged by all partners involved;
- Ensuring children are involved in their journey and that their voice is heard.



Significant work is being undertaken in this respect including, towards the end of the financial year, the roll out of a new model for Child Protection Conferences (Strengthening Families Model). Over the next 12 months the Board will be keen to review the impact of these improvements and will seek evidence of improved outcomes for children and young people. Performance is now good in relation to the length of time children are subject to Child Protection plans.

### **Children Looked After**

Our rates of children looked after (figure 14) have become more comparable to our statistical neighbours over the last few years, but remain lower than rates for the South East or national. Given the relative prosperity of Buckinghamshire compared to other areas, this is to be expected.

At March 2016, 463 children were being looked after by the local authority. Of this number:

- 52% lived outside the local authority area and 57% were placed further than 20 miles from home. 83 lived in residential care. This figure remains high compared to other areas;
- 195 lived with an agency foster carer and 83 with a Local Authority foster carer;
- 7 were in independent living;

Figure 13: Category of Child Protection Plans 2015/16

- 24 lived with parents;
- In the last 12 months there have been 38 adoptions an increase from 30 adoptions in 2014/15;
- 20 new foster carers were identified this year (a reduction from the 30 identified last year). However, 19 stopped being foster carers within the same timeframe.

The key challenge continues to be a **lack of placements** for looked after children within Buckinghamshire. There may be good reasons for placing children at distance from home. However, this can potentially increase their vulnerability and makes contact with birth families and other networks more difficult. Although there is significant work underway to try and improve this, there are unlikely to be any short term improvements and this remains an area of risk. During the next 12 months additional work will also be required to ensure we can take an increased allocation of unaccompanied asylum seeking children.



#### Private Fostering

Private fostering is when a child under the age of 16 (under 18 if disabled) is cared for by someone who is not their parent or a 'close relative'. This is a private arrangement made between a parent and a carer, for 28 days or more. In such situations the Local Authority must be notified so that they can check on the suitability of the placements and ensure

other advice and support is provided.

During the last 12 months, the Local Authority has undertaken considerable work to increase awareness around private fostering, but this has not had a significant impact on the number of private fostering notifications (figure 15). This is an area for further monitoring and over the next 12 months the Board will work with the Local Authority to try and increase awareness further.

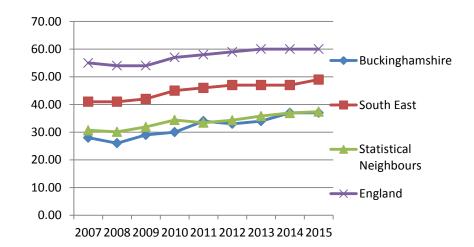
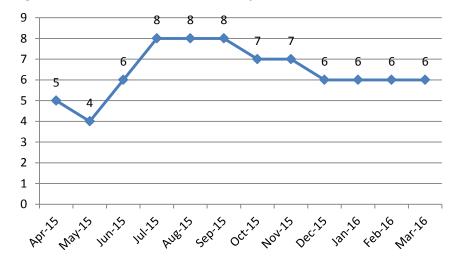


Figure 15: Number of Children Privately Fostered at Month End



#### Figure 14: Children Looked After (rate per 10,000 children under 18)

# **3 Our Board**

The Children Act 2004 requires all local authority areas to establish a Local Safeguarding Children Board (LSCB). LSCBs are multi-agency partnerships which are responsible for coordinating local arrangements to safeguarding and promote the welfare of children and ensuring that these arrangements are effective.

The Buckinghamshire Safeguarding Children Board (BSCB) has membership from across both the statutory and voluntary sector and a full list of members can be found at appendix 2. The main Board is supported by 9 Sub Groups which also draw their membership from across agencies in Buckinghamshire that work with children and families. A structure diagram for the BSCB, including all of the Sub Groups is included at appendix 1.

The BSCB is funded through contributions from each of the partner agencies. The contributions from each partner agency for the 2015/16 year can be found at appendix 3.

The BSCB meets every two months and focuses its attention on areas of safeguarding challenge or concern and the implementation of the BSCB Improvement and Development Plan. It considers how agencies work both individually and together to safeguard and promote the welfare of children.

# Responsibilities

The BSCB is responsible for<sup>13</sup>:

- Developing policies and procedures for safeguarding and promoting the welfare of children;
- Raising awareness within communities and organisations of their responsibility to safeguard and promote the welfare of children and supporting them to do this;
- Monitoring and evaluating the effectiveness of the Board and its partners both individually and collectively to safeguard and promote the welfare of children and advising them on ways to improve;
- Participating in the planning of local services for children in Buckinghamshire;
- Undertaking reviews of serious cases and child deaths and advising the authority and their Board partners on lessons to be learned.

The BSCB, other than the part-time presence of an Independent Chair and a small project team, has no existence other than as a collective unit. Strong multi-agency working from across our partners is therefore vital to achieving the BSCB priorities and ensuring that children in Buckinghamshire are effectively safeguarded.

<sup>&</sup>lt;sup>13</sup> The duties and responsibilities of LSCBs are set out in full in Working Together to Safeguard Children (2015). Available from: www.gov.uk/government/uploads/system/uploads/attachment data/file/419595/Working Together to Safeguard Children.pdf

# **Business Planning and Priorities**

Every year the BSCB holds an annual business planning day to consider progress made against the priorities set in the previous year and to determine new ones. Priorities are driven by developments and needs arising both nationally and locally. For 2015/16 the Business Planning day was held in January 2015. At this point the Board developed a new Improvement and Development plan for 2015/17. This focused on the areas for improvement identified by Ofsted in their inspection report published in August 2014 and other local priorities identified by Board partners.



Given that the Board, along with the local authority services for children in need of help and protection and children looked after and care leavers received an Ofsted rating of inadequate at the 2014 inspection, this year has seen a continued focus on driving improvement. Whilst at the time of writing this report, the Board has yet to be re-inspected by Ofsted, it is hoped that this report provides positive evidence of improvement whilst at the same time making it clear that there are still a number of areas which required further work and development.



# **Compliance with Statutory Functions**

14

### Vision and Values

### **Our Vision**

"A strong and shared safeguarding culture across partners ensures every child and young person in Buckinghamshire grows up safe from maltreatment, neglect and harm. Children and their parents receive the right help and support when they need it, leading to better outcomes for children and young people."

# **Our Values**

8

- ✓ We will be honest and clear about the difference we are making for children and young people
- ✓ We will respectfully challenge each other to ensure we are making a difference
- ✓ We will all take responsibility for helping each other to improve outcomes for children and young people
- ✓ We will value difference to help us to improve
- $\checkmark$  We will look to hold to account rather than to blame
- ✓ Everything we do will benefit children and young people in Buckinghamshire
- ✓ We will be courageous
- ✓ We are all in it together as a Board we accept collective responsibility for our performance

### Lay Members

Working Together 2015 requires all LSCBs to have two Lay Members. This year saw both of our long-standing Lay Members stand down from their role. We recognise the important contribution that both of these Lay Members have made to the Board over the last few years. They were able to bring to the Board their own knowledge and experience to help challenge and inform the Board.

The BSCB is currently recruiting new Lay Members and looks forward to welcoming the different perspectives and voices they will bring to the Board.



# 4 Our Performance: Early Help and Thresholds

### **Our Aim**

Partners are fully engaged in the delivery of the Early Help Strategy so that children and their families have timely access to appropriate help and support.

Providing early help is more effective in promoting the welfare of children than reacting later. Early help means providing support as soon as a problem emerges, at any point in a child's life. Effective early help relies on local agencies working together to:

- Identify children and families who would benefit from early help;
- Undertake an assessment of the need for early help;
- Provide targeted early help services to address the assessed needs of a child and their family, which focuses on activity to significantly improve outcomes for the child.

The Board's Early Help Sub Group, which continues to attract strong multi-agency attendance, has a key role in monitoring the effectiveness of early help across agencies. At a **strategic level** key developments this year include:

- The development of an Early Help data dashboard, which is starting to help the Early Help Sub Group and the Board have better visibility of how well Early Help is working locally. This is monitored at each sub group, with notable trends and 'red flag' areas of concern presented at each BSCB meeting.
- The Board has driven a sustained and tailored **communication and awareness raising** campaign around Early Help and Thresholds across the partnership including:
  - > The publication of a Buckinghamshire **Early Help Strategy** in November 2015.
  - The publication of a revised <u>Thresholds document</u> in September 2015 which incorporated feedback from a partnership consultation at the end of the last financial year. Laminated, colour copies have been distributed to partners to encourage them to display the document within their workplace.
  - The development of a suite of resources to support agencies to embed an understanding of Early Help and thresholds. This includes a <u>referral</u> flow diagram and <u>wallet cards</u> setting out the action professionals should take if they are concerned about a child.



- > A revised Multi-Agency Referral Form (MARF) in February 2016 to create better alignment to the revised Thresholds document.
- > Tailored awareness raising training with a number of agencies (see storyboard on p18 for example).
- > Supporting partners to disseminate key messages on Early Help and Thresholds through their own channels such as websites and training.



By the end of the year there was good emerging evidence of improved knowledge and confidence around thresholds. A Peer review of Children's Safeguarding Services conducted by the Local Government Association in October reported good evidence of the Thresholds document being displayed within partnership settings and identified the partnership working around the

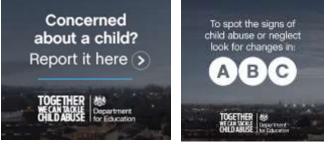
"An area of much improvement" (Board feedback on Early Help as part of our self-assessment against the criteria for a good LSCB)

development of the Thresholds document as a strength. Also in October 2015, the Home Office review of gang activity in High Wycombe found that our Threshold Document is underpinned by an evidence base, draws on practitioner

knowledge and replaced a previous system that was not working. Partners are accessing the Thresholds document more often, with the Threshold page on the BSCB website featuring in the top 10 pages since July 2015. There is also early evidence from Children's Social Care and BSCB auditing of increased knowledge and understanding of thresholds. **This provides a strong base on which we will need to build further over the next 12 months.** 

- The Board has sought to raise public awareness around reporting safeguarding concerns, recognising the important role that we all have in protecting children. We worked together with the Buckinghamshire Safeguarding Adults Board to develop a <u>short commercial</u> to encourage people to report concerns. This has been made available in public settings such as GP surgeries, and a number of agencies are using it as part of their staff induction. The commercial was screened in the Eden Centre, High Wycombe for 7 days during August 2015. 307 of the people who viewed the commercial during this time provided feedback on the impact of the advert, which we used to help us develop our approach for future use.
  - **294** (96%) said that the commercial improved their knowledge;
  - 12 (4%) said it did not improve their knowledge; of these 2 said they were already aware, and 2 that they did not want to get involved at all;
  - o 286 (93%) said that they would feel confident in reporting safeguarding concerns;
  - 'After watching I would report it' (public quote).

Later in the year we supported the national Department for Education campaign to raise public awareness around reporting and have updated our <u>website</u> in line with this campaign.



# Storyboard: Collaborative working with Thames Valley Police on Early Help and Thresholds

# Why did we seek improvement?

In March 2015, the BSCB ran a survey to understand knowledge and use of the Thresholds document. This identified that there was work to be done across the partnership to embed the Thresholds document. However, responses suggested that knowledge and usage within Thames Valley Police needed particular attention.

As our Early Help processes were developing at the same time, there was a good opportunity to work with the Police to ensure that all front line officers understand Early Help processes and consider this when dealing with vulnerable families in the course of their everyday work.

## What did we do?

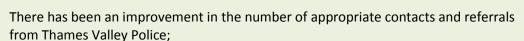
- The BSCB worked collaborative working with TVP to develop a tailored presentation on Early Help and Thresholds;
- A pilot training day was delivered by an Area Commander, supported by Early Help trainers;
- 3 members of Thames Valley Police were trained to deliver the presentation across front line and neighbourhood officers (approx. 300 people);
- Thresholds documents and wallet cards were distributed at each training event;
- The Thames Valley Police trainers visited First Response and Family Resilience Service, to improve their understanding of the process. This informed their training and strengthened the links between agencies.

# 96

# Next Steps?

- Continue to monitor the level of appropriate contacts and referrals from Thames Valley Police;
- Develop a version of the Thresholds document that is more portable for outreach/mobile workers, including Police Community Support Officers (PCSOs);
- Ensure training continues as new staff come in to Thames Valley Police;
- Consider how to embed appropriate use of the Outcomes Star (see p21) within Thames Valley Police.

# **Evidence of impact and outcomes?**



- There was positive feedback from those who attended the training, for example one trainer fed back: "One of the officers came over and thanked us for delivering something that would benefit them";
- Thames Valley Police report that that staff have an increased level of understanding of the Thresholds document and Early Help processes, including understanding that there may be occasions when it is appropriate for them to act as a lead agency through the Early Help Panel process;
- Thames Valley Police are engaging well in the Early Help Panel including acting as one of the rotating panel chairs.

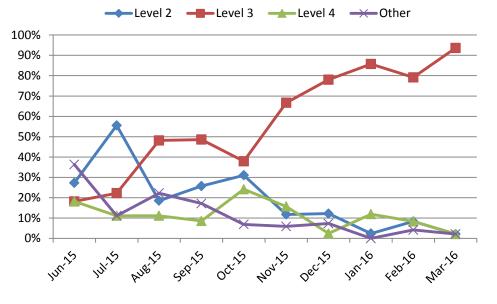
At an operational level key developments have been:

- The introduction of a single 'front door' or point of contact for those that have a concern about a child. This was a recommendation made by Ofsted during their visit in summer 2014 and has helped ensure there is a simple route available for professionals to contact Children's Social Care around those cases at level 3 and 4 of the Thresholds document.
- The development of the multi-agency Early Help Panel for children and families requiring coordinated, multi-agency early help support at level 3 of the thresholds document. Again, this responded to a finding from the 2014 Ofsted visit that although we had a good range of Early Help services available in Buckinghamshire, there was no coordinated system in place to respond to those children who did not meet the threshold for statutory provision led by Children's Social Care. Referrals at level 3 are taken to the panel, which identifies a lead agency to coordinate the support which is required for the whole family. Tailored plans are created for each family which aim to strengthen protective factors and mitigate against risk factors.

# Evidence of Impact and Effectiveness: The Early Help Panel

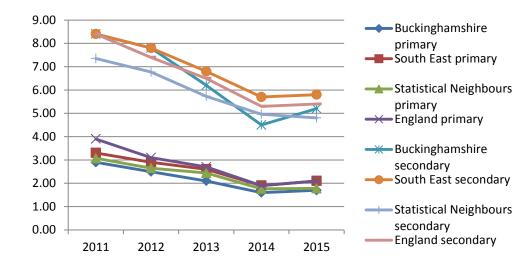
Since the first panel in June 2015 through to the end of the financial year, there has been good evidence of partners working effectively together to help embed this new process and overcome any teething problems. The BSCB acknowledges the considerable amount of work contributed by partners to set up and embed this process.

- For the early panels, a high proportion of cases did not meet the Level 3 threshold. This caused some frustration for panel members who were unable to use the panel to concentrate effectively on those families who did meet the threshold. However, whilst work needs to continue on improving the quality of referrals, there has been significant improvement in the level of appropriate referrals (figure 16).
- A wide range of agencies are taking on the Lead Agency role, demonstrating good ownership and partnership working. Buckinghamshire County Council's Family Resilience Service has been the lead agency in approximately 60% of cases. This is as expected given that they are the only service set up to work with children and families of all ages across a range of issues (figure 17).
- There has been regular attendance at panels from most agencies, with work underway to plug any identified gaps in attendance.
- From June 2015 March 2016, 340 families had their needs discussed at the Early Help Panel. The average number of problems identified per family is over 5, with the following the most common issues for families, as identified by agencies at the point of referral: behavioural problems, mental health, parenting, domestic abuse, family relationship breakdown and school attendance.



### Figure 16: Early Help Panel Threshold Decisions (by Threshold level)

Figure 18: Rates of persistent absence at state funded primary and secondary schools



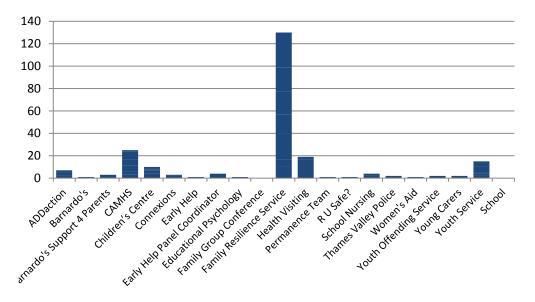


Figure 19: Rates of unauthorised absence at state funded primary and secondary schools

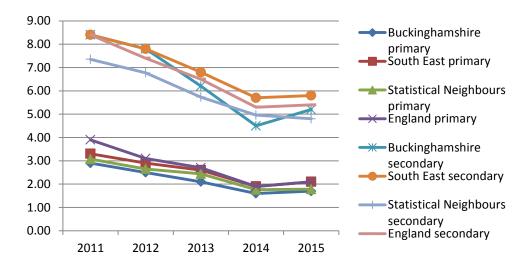
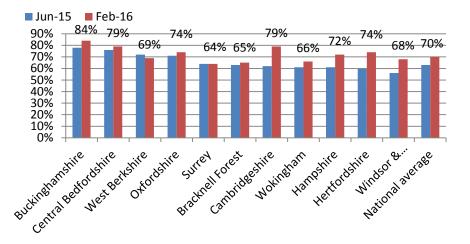


Figure 17: Early Help Panel Lead Agencies September 2016 – March 2016

Looking beyond the Early Help Panel, Buckinghamshire has a **wide range of services providing Early Help support**, and our high level indicators for Early Help show that we perform well in comparison to our statistical neighbours in a number of areas.

- There is a high level of take up of targeted, **free nursery provision for 2 year olds** (figure 20). This is supported by a strong brokerage services provided through the County Council which contacts eligible families who have not taken up the offer and provides tailored support.
- Rates of **unauthorised and persistent school absence**<sup>14</sup> (figures 18 & 19) are lower than statistical neighbours and national average at primary and secondary level.
- Buckinghamshire has, on average, lower rates of 10-17 year olds entering the **criminal justice system** for the first time and a lower rate of young people who receive a conviction in court receiving a custodial sentence.

Figure 20: Take up of Early Years provision for 2 year olds in Buckinghamshire compared to statistical neighbours



### Next Steps

99

There has been much progress over the last 12 months, but there is more to do. Over the next 12 months we need to:

- Continue to support communication and awareness raising across partners, with an emphasis on partners taking ownership of and embedding key messages within their own agencies;
- Incorporate Early Help into the BSCB training programme, in particular ensuring there are sufficient multi-agency early help awareness raising sessions and Family Outcomes Star sessions to meet need across the partnership;
- The BSCB has endorsed the **Outcomes Star** as the partnership early help assessment tool in Buckinghamshire. However, usage is not yet well enough embedded across local agencies; further work is needed to ensure appropriate and effective use;
- Re-run our partnership Thresholds survey and use BSCB audits to further quantify improvements in knowledge and confidence around thresholds;
- Further develop our Early Help dataset so that it has a greater focus on the **outcomes** achieved for children, and explore the extent to which Early Help services are meeting need. With increasing pressures on budgets across partners this will be essential if the Board is to effectively challenge and influence service provision.

<sup>&</sup>lt;sup>14</sup> Persistent Absentees are defined as having an overall absence rate of around 15 per cent or more. This equates to 46 or more sessions of absence (authorised and unauthorised) during the year.

# **5** Our Performance: Child Sexual Exploitation

**Our Aim** 

Children and young people in Buckinghamshire are effectively protected from sexual exploitation.

Child Sexual Exploitation (CSE) remains a key area of work for the BSCB and our multi-agency CSE Sub Group has continued to drive forward the CSE work plan. At a **strategic level** key developments include:

- The development and launch of a <u>Buckinghamshire strategy for tackling CSE</u> in February 2016: Whilst the BSCB is the strategic lead for CSE, the strategy was also signed off by the Health and Wellbeing Board, the Safer Stronger Bucks Partnership Board and the Safeguarding Adults Board in recognition of the role all agencies have in tackling CSE. The strategy has helped ensure there is a shared commitment to tackling CSE at a strategic level and in particular the Board has welcomed the Safer and Stronger Bucks Partnership Board taking ownership of the 'Pursue' strand of the
- strategy. Information from the CSE Strategy has also fed into the refresh of the <u>Joint Strategic Needs Assessment</u>, which for the first time will include a specific section on CSE.
- The development of a **CSE data dashboard**, which has helped the Board develop a greater understanding of the local profile in relation to CSE. This is monitored through the CSE Sub Group, with notable trends and 'red flag' areas of concern presented at each BSCB meeting.
- The Board ran a CSE <u>'pop up event'</u> for professionals in May 2015 which was attended by over 130 delegates. This provided an opportunity to share knowledge and learning around CSE including relating to a recent local serious case review.
- The Board has run two multi-agency <u>challenge events</u> to gather evidence around the partnership response to CSE. The first, held in August 2015 influenced the development of the CSE Strategy. The second, held in March 2016 focused on CSE and Commissioning. This considered commissioned CSE services, as well as the way CSE is taken account of in the commissioning of wider services for children and young people.



Our CSE Strategy was launched to coincide with CSE Awareness Raising day on 18<sup>th</sup> March 2016 and we

received positive press coverage. We asked all agencies to sign up to a CSE Promise to show their commitment to working together to deliver the strategy. Each agency received a personalised copy to sign and display in their organisation.

- The decision by the Board to commission a Serious Case Review into CSE in Buckinghamshire since 1998 (see p56)
- The BSCB has continued to offer 1 day multi-agency CSE training. This remains outside of our training pathway meaning it is open to all professionals regardless of whether or not they have completed one of our level 2 safeguarding courses.
- The Board has supported a range of awareness raising activity. In particular partners have continued to fund the drama production **Chelsea's Choice** so this can be provided free of charge to all secondary schools and have put on 6 **awareness raising evenings for parents and carers**. Partners remain supportive of the **R U Wise to it? campaign** which continues to be developed with children who have been victims of CSE.
- The Board continues to promote the use of the <u>Aide Memoire</u> to support professionals to recognise the indicators of CSE. Our Commissioning Challenge event provided good evidence of this being used, in particular across public health services.
- The Board was pleased to hear the findings from a <u>Buckinghamshire County Council Scrutiny Enquiry</u> into CSE in November 2015, and welcomed the commitment that Members showed to exploring and further strengthening our local response to CSE.



At an **operational level**, Barnardo's R U Safe continues to provide a frontline CSE Service. The service is commissioned by Buckinghamshire County Council to work with children aged 11-18 years old (or age 21 for those with learning difficulties) who are at risk of or victims of CSE. The work includes outreach, one to one engagement and awareness raising and preventative programmes. A number of other interventions are also available to support children. For example sexual health services are working to deliver preventative outreach where young people are showing inappropriate attitudes towards women, and CAHBS (Child and Adolescent Harmful Behaviour Service), delivered through Oxford Health NHS Foundation Trust provides interventions for young people who are displaying harmful or problematic sexual behaviour.

2015/16 also saw the development of the **Swan Unit** – a multi-agency team including professionals from Thames Valley Police, Children's Social Care, Buckinghamshire Healthcare NHS Trust, R U Safe? and virtual representation from Child and Adolescent Mental Health Services (CAMHS). The unit has a number of specific functions in relation to CSE, primarily assessing risk for new referrals, managing strategy meetings (MACE), providing advice to professionals, undertaking direct work with young people and coordinating low level information in relation to CSE. All new referrals of children to Children's Social Care which involve CSE are now initially managed through the Swan Unit.

Other significant work at an operational level includes the **Hotel Watch** scheme which is now operating across the county to increase awareness and understanding of CSE amongst staff working in hotels, and work through some of our district and county



licencing services to ensure taxi drivers have a good awareness of safeguarding and CSE, and know how to report any concerns. During 2015/16 Barnardo's was also able to run a Nightwatch service as part of a pilot funded through the Department for Education. This programme sought to equip those working at night with the knowledge to spot the signs of CSE and have the confidence to report it. The pilot has now ended but partners are working through the Swan Unit to try and secure funding to continue this work. There has also been a good example of innovation by Public Health, who have used data from the county's emergency hormonal conception scheme to identify potential CSE victims by searching for patterns in individuals making repeat requests.

Effective information sharing and partnership working is promoted through monthly Multi-Agency Risk Assessment Conference (M-SERAC) meetings. These meetings seek to ensure children living in Buckinghamshire are effectively safeguarded and protected from harm in cases where they are or might be victims of CSE and / or they are high risk missing children or children who regularly go missing.

# How many children in Buckinghamshire are at risk of or a victim of CSE?

Referrals to R U Safe? have remained steady over the year, with an average of 44.5 referrals per guarter. The total caseload has also remained steady, averaging 91 cases per quarter. There has been a slight increase in both referrals and the active caseload compared to 2014/15 (figure 21). The majority of referrals during 2015/16 came from Children's Social Care (34%) and Education providers (35%). Sexual Health Services (7%) and the Barnardo's Missing Service (7%) were the next two highest referrers. Between January and March 2016<sup>15</sup>, 37 children were discussed at Swan Unit Strategy Meetings. An average of 8 new cases were discussed at each monthly M-SERAC meeting during 2015/16 (figure 22).

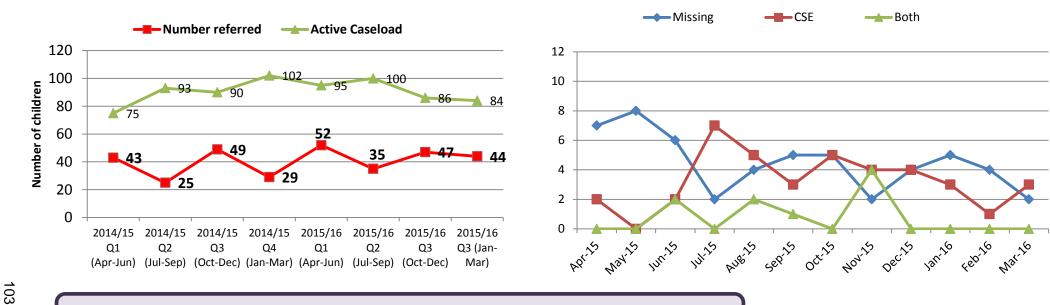
- Age: The majority of R U Safe? clients for 2015/16 were aged 14 (21%) or 15 (24%) and 87.5% of all CSE clients were aged between 13 and 17. The M-SERAC profile is similar; with 21% of new CSE referrals aged 14 and 21% aged 15.
- Gender: More females are reported at risk of or victims of CSE. During 2015/16, 90% of referrals to R U Safe? were for females. 92% of the CSE cases discussed at M-SERAC were female, and 100% of the cases that were both CSE and missing were female.
- Ethnicity: 79% of R U Safe? CSE clients during 2015/16 were white British. 6% were Asian or Asian British and 5% were Black or Black British (African or Caribbean). 2011 Census data recorded that 78% of the Buckinghamshire population aged between 10 and 19 was white British meaning figures are reflective of the local demographic.
- 25% of R U Safe? clients held Child in Need status, 19% were on a Child Protection Plan and 12.5% were Looked After Children.

202

<sup>&</sup>lt;sup>15</sup> Data for the Swan Unit is only available from January 2016.

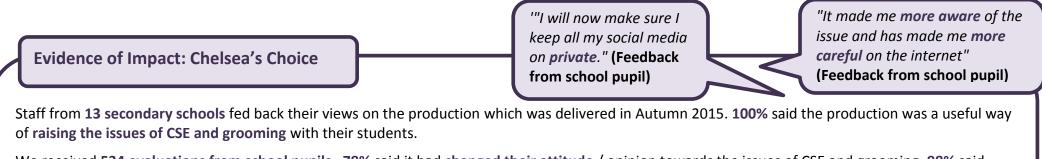
Figure 21: Barnardo's R U Safe? Number of children referred and number of children on active caseload

### Figure 22: Number and type of new cases discussed at M-SERAC



# How effective is our local approach and what outcomes are achieved for children?

- Our CSE Sub Group is chaired by a Service Director from Children's Social Care. It has excellent levels of partnership engagement and has driven developments at a strategic level. There is good evidence that the work of the Sub Group has had a positive impact including raising awareness and understanding amongst children and parents.
- There is strong emerging evidence around the effectiveness of the Swan Unit (see p27).
- There is good evidence that single agencies continue to achieve **positive outcomes** for children. For example, over the year an average of 89% of children who engaged with Barnardo's R U Safe? demonstrated **knowledge of sexual health strategies** at exit from the service and an average of 73% had **reduced association with risky peers or adults**.
- Initiatives such as Nightwatch and Hotel Watch are producing positive outcomes. For example, following training as part of the Nightwatch scheme we know of **1 referral** by a taxi driver and **3 arrests** being made after concerns were reported to hotel staff.



We received **534 evaluations from school pupils**. **79%** said it had **changed their attitude** / opinion towards the issues of CSE and grooming. **98%** said they found what they learned through the play was very **helpful** (68%) or quite helpful (30%). Pupils also indicated a range of ways in which the play had impacted on them including **28%** recognising that they needed to **treat others with more respect** and **24%** saying they would delete all those they had not met face to face from their **online friends** list. In response to a question about whether they were worried about themselves or a friend, 114 pupils said they were. Of these, 59 said that as a result of watching the play they now knew they could ask for help and where to go for this.

**Next Steps:** We are already planning the next wave of Chelsea's Choice for September 2017. Our planning is taking on board the feedback from both schools and pupils including continuing to ensure this is provided free for all secondary schools and looking at how to supplement the production with classroom sessions.

"It has **changed my perspective** as to how often it occurs and how easy it is to be fooled." **(Feedback from school pupil)** 

Š

"I now know that you **shouldn't trust** everything and everyone on the internet." (Feedback from school pupil) "It is very detailed and presented well. It shocks enough to get the students talking about it without being too overwhelming. Very well thought out." (Feedback from teacher)

**Evidence of Impact: CSE Parents Evenings** 

"The session was an **eye opener** to me. It made me feel uncomfortable but it is essential knowledge."

In October 2015, Board partners ran 6 evening sessions to raise awareness of CSE with parents and carers. We received 128 evaluation forms from the 240 people that attended. 76% of respondents said they either knew nothing or were not confident about issues relating to CSE prior to the session. 100% said their knowledge improved as a result of the session.

**Next Steps:** Although those who attended found the session beneficial, the CSE Sub Group wants to think about how to **reach a larger number** of parents, carers and community members over the next 12 months.

*"The whole panel provided a positive picture of joined up working."*  "You have been so **informative** and approachable. Your knowledge is invaluable – thank you for giving up your time in teaching us, informing me and giving me sites to turn to for further information."

### Storyboard: The Multi-Agency Swan Unit

# Why did we seek improvement?

The Swan unit was developed in response to findings from a number of high profile **national enquiries** relating to CSE. The aim was to ensure:

- Children at risk of or victims of CSE receive effective and coordinated provision;
- Professionals are effectively supported to work with children at risk of or victims of CSE.

### Next steps?

- 105
- Consider the remit of the unit in relation to children missing and other forms of exploitation;
- Have a permanent CSE specialist nurse to sit in the Swan Unit and include an Addaction worker in the strategy meetings;
- Train taxi drivers across Buckinghamshire to recognise the signs of CSE and report concerns;
- Swan Unit to undertake regular auditing and monitoring activity which will be reported to the CSE Sub Group.

# What did we do?

- Set up a multi-agency team co-located in Aylesbury Police Station;
- Increased partners to include Education, RUSafe?, 2 permanent CSE specialist social workers, 2 full time Police engagement officers, a full time Detective Sergeant and a Children's Social Care Practice Improvement Manager;
- Improved IT systems so all agencies can access their systems from the police station;
- Take referrals from other social care teams so the Swan Unit can joint work with the allocated social worker;
- Presented training to schools and services on CSE, leading to more appropriate referrals;
- Developed a Quality Assurance Framework to provide a methodical way of evaluating the unit.

# **Evidence of impact and outcomes?**

An audit of the Swan Unit commissioned by the BSCB and undertaken in April 2015 found:

- The practice of the Swan Unit was broadly very positive, providing a professional, dedicated, effective and balanced service;
- Strategy discussions are producing good decisions and outcomes and management decision making and rationales for next steps are effective and visible;
- Partnership working is generally excellent at all levels of involvement;
- The voice of the young person is being sought, recorded and taken into account in decision making;
- The outcomes achieved for young people were well judged, and the advice and information provided was clear and comprehensive.

The journeys of individual children are also providing evidence of positive outcomes. This example relates to a Joint Investigation between a Police Engagement Officer and a Social Worker from Swan Unit.

A 14 year old was reported missing with concerns about her meeting an older male while missing. The child ('A') disclosed being in contact with an older male online and that he had encouraged them to meet him and sent indecent messages. 'A' was supported to explain this to their family, a Video Interview Recording was completed and the perpetrator arrested swiftly. The parents were provided with space to share their thoughts and concerns and given advice and resources to help them understand grooming and keeping their child safe. 'A' was referred to R U Safe? for ongoing awareness raising and counselling. The parents said they were impressed with and grateful for the specialist support they all received at such a difficult time.

# **Next Steps**

Whilst there is good evidence of an effective, coordinated approach, there are a number of areas where we need to do more over the next 12 months.

- We need to do more to ensure our **communication and awareness raising** is effective at reaching all sections of the community including black and minority ethnic communities, and that we can sustain work with those community members who are in a good position to spot and report concerns.
- We need to strengthen our understanding of the link between CSE and learning disability and scrutinise whether we have a robust local approach in place in this respect.
- Although we have some strong local services in place, the CSE Sub Group has identified some potential gaps in provision for children who are victims
  of CSE as they become adults, and for adults disclosing CSE in their childhood. We will continue to work closely with the Safeguarding Adult Board
  and the Safer, Stronger Bucks Partnership Board to influence the development of appropriate local provision.
- The CSE Sub Group has identified potential gaps in the support available for **siblings and parents / carers** of CSE victims. We need to look further at how we ensure that families are effectively supported.
- We need to further strengthen our dashboard to ensure it provides increased evidence around outcomes, including whether children are being identified and receiving the right help and support as early as possible.
- In response to feedback from partners we need to consider a more coordinated approach with other forms of exploitation including radicalisation, human trafficking and modern day slavery, recognising that the signs, vulnerabilities and grooming behaviours across these types of exploitation can be very similar.



We need to learn lessons from the effective, targeted approach to CSE to inform other forms of exploitation.

# **Tackling Peer-on-Peer Abuse**



Since January 2014 the **MsUnderstood Partnership**, led by the University of Bedfordshire, has been working with practitioners in Buckinghamshire to develop contextual and holistic responses to peer-on-peer abuse (peer-on-peer CSE, serious youth violence, harmful sexual behaviour and teenage relationship abuse). A number of successful pieces of work have helped progress our local approach after the last 12 months including:

- The development of a train the trainer programme to ensure consistent message on the nature of peer-on-peer abuse across agencies.
- A detailed case review of 5 peer-on-peer cases. The learning from the review was shared with over 80 professionals from across Buckinghamshire at a learning event in November 2015. A series of vignettes were also produced from the review, which are now being used for training. The review raised specific questions around:
  - The response to the impact of **domestic abuse** on children and young people;
  - The role of the youth service and community based responses to neighbourhood based risk;
  - Peer group influence and intervention;
  - > The influence of **siblings** on young people's vulnerability.

This work identified some examples of **effective and contextual responses** to peer-on-peer abuse in Buckinghamshire including:

- Peers, schools and neighbourhoods involved in assessment processes;
- 1:1 interventions delivered within schools and in partnership;
- Successful outcomes in terms of criminal justice process;
- Services sticking with young people.

(

107

We are committed to **continuing this work** when the support from the University of Bedfordshire comes to an end in May 2016. In particular this will enable us to further explore those questions raised through the case file audit.

# **Children Missing**

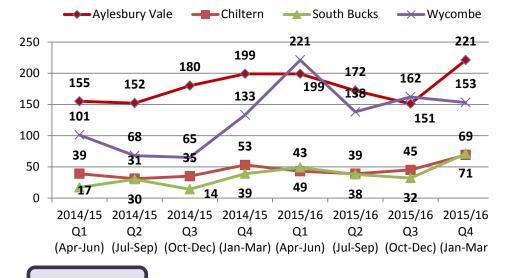
Next Steps

This year the Board has started to achieve greater oversight of the local picture of children missing, through incorporating data into our CSE dataset and receiving reports to the Board. Whilst this has highlighted a number of **local challenges**, there is also evidence of **good practice**.

At an operational level, M-SERAC acts as the multi-agency risk management meeting for both CSE and missing. Combining missing and CSE into a single meeting recognises the link between missing and CSE and facilitates a joined up response.

Barnardo's R U Safe? provides a missing service, including completing return home interviews for children returned from missing episodes. 68% of the clients they worked with over the year had a reduced number of missing episodes after working with them, and 71% had reduced association with risky peers or adults.

### Figure 23: Missing Episodes for Children in Buckinghamshire by District Council (source Thames Valley Police)



Over the last year:

- Aylesbury Vale and Wycombe have higher numbers of missing episodes for children compared to the other districts (figure 23). There was a notable spike in missing episodes in Wycombe District between Oct-Dec 2014 and April - June 2015. This caused a spike in the overall figures for the County and was due to a high number of repeat missing episodes for a single young person.
- 79% of missing episodes have been for children aged between 14 and 17.
- 48% of missing episodes were children from a white background, 21% from a mixed or non-white background and in 31% of cases ethnicity was not recorded or not stated. This suggests a disproportionate number of episodes from non-white children.
- Overall girls have slightly more missing episodes than boys (57% and 43% respectively within the key 14-17 age group).
- Overall the trend over the last few years has been an **increase** in the number of missing children.

Next Steps

108

When our Board members completed a self-assessment against the criteria for a good LSCB, they identified that good progress had been made around CSE, but that children missing remained an area for development. Over the next 12 months the Board needs to:

- Improve our dataset around children missing to further enhance the Board's understanding and oversight of the local picture and to enable more effective challenge;
- Improve our knowledge around children missing from education;
- Improve the timeliness of face to face interviews for children.

At an operational level, work will continue to look at new solutions to **reduce the number of missing episodes**, focusing on the high demand created through **repeat missing episodes**. There is also a need to ensure we have the right planning and procedures in place to effectively safeguard children who are **placed out of county** and subsequently go missing, as currently this is an area of challenge.

# 6 Our Performance: Child's Voice and Journey

# **Our Aim**

The BSCB can demonstrate the link between its challenges and service improvements for children and young people.

Understanding the voice and journey of the child continues to be a priority that is reflected across the activity of the Board and all of the Sub Groups. Over the next 12 months we need to seek further opportunities to make sure there are continued opportunities for children and young people to **influence** the activity of the Board.

# Female Genital Mutilation (FGM)

This year FGM has been a new area of work for the Board. Whilst the prevalence of FGM is not as high in Buckinghamshire as in many of our neighbouring authorities, the BSCB has led work to ensure there is a **proportionate and coordinated partnership approach** to tackling FGM. In September 2015 we jointly hosted an <u>FGM Challenge Session</u> with the Health and Wellbeing Board. This enabled us to gather information on current practice and identify areas for further work. The output from this session fed into the development of a draft partnership FGM **action plan** and a draft Buckinghamshire wide **strategy** for tackling FGM. Discussions between the Chairs of the Health and Wellbeing Board, Safer Stronger Bucks Partnership Board, Safeguarding Adults Board and the BSCB led to a decision that the Health and Wellbeing Board would act as the strategic lead for FGM.

# Next Steps

This year we have started to put the foundations in place. Over the next 12 months we need to:

- Ensure the Buckinghamshire strategy for tackling FGM is published to provide a clear, coordinated vision for preventing and responding to FGM;
- Work in partnership to increase awareness of FGM with both professionals and the general public;
- Update our FGM guidance and procedure for practitioners to ensure we have a robust and clearly articulated procedure to help practitioners respond effectively and appropriately to cases of FGM.

# Youth Voice Steering Group



During the Youth Voice Bullying event, the young people created this word cloud which reflected their thought on resilience and overcoming bullying.

"Bullying isn't gonna stop no matter how hard you try." **15 year old female, South Bucks** 

# **Next Steps**

110

Over the next 12 months we need to:

- Launch our new children and young people's microsite and continue to gather feedback so that we can make sure it is meeting need;
- Work with the Youth Voice Steering Group on a children and young people's version of this annual report;
- Hear the feedback from the Zap Bullying workshops and evaluate whether this approach provided good outcomes for young people.

The Board has continued its involvement with the Youth Voice Steering Group. This has included:

- Working with a group of young people to get their views on our Board priorities and to design a children and young person's version of our Annual Report for 2014-15.
- Running a consultation with young people about the information we provide for children and young people on our website. Those involved gave us some clear feedback that they would value information on safeguarding topics, but that they did not like our current format. The storyboard on p33 describes how their feedback led to the Board decision to commission a separate microsite for children and young people.
- Participating in a Youth Voice event on Bullying. This gave the Board the opportunity to hear directly from young people about the impact that bullying can have on their lives. The young people came up with some brilliant solutions for helping to tackle bullying and as a direct result of this the BSCB agreed to co-fund with Buckinghamshire County Council two trial Zap Bullying Workshops delivered by Kidscape, which will work holistically with the child and their parents to develop bespoke approaches for understanding and managing bullying.

Working with Youth Voice has also provided some good insight into how a number of our partners are working collaboratively with young people to influence the services they provide

"I have been bullied my whole life - at school, outside & on social media. Don't fight back. Ignore, don't react. To the bully I say - grow up & get a life. Leave people to get on with their lives. Don't take your problems out on other people." **15 year old female, Missenden area.** 

# **Storyboard: BSCB Microsite**

# Why did we seek improvement?

During their 2014 inspection, Ofsted recognised that the BSCB website needed to be improved to make it **more accessible** to different audiences. Our website includes a section for children and young people and we wanted to work with them to understand what improvements we could make to this section of the site.

# **Evidence of impact and outcomes?**

Young people have influenced the Board's activity:

- The feedback from the young people directly led to the Board's decision to fund a new microsite for children and young people.
- Our continued work with the young people means they have had control over deciding the name for the site (Safe Space) and have significantly influenced both the design and content. The web designer made a number of changes to the site design in direct response to the feedback from the young people. This included increasing the prominence of social media links and adding an easy format for young people to feedback their views on the website pages they visited. This function will not only be added to our microsite, but our web provider will also be able to roll this out to our main BSCB site and use it across other organisations they are working with.

The young people made a number of comments that were relevant across the whole of the BSCB website, not just the pages for young people. We have made a number of changes in direct response to their feedback including:

- Adding moving 'sliders' to the home page to promote key messages;
- Simplifying the layout of all pages;
- Changing the position of the search box on our home page.

# What did we do?

**Consultation:** We worked with the County Council's Youth Participation Team and the Youth Voice Steering Group to gather the views of children and young people on our current website. The consultation included:

- 2 focus groups (High Wycombe and Aylesbury);
- Social media requests for feedback;
- Youth workers engaged young people and gathered feedback at youth clubs.

**Key findings:** It was hard to engage young people in this consultation. This suggested the Board was not visible to young people and the current pages for young people were not written in a way that met their needs. Those that did engage worked really hard and told us what they wanted to change:

- Website too cluttered, illogical layout and not easy to navigate;
- Not enough headings, pictures or other ways to break up text;
- Website feels too corporate –would prefer a separate site for young people with its own branding;
- Language is too formal and not written for children and young people.

Action: The findings were fed back to the Board in September 2015 and they agreed to fund a completely new 'microsite' for young people. Since then we have worked with the Youth Voice Steering Group to design and agree the branding, name, logo and content for the site.

Over the next 12 months we plan to:

- Build and test the new website through the Youth Voice Steering Group;
- Work with the Youth Voice Steering Group to launch and promote the site;
- Monitor usage and continue to make improvements in response to feedback;

Next steps?

• Ensure the site is well linked to other relevant local sites in Buckinghamshire to reduce any duplication of information.



This area of the Board's work is delivered through our **E-Safety Sub Group** which continues to have strong multi-agency engagement.

#### **Key achievements**

- Two E-Safety **conferences** delivered in partnership with Buckinghamshire County Council; one for professionals and one for children and young people. The storyboard on p35 provides further detail and evidence of outcomes.
- Between them, our sub group partners have delivered 136 sessions on e-safety to 17,500
  participants. This includes delivering full school assemblies and training small groups of professionals on CEOP (Child Exploitation & Online
  Protection Centre) training days.
- Researching, refreshing and updating the web pages on e-safety on the BSCB website.
- Supporting the peer education E-Safety Ambassadors project and hearing directly from young people involved at our subgroup meetings.
- Supporting the CSE Sub Group by providing information on e-safety at the CSE parents evenings (p23 & 26).
- 112

"The day was informative and inspiring and I look forward to further events of this kind." (Delegate at professionals conference)

"What a great event it was – all of our students who attended were very engaged in the day and found the content both thought provoking and very informative." (Feedback on conference for pupils)

# **Next Steps**

Over the next 12 months priorities include:

- We continue to get regular feedback that e-safety remains a big area of concern, in particular for schools. We will therefore run two further **conferences** (one for professionals and one for students) with a focus on e-safety and bullying.
- Schools are telling us that sexting is a big issue. We expect updated government and police guidance around this in the coming months which we will then promote to relevant partners.





# Storyboard: Online safety – Raising the profile 2016

# Why did we seek improvement?

As part of their inquiry into online safety (presented to the BSCB in March 2015), the Buckinghamshire County Council Select Committee for Children's Social Care and Learning made a recommendation for a conference to be held for professionals and young people to raise the profile of online safety. They, and the BSCB E-Safety Sub Group, recognised there were lots of projects happening around the county and felt it would be helpful to share good practice and learn from each other.

At the same a wide range of **concerns** were being expressed by schools and other professionals about sexting and other matters relating to e-safety including the link to CSE and grooming. Online safety is an ever developing area with a constant need to keep informed and updated about new threats and risks.

In addition, **Ofsted** now set clear criteria in their inspection framework about the requirements placed on schools about online safety.

# Next steps?

113

- Deliver further two conferences in 2017;
- Continue to provide specific and specialist information via our website and at pop up events to help professionals keep up with this fast paced agenda.

# What did we do?

**Two conferences** were delivered in February and March 2016. One conference focused on **schools** and other **professionals**, the other was for **young people**. The conferences covered topics such as online bullying, digital footprint, sexting, online grooming and radicalisation to match with the areas of concern being highlighted by professionals. A group of young people involved in the E-Safety Ambassadors programme presented at both conferences to raise awareness of this programme. External speakers from Ofsted and Intel Security attended as key note speakers to provide some expert input and young people were able to view a drama production from Bigfoot Arts Education.

A <u>write up</u> was done for each event and published on the BSCB website so that the learning could be shared more widely.

The event raised awareness of resources available for different audiences and of local services such as RUSafe? It helped us negotiate an offer with Parent Zone to provide a 20% discount on membership that will assist schools in meeting their duties around online safety. It also helped us collect more evidence of the needs and support requirements professionals have around e-safety.

# **Evidence of impact and outcomes?**

- **36 pledges** made by schools and professionals to improve online safety awareness and support following the conferences. We are now following up on all of these pledges to see how many were delivered and to date there is good evidence of change. This includes signing up for Parent Zone, running a school Internet day, running sessions for parents, working with students around privacy settings and school staff undertaking further e-safety training. One school has trained 18 year 9 students as E-Safety Ambassadors. They will now be visiting local primary schools to speak to year 6 pupils about staying safe online.
- 12 different school and colleges represented.
- Evaluations provide good evidence that the conferences were helpful including **increasing confidence** around how to deal appropriately with e-safety incidents and providing support for making future changes around e-safety.
- Consistent levels of requests from schools and youth organisations for online safety awareness raising sessions.

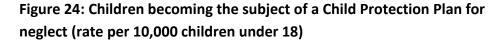
# 7 Our Performance: Neglect

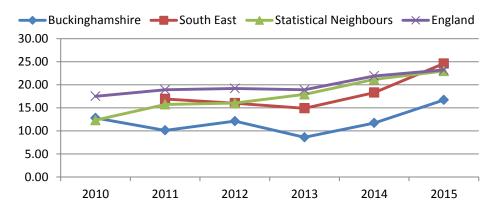
## **Our Aim**

- Early Help is available to support children and their families where there is evidence of neglect;
- Positive action is taken to ensure that children's development, emotional and wellbeing needs are met and they are able to meet their full potential.

Research nationally identifies neglect as the most common reason for children to become subject to a child protection plan.<sup>16</sup> Compared to both statistical neighbours and national, Buckinghamshire has lower rates of children on a child protection plan for neglect (figure 24). However, in recent years there has been an increase in numbers locally, nationally and for statistical neighbours. Within Buckinghamshire, neglect remains **the largest category of abuse**. Although neglect has been a BSCB priority for the last 2 years, there has been no dedicated Sub Group to drive this work forward and the work plan has been under-developed.

In the last financial year, the BSCB agreed to endorse the **Graded Care Profile** for use in cases of neglect. During 2015/16, the NSPCC took ownership of this tool at a national level. They indicated that they would be launching an updated version of the tool and that this would be the only authorised version. The NSPCC refresh of the tool has involved extensive research and piloting. This is important in terms of ensuring the effectiveness of the tool is backed by a clear evidence base, but it has meant that the Board's work to roll it out has been delayed until the new Graded Care Profile 2 is launched. The Early Help Sub Group has kept in touch with the development of the tool and over the next 12 months will seek to become engaged with piloting at the earliest possible opportunity.





<sup>&</sup>lt;sup>16</sup> Department for Education. (2014) *Indicators of Neglect: Missed Opportunities*. Available from: <u>https://www.gov.uk/government/publications/indicators-of-neglect-missed-opportunities</u>

In the meantime a multi-agency **task and finish group** was set up in early 2016, reporting to the Early Help Sub Group, to work specifically around neglect. Work has started on drafting a **strategy for tackling neglect** and a multi-agency workshop is being planned for summer 2016 to feed into the further development of this strategy. In April, the Performance and Quality Assurance Sub Group commissioned an **audit around neglect**, which will feed into the development of our forward approach.

# Next Steps

# Our work on neglect has not had enough pace over the last 2 years. Over the next 12 months we need to:

- Publish a Buckinghamshire strategy for tackling neglect as currently there is no clear vision or strategic approach set out for partners.
- Better align our work on neglect with our **Early Help** priority. This reflects that a key element of our strategy will be that all agencies should be able to recognise and respond to the early signs of neglect. Having ownership through the Early Help Sub Group will also help drive progress on this work more quickly.
- Pilot the new NSPCC version of the **Graded Care Profile** and evaluate whether to roll this out across the wider partnership.
- We are not yet well enough engaged on this agenda with the broader set of local services that are in a good position to **spot the signs** of neglect – for example animal welfare organisations, refuse collectors and planning officers. This is an area for improvement.



Our <u>short commercial</u>, made with the Safeguarding Adults Board reminds people that we are all responsible for spotting signs of abuse and neglect.

37

We are supporting the Department for Education campaign to encourage the public to sport and report any concerns about children.



# Learning from Audits: Children Subject to a Child Protection Plan for Neglect

# Why did we do it?

The BSCB is embarking on an extensive work programme around neglect. To feed into this work, this externally commissioned **audit of 25 children's journeys** focused in particular on:

- Whether early help interventions were being put in place;
- Whether the Graded Care Profile was being used;
- How effectively the voice of the child was taken into account;
- The quality and effectiveness of multi-agency working, information sharing and planning;
- The appropriateness of threshold decisions.

# Next steps?

- The conferencing manager will continue to **re-audit** cases on a 1:1 basis with conference chairs so that improvements can be evidenced;
- Given the learning that is also emerging from recent Serious Case Reviews around effective challenge and escalation, the Board is planning further work in this area.

What did we find?

#### Strengths

- Child protection plans were reviewed very regularly via conferences and core groups;
- There was generally a good perception of professionals working together via core groups;
- The threshold for child protection planning was generally sound;
- There was a good level of attendance by parents at conferences and core groups.

#### Areas for development

- The recording of children's views by all professionals needed to be clearer;
- Child protection plans were not adequately describing the detail of the work being undertaken;
- Clearer roles should be set out for partner professionals in the child protection plan;
- Partner professionals should be prepared to challenge drift in planning;
- There was only one example of the Graded Care Profile being used.



- Training is being run for conference chairs which covers those areas identified for development;
- Children's Social Care have undertaken further **audits** which shows some progress but suggest there is further work to be done.

# 8 Our Performance: Improving the Effectiveness of the BSCB

# **Our Aim**

117

There is real collective ownership of the Buckinghamshire Safeguarding Children Board which is well regarded by partners and the community because of the positive difference it makes to outcomes for children and young people.

The Board set this priority following our inadequate Ofsted rating in summer 2014. By the time of our last annual report the Board had already made good progress in relation to a number of those areas identified for improvement. Over the last 12 months there has been a **sustained effort** from Board partners to continue this improvement journey. A partnership view of our improvement was provided when all Board members undertook a **self**-**assessment** of the BSCB against the Ofsted criteria for a good LSCB in March 2016. Some of the feedback has been used through this report in relation to specific priorities. Key messages relating to **governance and challenge** are summarised below.

Areas of improvement	Areas for further development
Stronger governance arrangements in place	We need to do more to evidence the impact and outcomes of our work for children and families
Joint Protocol has strengthened relationship between Boards with good evidence of joint working and challenge. This is starting to impact on priorities	Ensure all agencies are sharing ownership and taking the lead on different areas of work
Improvement and development plan articulates priorities and is regularly updated	We need to improve our understanding around children living outside of the local authority area
Improvements in data are starting to inform priorities	Need to ensure level of challenge is consistently high across all Sub Groups
Much more evidence of challenge at Board meetings and within Sub Groups	Budget contributions from partners are an ongoing challenge as all agencies are facing financial pressures
Newsletter helping to disseminate key messages	Need to undertake next Section 11 audit to gather up to date evidence on partner compliance

Feedback from this exercise was analysed in detail and has informed updates to our Board **Improvement and Development Plan**. All of those areas identified for further work have already been addressed or now have work underway to address them.

"Significant improvement has been made on promotion of a 'we are all in this together' culture – greater openness and transparency."(Board member feedback)

"I have been empowered and am confident to make appropriate challenges." (Board member feedback) "The BSCB newsletter is helpful in disseminating information to frontline staff." (Board member feedback) "There has been continuous improvement in board processes since changes were implemented in 2014...It feels that there is still work to do, but it is on the right path" (Board member feedback)

# Joint Working

In early 2015 we agreed a <u>Joint Protocol</u> which set out arrangements for partnership working between the 4 strategic boards operating in Buckinghamshire (BSCB, Buckinghamshire Safeguarding Adults Board, Health and Wellbeing Board and Safer Stronger Bucks Partnership Board). Over the last 12 months these relationships have developed, and throughout this report there are some examples of the impact this is having. In January 2016 the Chairs of the 4 Boards met, and will continue to do so at least annually to ensure that partnership working remains strong and is having a positive impact on priorities.

#### **Examples of impact**

- There have been examples of effective challenge between Boards, for example to clarify governance arrangements;
- Strategic leadership for key agendas which are relevant across different boards has been agreed leading to increased clarity;
- Annual reports are presented across the different Boards to facilitate joint working, reduce duplication and to allow the Board's to influence each other's priorities;
- The Boards have worked together on challenge sessions to gain assurance and identify areas for improvement;
- The Board Business Managers / lead officers meet regularly to discuss forward work plans and to share emerging areas of risk;

readership further and evaluate the reach and impact of the publication.

- Learning from audits, challenge sessions and other BSCB events is now shared via short briefing papers published on our website and circulated to partners. Feedback has been that this is making it easier to access and share information within their agency.
- We have made further significant improvements to our website, taking on board feedback from users. Over the ٠ next 12 months we will undertake a formal evaluation of these improvements.
- In Lary way and "Southouts can be downloader for

Information Update

We have widened our public facing communications, and examples are provided throughout this report. This is an area where we aim to improve the consistency of our approach further over the next 12 months.

# **Supporting Schools**

Support around safeguarding is provided to schools via the local authority's Education Safeguarding Advisory Service (ESAS). During the year there have been significant capacity concerns within this team, and this led to a challenge from the Board to the Local Authority. By the end of the financial year capacity within the team was increased and assurance provided that the level of support would be maintained.

Despite these challenges, ESAS remains a well-regarded service that has continued to undertake significant work to support schools. In particular, ESAS has launched a revised training pathway and refreshed the training available for Designated Safeguarding Leads (DSLs) to ensure it focuses on new and emerging priorities such as Prevent. During 2015/16 ESAS delivered refresher training to 184 DSLs in Buckinghamshire and trained 141 new DSLs. ESAS also works closely with the Bucks Learning Trust, which is commissioned by Buckinghamshire County Council to provide a range of services, including support for school governors. The Trust continues to ensure that appropriate safeguarding training is available for school governors.

# Communication

We have made sustained efforts to improve Board communications over the last 12 months. We now have improved links with Communications Officers within our partner agencies and have widened the formats and methods we use for disseminating information. Key progress includes:

distributed across partners with positive feedback received to date. Over the next 12 months we will seek to widen

The development of a **Board newsletter** in July 2015. This is published between Board meetings to provide

information on topics the Board has been discussing along with other key safeguarding issues. It is widely

٠

٠

119

# School compliance with safeguarding responsibilities

ESAS monitors the compliance of schools with their safeguarding responsibilities via the Annual Safeguarding Report to Governors. An updated format for this report was agreed by the BSCB following concerns raised by schools that the previous format was too onerous. ESAS worked collaboratively with schools to develop an updated version, which took account of this feedback, whilst still ensuring the tool remained robust. The total number of returns for 2014/15 (results for 2015/16 are not yet available at the time of writing this report) was 81%, which is the lowest rate of return for 5 years. This is likely to be down to a combination of factors including high rates of change within schools' leadership of safeguarding, the change-over in tool part way through the year, and the updates to Keeping Children Safe in Education 2015, which removed the previous reference to the responsibility of the Designated Safeguarding Lead to provide a formal annual report on safeguarding to governors. There is now capacity within the ESAS team to support increased returns for the next year.

# **Key Themes from School Safeguarding Returns**

#### **Good practice**

- Each school has at least one Designated Safeguarding Lead and a safeguarding governor has been appointed;
- All schools have a minimum of at least one senior leader who has undertaken training to ensure safer recruitment principles are adhered to;
- All schools have a child protection policy in place, and a process for reviewing this.

#### **Challenges**

20

- Not all schools have robust record keeping systems, including to document training received by all those who work in the school. This means they cannot evidence how they meet the training needs of staff;
- Staff turnover continues to create challenges for schools, including in relation to ensuring robust safeguarding arrangements are in place;
- Some schools are using the model Child Protection Policy without tailoring this to their specific school needs and safeguarding issues;
- A number of schools are struggling to create ownership of their staff code of conduct which is central to staff working practice.

These challenges will be areas of focus for ESAS as they continue to work with schools. Other areas of focus for the coming 12 months have been developed based on feedback from schools. These include increased work around **healthy relationships** with primary schools, work with schools around **Female Genital Mutilation** and increasing understanding of **peer-on-peer abuse**, and tailored support for **special schools**.

# A Safe Workforce

The BSCB has an **Employment Sub Group** which is run jointly with the Safeguarding Adults Board. Its remit is to ensure that people working with adults and children are safe to carry out that role.

## **Key achievements:**

- Work has continued around the transport sector following the completion of an audit by Buckinghamshire County Council last year which raised some safeguarding issues. Progress is shown in the story board on p45.
- Following significant work last year to look at the response to the recommendations in the Lampard Report (relating to Jimmy Savile) within local hospital settings, the Sub Group has continued to gather assurance including around the response to the learning within a wider range of settings.

# **Next Steps**

- The Sub Group has agreed an improved reporting framework for LADO data for the next financial year, which now needs to be implemented to ensure the Board has improved oversight of the management of allegations.
- The Sub Group has planned a challenge event to gather further assurance around how the learning from the Lampard report has been embedded across partners. This will ensure that any remaining challenges can be identified and that good practice can be shared.
- Some of the Board's key resources to support safer employment need to be updated so that professionals have access to clear and up to date information.

# Allegations against People in a Position of Trust

Each Local Authority is required to have a nominated officer (in Buckinghamshire this is the LADO or Local Authority Designated Officer) to coordinate responses and action where an allegation is made that someone who works or volunteers with children may have:

- Behaved in a way that has harmed, or may have harmed a child;
- Possibly committed a criminal offence against or related to a child; or
- Behaved towards a child in a way that indicates s/he may pose a risk of harm if they worked regularly and closely with children.

12

The LADO is a member of the Employment Sub Group and data on allegations is provided regularly for discussion. During 2015/16, there were **543 contacts to the LADO**. This level of contact is similar to the previous year (525 contacts). The largest number of contacts related to alleged sexual behaviour (26%, and 15% for online sexual behaviour).

The 543 contacts related to concerns about staff in a wide number of settings. The highest number of contacts were made in relation to the staff working in the following settings:

Setting	Contacts
Education	179
Early Years (child minders, pre-schools, nurseries)	102
Health	53
Residential Care	46
Foster Care	43
Transport (e.g taxi drivers, passenger assistants, bus drivers)	43
Sports Coach	16
Faith Setting	15

Of note compared to last year, is the slight increase in the number of referrals relating to individuals working in health settings. In the last annual report the low number of referrals relating to these settings was noted. The increase this year does not necessarily indicate an increase in incidents but may be a positive result of increased awareness around how to raise concerns and the importance of this.

Last year an increase in the number of allegations relating to transport staff was noted. This followed awareness raising activity within the sector and close working between the LADO and transport managers. The level of contacts relating to this sector has remained steady suggesting there is an ongoing impact from this work.



# **Next Steps**

- This year has seen the introduction of a **new data system** for the LADO to improve the team's recording and reporting capabilities. However, further work is required over the next 12 months to ensure that this system beds in effectively and that the Employment Sub Group receives the right data to give a robust narrative around this area of work.
- In January 2016 the Board heard a report from the LADO which raised concerns around **capacity** within the team. The LADO provides a function that makes a vital contribution towards ensuring that children and young people are effectively safeguarded and work will be needed over the coming 12 months to ensure these challenges are effectively resolved.

122

Why did we seek improvement?

Autumn 2014: Amey commissioned an independent safeguarding report into client transport services. It identified two main areas of concern:

- Safer Selection: Not all Transport Providers complying with safer selection requirements.
- **Training:** Mandatory training to be provided for all drivers and passenger assistants (PAs) working on contracts for vulnerable children and adults.

Scale of operation

- Approx. 12000 passengers transported daily;
- Approx. 75 transport providers;
- 2650 drivers or PAs currently hold a County Council identification (ID) badge and work on client transport services.

# What did we do?

- Author of independent report retained to develop and deliver a training package for client transport team members.
- Multi-agency Client Transport Safeguarding Group (CTSG) established. Group met monthly to:
- Develop and oversee the implementation of a programme to improve standards of safeguarding and embed good practice in the Client Transport services;
- Deliver safeguarding training to drivers and PAs on Special Educational Needs & Disability (SEND) and Adult Social Care (ASC) contracts.
- All client transport services reviewed and prioritised to determine level of competence, good practice, and identify where training and improvements were required.
- Revised Disclosure & Barring System (DBS) application process introduced from 1<sup>st</sup> September 2015 meaning drivers and PAs applying for a County Council client transport badge must successfully complete the DBS process, be employed by an approved Buckinghamshire County Council transport provider who can confirm they have followed Buckinghamshire County Council safer recruitment processes and attend a Qualification Day where they must successfully complete:
  - The County Council's accredited written communication assessment;
  - The standard Client Transport safeguarding awareness training;

**Evidence of impact and outcome?** 

- > Provide character references to confirm they are suitable to hold a Buckinghamshire County Council ID badge.
- Transport providers are **monitored**; areas of concern with services are identified, prioritised and addressed.
- Client transport contracts were re-procured with emphasis on **quality** as well as price.

# Next steps?

- Re-establish the CTSG to act in a scrutiny and advice role for all client transport services;
- Continuous monitoring of drivers, PAs and transport providers, through compliance checks, transport provider Key performance indicators (KPIs) and depot audits;
- Continue to deliver training;
- Develop an annual induction program with SEND schools for drivers and PAs.

- 95% of all taxi drivers and PAs operating SEND and ASC contracts have received standard client transport training, including
- safeguarding and customer care since April 2015. The remaining drivers and PAs are identified through compliance checks or when ID badges are renewed. If identified they must complete the training within an acceptable time frame or have their ID badge suspended.
- 78% of all drivers and PAs operating client transport services have completed the standard client transport training.
- Since Sept 2015, 467 drivers and passenger assistants have completed the revised ID badge process.
- All positive DBS certificates are reviewed by the Safeguarding & Compliance Manager and the Human Resources Safeguarding Consultant.
- Contracts are now tendered 60% price and 40% quality. Depot monitoring ensures providers demonstrate and maintain the agreed quality standard.
- There is evidence that Transport Providers who deliver client transport contracts comply with safer recruitment requirements.
- Drivers and PAs who work on client transport contracts are able to communicate effectively in English and have a better awareness of safeguarding standards and requirements.
- There is better engagement with other agencies to share information about the suitability of drivers, PAs and transport providers.

# 9 Compliance with Statutory Functions

# **Performance and Quality Assurance**

This aspect of the Board's work is driven through the **Performance and Quality Assurance Sub Group**. This has been a key area of improvement for the Board over the last 12 months. During our Board self-assessment against the Ofsted criteria for a good LSCB, Board members recognised that there is improved data reporting to the Board, a clearer forward plan for auditing and early evidence of improved auditing practice. The challenge event format

"Development of new dataset and themed dashboards means there is now regular monitoring of multi-agency data but this is not yet embedded or always effective. However, structures are now in place to allow this to become effective as the Board and Sub Groups get used to the new format." (Feedback from Board self-evaluation exercise) was viewed as helpful for exploring and sharing good practice and identifying areas for improvement. However, there was also a recognition that we need to do more to further develop the data dashboards, embed multi-agency auditing practice and ensure learning from audits is effectively disseminated. This sets a clear direction for continued improvement over the next 12 months.

## Key achievements include:

- The development of the data dashboard system is allowing greater ownership of the data across the Board and Sub Groups. The impact of this is shown in more detail in the storyboard on p48 and some of the data from our dashboards has been drawn into this annual report.
- A clearer focus on the importance of **auditing** with a robust forward audit plan which reflects Board priorities and is embedding key areas such as the voice of the child and escalation into each audit. During the year multi-agency audits were undertaken on use of the Escalation Procedure, Children in Need, Supervision, Child Sexual Exploitation, The Swan Unit and Children Subject to a Child Protection Plan for Neglect. Learning logs are available on our website for these audits, and the headline findings from some are shared within this report.
- Our risks and concerns log is discussed at each Board meeting and allows the Board to have visibility of issues and challenges which have been raised through a number of different channels.
- The development of a revised section 11 tool (to be delivered in autumn 2016) which includes a greater focus on some of our local priorities and seeks increased evidence of impact.



# **Next Steps**

Over the next 12 months we need to:

- Continue to refine and embed our system of data dashboards, including linking our dashboard more strongly to the data scrutiny systems through the other strategic boards (Safer, Stronger Bucks Partnership Board, Safeguarding Adults Board, Health and Wellbeing Board). This will ensure there is the right assurance around practice and risk at a strategic level without duplication of effort or gaps in practice.
- Continue to drive improvements in **multi-agency auditing practice**; in particular we must ensure we are better at undertaking audits effectively, that learning is shared quickly with the Board and disseminated more widely across partners. We also need to ensure we can take a more flexible approach to exploring emerging areas of concern.
- Undertake our next Section 11 audit to gather further assurance from our partners around how they are meeting their safeguarding duties.
- Since the 2014 Ofsted inspection an independently chaired **Improvement Board** has overseen the improvement journey in Children's Social Care. As the role of this Board diminishes, the Board must be ready to take on its functions.

# Learning from Audits: Children in Need (June 2015)

#### Why did we do it?

125

Both the **Ofsted inspection** in 2014 and emerging findings from the **Serious Case Review** for Baby K (Aug 2015) suggested the assessment and management of CIN cases needed to be improved. This in depth audit of 3 children's journeys provided an opportunity to review the quality of assessment and multi-agency working and involve practitioners directly in the learning. • Good practice was identified across the 3 cases including high levels of support from some services. However, a number of concerns were noted, many relating to a lack of effective multi-agency communication and engagement, which in some cases resulted in poor case management and progression of the child's plan.

What did we find?

• Those practitioners involved in the audit found it a helpful learning opportunity.

#### Next steps?

The findings from the subsequent SCR for Baby M alongside performance and audit reports from Children's Social Care have identified CIN as an **ongoing area of concern**. A range of improvement activity is planned and the Board will continue review the impact of this over the coming months.

# What improvements have taken place?

- **Transfer points** have been reviewed between the Family Resilience Service, the Assessment Service and CIN to ensure that there is no delay in stepping forward and stepping up for the child.
- The practice standards for Social Workers have been reviewed to ensure that the GPs engagement is explicit across the whole journey for the child including the CIN. This has been reinforced by meetings between Children's Social Care and the Clinical Commissioning Groups and new auditing is being undertaken to provide evidence of improvement.
- The audit recommended deliberate activities should be designed to encourage connections between services. A monthly Connecting for Children meeting is now bringing together the strategic leads for key agencies. A child's journey is audited at each meeting to facilitate joint learning.

# Storyboard: The BSCB Dataset - Developing a Multi-Agency Perspective

# Why did we seek improvement?

One of the findings of **Ofsted inspection** of the BSCB in 2014 was that the Board was not scrutinising multi-agency data as a means of assessing the effectiveness of local safeguarding arrangements.

# **Evidence of impact and outcomes?**

Ownership of data across Sub Groups is opening up **new lines of enquiry** and **strengthening processes**. For example

- The CSE Sub Group felt there was not enough evidence in our data around CSE and learning disabilities. As a result they conducted an audit of M-SERAC minutes and are now conducting a wider self-assessment of our local response against the recommendations from the Barnardo's report 'Unprotected, Overprotected', which looks at CSE and learning disabilities.
- Requesting data on Outcomes Star usage across partners for the Early Help dataset highlighted the inadequacy of current reporting arrangements, which as a result are now being improved.

The new format is providing **better assurance** around the effectiveness of local safeguarding arrangements at both Sub Group and Board level. For example as the Early Help Panel process has developed the Early Sub Group has been able to provide ongoing assurance to the Board that early concerns around appropriateness of threshold decisions have been overcome.

The format is making it easier to identify areas of **risk** and is promoting **effective challenge** at both Board and Sub Group level. For example the dashboard has given the BSCB increased visibility of the Child Death Overview Panel (CDOP) backlog which led to this risk being escalated and increased action being taken to reduce it.

The dashboards have strengthened the **information flow** between Sub Groups and the Board, allowing Sub Groups to remind the Board of key messages or challenge partners where further action is needed.

The Board has given positive feedback on the new format and has commented on evidence of continued improvement.

# What did we do?

**Phase 1 dataset:** During 2015 the Board's Performance & Quality Assurance Sub Group (P&QA) designed a new multi-agency dataset and agreed with partners the data they would provide for this. This was a huge step forward and provided P&QA with a large amount of data, but the format was unwieldy. It was difficult to scrutinise the data – which was organised by agency, identify trends or highlight areas of concern. It was also difficult for P&QA to report effectively to the BSCB, and Board members continued to express concern that data was not being used effectively to given them assurance around local safeguarding arrangements.

**Phase 2 dataset:** To resolve these issues, further work started on the dataset in autumn 2015. 5 themed datasets were created aligned to the BSCB priority areas. The dashboards present information in a format that is much more visual and user-friendly, making data easier to interrogate and understand.

Rather than all the data being scrutinised through P&QA, the new themed dashboards are owned across BSCB Sub Groups to try and ensure data is used effectively to inform planning and activity across all aspects of the Board's work.

For each themed dataset, a headline dashboard is created for every Board meeting. This contains top level data and notable trends. Red flag areas are highlighted where action is required or the Board may wish to undertake further scrutiny. This format means the Board has regular data in an easily accessible format, with assurance that the detail is being scrutinised in the Sub Groups.

Over the next 12 months we plan to:

 Continue to refine the dataset and dashboard as the process is further embedded and ensure the system is more fully automated to reduce the time spent collecting data and producing reports;

Next steps?

• Explore data links between the BSCB, the Safeguarding Adults Board, the Safer Stronger Bucks Partnership Board and the Health and Wellbeing Board to ensure there is clarity around how and where data is scrutinised for those areas covered in the Joint Protocol;

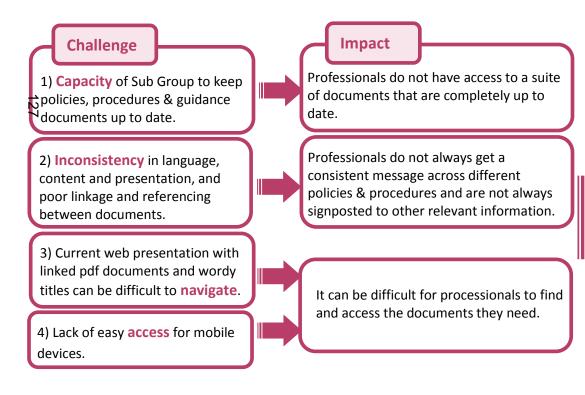
• Consider what data could be made more widely available via our website.

48

# Policies and Procedures

LSCBs have a statutory duty, set out in Working Together 2015, to develop policies and procedures for safeguarding and promoting the welfare of children in the local authority. The BSCB maintains a large number of multi-agency **policies**, **procedures and guidance documents**, all of which are published on the BSCB website. Work on keeping these up to date and on creating new documents as required, is led through the Board's **Policies and Procedures Sub Group**.

This year, the Sub Group has undertaken a **deep dive evaluation** of their role and how effective this is in ensuring that professionals can easily access up to date information to help them ensure children are effectively safeguarded. Whilst the Sub Group recognised the amount of work that was being undertaken, they identified a number of **challenges with current arrangements**. A high level summary of these is provided below. In discussion with the BSCB, solutions have been put in place to resolve these over the next 12 months.



# Solution

Board has agreed to:

- Commission a consultant to undertake a **'refresh'** of policies, procedures and guidance documents to ensure they are up to date and consistent;
- Move to an online procedures manual to provide easier access and navigation for all staff whatever device they are using and to provide a consistent format.

In addition we have already:

- Benchmarked our suite of policies, procedures and guidance documents against those of a number of other LSCBs. This highlighted wide variation in document presentation and some variation in content, but provided reassurance that broadly speaking we had the right set of documents in place.
- Stopped endorsing the child protection policies of external organisations. A huge increase in the number of requests from external agencies meant this was taking up the majority of the time the Sub Group had available, and reducing the capacity of members to keep our core documents up to date. Instead we have information available on our website to help external agencies ensure their policies are in line with our procedures.

Alongside this work, the group has updated a number of documents, including

- Agreeing a revised Escalation, Challenge and Conflict Resolution procedure which took on board learning from local SCRs and our Board audit of use across partner agencies.
- Undertaken an update to the BSCB Individual Case Management Procedures, which had been highlighted as out of date through our serious case review for Baby M.

# **Next Steps**



Over the next 12 months we need to:

- Complete the commissioned 'refresh' of policies and procedures and move to the online manual so that all professionals have quick and easy access to up to date policies, procedures and guidance;
- Publish our more extensive child protection policy toolkit to help agencies across Bucks write robust child protection policies;
- Do more work to understand how widely our policies and procedures are used and how effective they are for professionals, as our knowledge in this respect is currently under-developed.

# Learning and Development

The BSCB aims to ensure that the children and young people's workforce has the right skills to ensure children receive the right help and support at the right time. The BSCB has a **Training Manager** to support the development and delivery of a high-quality multi-agency training programme. The Board also has a **Learning and Development Sub Group** which seeks to support a culture of continuous learning and development.

# **Multi-agency Training - Key achievements**

The BSCB continues to run a well-attended <u>multi-agency training programme</u>, including training across all BSCB priority areas. All provision is regularly updated to ensure it is in-line with local procedures, learning from serious case reviews, changing local priorities and national legislation. The programme is also adapted in response to delegate feedback and needs. During 2015/16 a total of 48 full training days were attended by a total of 591 delegates. This is broadly inline with 2014/15.

- In addition to the full training days, the Board also delivered 32 additional training events including some bespoke single agency training where a specific need had been identified. This included delivering two of our Everyone's Responsibility basic safeguarding courses to Vale of Aylesbury Housing Trust and a session on CSE for sexual health staff within Buckinghamshire Healthcare NHS Trust.
- To support the implementation of the new Strengthening Families Model for Child Protection conferences, the BSCB organised **15 multi-agency** briefing sessions on the new model. Over 600 professionals attended a session.
- The Board held a Learning and Development Challenge Event in December 2015. As well as providing some assurance around the safeguarding training provided by individual agencies, this afforded our partners the opportunity to give us their ideas about how the Board's multi-agency training could be improved.
- The BSCB website now signposts professionals to a range of relevant <u>local training opportunities</u> that are provided outside of the BSCB, for example training around Prevent and Domestic Abuse that is provided through Buckinghamshire County Council.
- The Training Manager undertook a quality assurance observation of safeguarding training delivered by the voluntary sector in a local mosque. This provided assurance that the training was relevant and appropriate to the delegates in attendance.

# Next Steps

- We have identified that some of our partners attend multi-agency training more than others. Feedback from our Learning and Development challenge event suggested that we could improve the breadth of attendance by offering a greater variety of learning formats. Over the next 12 months we will run more short courses and lunchtime briefing sessions to try and make our learning as accessible as possible.
- The Board maintains a pool of local trainers to support the delivery of our multi-agency programme. We face an ongoing challenge around having enough local trainers available within this pool. This has created significant pressures within the BSCB team with the Training Manager delivering a high proportion of training. Board partners understand the benefits of using local professionals to deliver training and are supportive of maintaining this approach. Over the next year we need to continue working with partners to grow our training pool capacity.
- The Board needs to have assurance that safeguarding training provided locally is of a high quality. Given the amount of training our Training Manager has needed to deliver during this year there has been less time available to undertake the **quality assurance** role. Over the next year, we need to find a way to increase our capacity for this function.

#### **Evidence of Impact**

All BSCB courses are evaluated on the day. A sample of delegates and their line managers are also selected to take part in a second evaluation 3 months after the course to assess impact on practice. This year, evaluations have continued to provide good evidence that training is valued by partners and that it is positively informing practice. Attendance at training and a summary of feedback from evaluation forms is shared with the BSCB as part of our new dashboard data reporting system.

"XX has definitely gained confidence to deal with families after this training; she has kept calm in difficult situations and supported families through difficult choices." (Manager 3 month feedback, Working with Challenging Families

#### Figure 25 Increase in knowledge and confidence between start and end of course (self-evaluation by delegate)

Course Title	no. courses	Average % increase
Everyone's Responsibility	5	16%
Working Together	10	20%
CSE	4	26%
Domestic Abuse	3	25%
Neglect	2	19%
Mentally III Parents & their Children	3	21%
Child Sexual Abuse	3	18%
Working with Challenging Families	2	21%
Effective Core Groups	1	24%

"I have used the knowledge and information to support two of my childcare settings who have concerns over children in their care. I feel more confident in giving detailed and accurate advice and both providers were grateful and have acted appropriately to best safeguard the children." (Delegate 3 month feedback, Neglect and Emotional Abuse course) "I have become increasingly aware of the need for all agencies involved to work together for the safeguarding of children. My colleague and I have made some alterations to our Child Protection policy based on the training and disseminated the relevant information to the staff during INSET." (Delegate 3 month feedback, Working Together course)

"This course has enabled me to complete a good assessment and gathering information from other agencies." (Delegate on the day feedback, Everyone's Responsibility Course)

52

"We have been able to discuss specific cases within our team meetings and identify young people who we feel require further support" (Manager 3 month feedback, Child Sexual Exploitation course)

"I have been working for six months with a family in which the father has been verbally abusive to me. This course has given me the confidence to stand my ground and continue to confront the issues I have seen." (Delegate 3 month feedback, Working with Challenging Families course)

> "This course has allowed me to work more openly with families where mental health is an issue, to look at different ways of offering support and essentially more positive outcomes." (Delegate 3 month feedback, Mentally III Parents course)

# **Child Death Overview Panel**

The death of a child is always tragic, and leaves families with a sense of shock, devastation and loss. However, it is important that we review child deaths to see whether we can learn any lessons to improve the health, safety and wellbeing of other children, or to improve the support for bereaved families. As set out in Working Together 2015, the BSCB has a **Child Death Overview Panel** (CDOP) which fulfils this function.

CDOPs are required to prepare an annual report of information relevant to the LSCB and it is expected that this should inform our annual report. Findings from CDOP are presented in the full CDOP <u>Annual Report 2015-16</u>, but a summary of some of the key findings are presented below.

In our 2014/15 annual report we reported that our CDOP was managing a historic backlog of cases. The panel has worked hard over the last 12 months including setting additional meetings, but at the end of March 2016, CDOP was still working with a **backlog of 42 cases**. The Board has recognised this as a significant area of risk and strategies have been put in place to reduce this backlog as a priority. Whilst it is disappointing that we have not been able to reduce the backlog more quickly, it is clear that there are now much more robust systems in place to manage CDOP and an effective chair who is providing strong leadership and direction for the panel. Given this we are confident the backlog will be cleared completely within the next six months.

Despite the challenges relating to the backlog, there are a number of achievements to report from CDOP:

- The Board has agreed to fund a new **online database** for CDOP and we anticipate that this will go live during autumn 2016. Whilst some time investment has been needed to set this up, we are confident that this system will facilitate a more efficient CDOP process, including reducing some of the current administrative burdens associated with the panel, which are extremely time consuming;
- The appointment of a **part-time coordinator** for CDOP in October 2015 which is now providing more dedicated resource to the panel;
- Active involvement of the Coroner's Office on the CDOP panel;
- Improved links with the Serious Case Review Sub Group to ensure all child deaths are quickly considered for an SCR or partnership review when appropriate;
- Improved links with Children's Social Care to ensure appropriate involvement in the rapid response process;
- Improved links with the national and regional network of CDOP's which is allowing us to compare local themes and learning with other areas;
- An improvement in the proportion of reviews completed in less than 6 months (19% compared to 8% for 2014/15)



## Issues identified and actions taken as a result of reviews by CDOP

One of the strengths of the CDOP process is to understand the reasons why children die and to put in place interventions to help improve child safety and welfare and to prevent future avoidable deaths. This section summarises some of the actions that have been taken following CDOP reviews.

- Dissemination of information about the safe use of bath seats;
- Dissemination of the Water Safety Code through Independent Schools Forum, Schools Bulletin and BSCB Newsletter to raise awareness of safety around water prior to summer holidays;
- Public awareness campaign around substance misuse by children and young people;
- Public awareness campaign around road safety;
- Promotion of the Lullaby Trust safer sleep campaign;
- Review and reinforcement of procedures about the Rapid Response process following some instances where deceased children were taken directly to the mortuary instead of A&E.

# CDOP has made the following recommendations for agencies working in Buckinghamshire

- Ensure close monitoring and surveillance of infant mortality continues and remains a top priority for all organisations in Buckinghamshire including the LSCB;
- Buckinghamshire Healthcare Trust's Mortality Review Group to include child mortality review in their remit;
- Ensure there is a clear and agreed process in place for referring and sign-posting at-risk women to relevant services such as genetic screening and counselling, healthy lifestyle services and services that aim to prevent pre-term birth;
- Ensure Clinical Commissioning Groups and NHS England improve early access to antenatal and maternity services for pregnant women particularly those from areas of social deprivation including ethnic minorities;
- Ensure commissioners improve and enhance data collection on risk factors for child death in primary and secondary care settings through improved and robust contract and performance monitoring processes.

# Next Steps

# Ove the next 12 months we need to:

- Ensure CDOP is running with no backlog of cases;
- Improve our review time and reduce the proportion of reviews that take more than 1 year so that this is more in line with the national average;
- Implement the online system (E-CDOP) and assess the impact of this on the CDOP process so we can evaluate whether it is providing value for money;
- Start analysing child death data over a greater number of years to get a view of trends that may be emerging over a longer period of time.



# Key findings from Child Deaths Reviewed in 2015/16

In 2015/16 CDOP was notified of **43 deaths of children aged 0-17** in Buckinghamshire and reviewed a total of 49 cases. Child mortality rates in Buckinghamshire are similar to the England average. However, there is a large disparity between the most and least deprived populations in Buckinghamshire. The diagram below provides key statistics for the 49 deaths reviewed during the last 12 months.

CDOP process	<ul> <li>19% were completed in less than 6 months which is an improvement from 8% in 2014/2015.</li> <li>15 cases (31%) were completed within 12 months of the notification compared with 70% nationally. 34 cases (69%) took longer than a year to review compared with 30% nationally. This is an area where we need to perform better.</li> </ul>
Demographics	<ul> <li>•20 cases (41%) related to babies aged 0-27 days compared with 43% nationally. A further 11 cases (23%) were aged between 28 and 364 days compared with 21% nationally. Overall, 63% were in children aged 0-1 year old which is similar to the national average of 64%.</li> <li>•5 cases (10%) were in 1-5 year olds which is similar to the national average for this age group. 13 cases (27%) were in 5-17 year olds compared with 23% nationally.</li> <li>•29 cases (59%) were male and 18 cases (37%) were female, compared with the national average of 57% and 42% respectively. Two cases did not include information on gender.</li> <li>•19 deaths (38%) were in children of White (any White) ethnic background compared with 61% nationally. 8 deaths (16%) were in children of Asian (any Asian and mixed Asian background) compared with 15% nationally. 8% were in children of any black and mixed black background compared with 7% nationally. In 16 cases (32%) information on ethnicity was either unknown or not stated compared with 10% nationally. Due to the small number of deaths and the high number of cases where ethnicity was not recorded it is difficult to draw any conclusions from this.</li> <li>•No children were subject to any child protection plan or statutory order and no case was identified as an asylum seeker.</li> </ul>
Factors involved in death	<ul> <li>Perinatal/neonatal deaths are the top category of death in Buckinghamshire (29% compared with 32% nationally), followed by chromosomal/congenital abnormalities (18% compared with 26% nationally).</li> <li>In 17 cases (35%) the cause of death was determined as neonatal deaths compared with 41% nationally. In 10 cases (20%) the cause of death was determined as 'known life-limiting conditions' compared with 27% nationally.</li> <li>In 28 cases (57%) acute hospitals were the place of death followed by 13 cases (27%) in the normal residence of the child and 5 cases (10%) in public places. Nationally, 67% of the deaths reviewed occurred in an acute hospital, 22% in the normal residence of the child and 4% in public places.</li> <li>Modifiable factors were identified in 8 (16%) cases compared with 17% in the South East, and 24% nationally (2015/16).</li> </ul>

# **Serious Case Reviews**

Working Together 2015 sets out that LSCBs are required to undertake a serious case review (SCR) in cases where

a) abuse or neglect of a child is known or suspected; and

b) either i) the child has died; or ii) the child has been seriously harmed and there is cause for concern as to the way in which the authority, their Board partners or other relevant persons have worked together to safeguard the child.

The BSCB has a **Serious Case Review Sub Group** which ensures that the Board can meet its statutory duties in relation to SCRs. The group is chaired by a Detective Chief Inspector from Thames Valley Police with responsibility for Child Abuse Investigation in the Buckinghamshire area. There is good representation from across a range of agencies and the meetings are consistently well attended.

#### **Completed and Ongoing Reviews**

In 2015/16 the Sub Group has overseen the progress of 3 SCRs:

- Baby K involved a one month old baby who tragically died (published August 2015)
- <u>Baby L</u> involved a three month old who tragically died (published October 2015)
- **Baby M** involves a four month old baby who suffered serious harm (unpublished due to ongoing criminal enquiries)

In May the SCR Sub Group made a recommendation to the Independent Chair of the BSCB that an SCR be conducted into the way **Child Sexual Exploitation** (CSE) was dealt with in Buckinghamshire during the period 1998 to the present. This followed the conclusion of a major Thames Valley Police investigation into CSE under Operation Articulate culminating in numerous convictions at the Old Bailey. Other cases of CSE during this period have also been or are being actively investigated by the police. The earliest date of an offence

associated with these cases dates back to 1998, hence this being used as a starting point for the scope of the review. One individual case has already been the subject of a serious case review (<u>Young Person J</u>) and it was recommended that this was also considered in this wider re-examination of the CSE issue. The recommendation to conduct the SCR was approved and the process has been on-going throughout the year. The scope of the review is unorthodox, but it was felt that to conduct individual enquiries into the partnership response to individual children would become an impossibly huge task, and ultimately would not have been in the interests of children and young people in Buckinghamshire. The flexible approach to this issue has empowered the author to look beyond the Local Authority area to consider the national context around the issue of CSE. This will be useful in

56





benchmarking the local improvement journey that many agencies have been on following significant cases in other areas, such as Oxford and Rotherham. Whilst the review is in some ways quite historical, particularly in light of the 1998 starting point, the intention has been that the process is forward looking and cross references past experiences with present arrangements. It is hope that this will lead to an improvement for children and young people affected by CSE today. The full report is due for publication later in 2016.

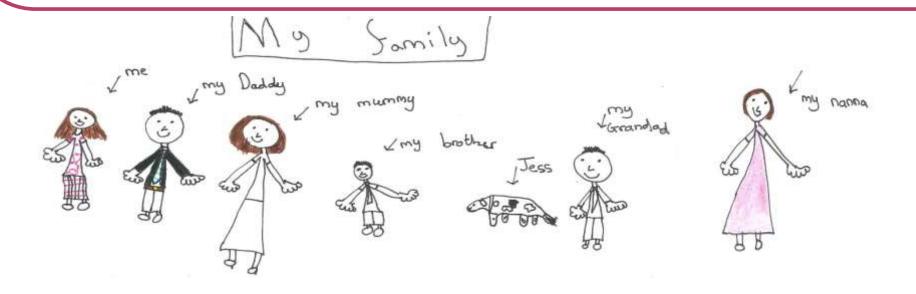
#### **Key achievements**

- The Sub Group has continued to review the way the SCR process is conducted in light of the flexibility afforded by Working Together 2015. The SCR for Baby L followed the Welsh Government Child Practice Review method which placed greater emphasis on the engagement of frontline practitioners, with less focus on creating detailed written internal reviews. The case of baby M involved a more 'traditional' method of SCR process, which required the author and panel processing a huge amount of written material. The SCR did also hold a successful practitioners' event, which was well attended and illuminated the review process. The contrasting approaches used will facilitate decision making about the favoured method to be used for future reviews.
- The SCR Sub Group has continued to keep all recommendations made in SCRs under review until they receive evidence that they have been fully implemented. This can be a challenging and sometimes lengthy process. This year we have tightened the regime around this, with the BSCB Business Manager and Sub Group Chair meeting regularly in between meetings to review the outstanding recommendations. This feeds into a newly established escalation process by which unresolved issues are flagged to main board members for the relevant agency and then ultimately to the independent chair. The amount of outstanding actions are also reviewed as a data performance indicator for the main board, so the general performance of the partnership is kept in view. These innovations have improved the process and the amount of outstanding actions is at a manageable and acceptable level. The link between the Child Death Overview Panel (CDOP) and the SCR Sub Group has been significantly strengthened this year. A representative from CDOP now attends the SCR Sub Group and reports on the details of unexplained child deaths since the last meeting. This helps give the partnership early indication of any concerning cases and also allows cases to be tracked through the Coroner's
  - Court. This ensures that if neglect or abuse is established at the inquest stage the SCR Sub Group are able to reassess whether the criteria is met for an SCR in an organised and consistent fashion.
- The Sub Group has re-designed the SCR referral form which practitioners use to flag matters which might meet the criteria for an SCR. This now encourages professionals to refer matters which may fall short of the criteria but would benefit from some sort of review process.

Overall 2015/16 has been period where the SCR Sub Group has continued to **develop and innovate**. Generally it has become more effective in identifying areas of concern and monitoring agency improvement plans post review. This process of improvement should continue into 2017

# **Next Steps**

- Running the SCR process in parallel with criminal proceedings continues to be a challenge. The Baby L case was assisted by virtue of the fact that the criminal process was resolved at an early stage, whereas in the case of Baby M there was an on-going complex investigation where some of the practitioners were potentially fully bound witnesses. This lead to the practitioners' event being delayed at the request of Thames Valley Police, which was disruptive to the process. The issues around this area are far from resolved, but there is a growing flexibility in relation to this issue and the case of Baby M has taught us that engaging with the Crown Prosecution Service at an early stage and working together to establish a framework which maximizes the exploration of the issues, whilst not undermining the need to secure justice, is something that can be achieved.
- Identifying cases of concern continues to be a challenge. We now require partners to register cases they have reviewed as a single agency over the last six months and this system is about to be tested. It is hoped that agencies will be efficient in sharing this information so the SCR Sub Group can effectively scope any serious safeguarding concerns that would be worthy of a more detailed review.
- Despite the flexibility afforded in Working Together 2015, SCRs continue to be expensive and **funding** may be an issue if we continue to commission SCRs at the same rate as previous years. This will need to be kept in view if any difficulties develop.
- The Board has not had the capacity to progress an intended piece of work to analyse the **impact and outcomes** of SCR recommendations across all of our local SCRs. Particularly as we are seeing some more recent trends emerge in our latest three SCRs, all of which relate to young babies, we are keen to progress this work in order to understand what difference our SCRs have made.
- As work on the CSE SCR continues, the BSCB will need to plan how to effectively share the learning from the review across the partnership.



# **Learning from Serious Case Reviews**

# Baby K

A one month old twin who died at home, the cause of death is unknown.

Mum had a difficult early life and had contact with a number of services primarily for mental health and drug and alcohol uses.

# Baby M

Baby M was admitted to A&E after his father claimed to have fallen whilst holding him. He had a skull fracture, bruises and a torn frenulum. The father's account was accepted and Baby M was discharged. A few days later, Baby M was readmitted to hospital. He was discovered to have numerous bruises and rib fractures of different ages. Both parents had a long history of service involvement.

# Learning

**Good practice:** Good support was identified from a number of agencies and this was appreciated by the mother. Some professionals were committed and persistent when the mother was missing appointments.

#### **Areas for improvement**

- There was weak professional leadership from Children's Social Care; the allocated social worker was not sufficiently experienced and there were insufficient supervision arrangements;
- Pre-birth assessment was inadequate and did not lead to a sufficiently robust plan to support the mother and safeguard her children;
- There was an over-reliance on Children's Social Care as the lead agency and an assumption that because they were involved, all the concerns apparent to agencies were being addressed;
- Other agencies held **information** which raised safeguarding concerns, but this was not always shared with Social Care.

#### Learning

- There was **poor planning** in the **pre-birth** period and this led to missed opportunities;
- Thresholds were not well understood and as a result the case did not progress into the child protection arena;
- There was evidence of staff not being able to challenge senior colleagues over decisions made;
- The BSCB Individual Case Management Procedures were **out of date** and there were no clear links from the BSCB website to Children's Social Care procedures relating to Children in Need.

# What has changed?

- Following the Ofsted inspection in 2014 an Improvement Board was set up to monitor the improvements being made within Children's Social Care. A workstream was set up to address workforce challenges including capacity, caseloads, staffing levels and supervision. Regular reporting has shown that whilst there remain challenges around the level of agency staff, there have been improvements in the frequency and quality of management and staff supervision and there are now good systems in place to monitor this.
- Minimum practice standards have been produced for Children's Social Care, including for assessment, to ensure all staff know what is expected.
- Partners were reminded of the need to challenge and escalate any concerns they have about a child's journey. The BSCB's Escalation Procedure has been relaunched.

# What has changed?

- Significant work has been undertaken to improve the understanding of thresholds across the partnership and there is now increasing evidence from internal and external audit that this has improved (see section 3);
- The Individual Case Management Procedures have been updated and there are now links to the Children's Social Care Procedures;
- Partners have been reminded of the need to challenge, and where necessary escalate, any concerns they have about a child's journey and the BSCB's Escalation Procedure has been relaunched.

# Baby L

A 14 week old baby who died. Within this case there were a number of factors including maternal substance misuse, maternal ill health, missed health appointments, reluctance to allow professionals into the family's privately rented home, housing issues leading to mother spending a lot of time at the home of the maternal grandmother and a baby born out of the area.

# Learning

#### Good Practice

- There was evidence of some good multi-agency working and flexibility in service delivery;
- Professionals made an effort to follow up on the family where appointments were missed;
- The father was engaged in discussions by some agencies, although this was not always recorded.

#### **Areas for Improvement**

- There was a **delay** in allocating a social worker meaning the pre-birth assessment was not completed before the baby was born;
- There could have been better communication between the GP, Health Visitor, Midwife and Social Worker to ensure information was shared in a timely manner;
- The drug and alcohol service was not in the loop and therefore there was a lack of clarity amongst professionals around the mother's substance misuse
- There was a lack of clarity around the operating procedure for the Out of Hours Social Work Team and information passed on by them to the allocated social worker in the day team was not seen immediately because the social worker was part time;
- Interagency collaboration and communication was based on individual commitment rather than organisational processes. Greater scrutiny around the inter-agency working of Child in Need cases was recommended.

# What has changed?

- For progress around Children's Social Care workforce, see Baby K summary;
- A review of liaison meetings between GPs, Heath Visitors and Midwives has been conducted with broadly consistent findings. Overall 92% of responses indicated there were regular liaison meetings in GP surgeries with 57% of responses stating these were at least monthly. The audit provided evidence of good information sharing but also identified some of the barriers to effective liaison meetings. A number of recommendations were made to help ensure that effective liaison meetings continue to be promoted and to seek to overcome some of these barriers;
- The Drug and Alcohol service has made improvements to its systems to ensure that communication is improved;
- The **Out of Hours** Social Work Team has been completely reviewed and the operating procedures updated. Communication to the day team now goes to a central mailbox.

# What do we still need to do?

Collectively there are a number of themes emerging from these three reviews that will need further work over the next 12 months:

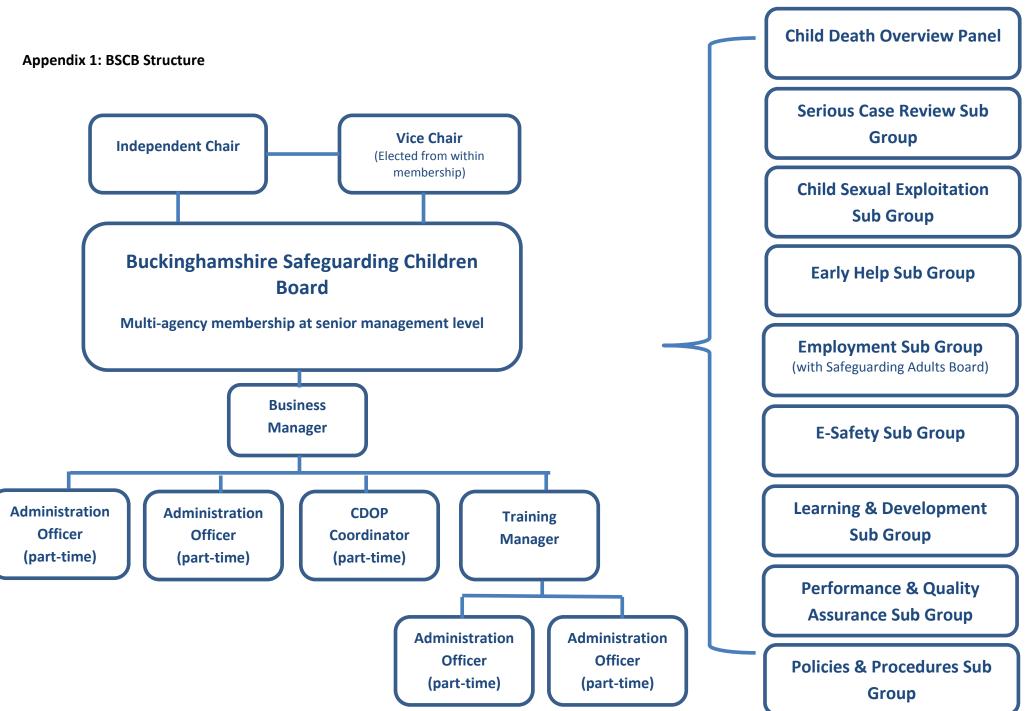
- The need for ownership, challenge and where necessary escalation across all partners;
- The management of CIN cases in particular to ensure consistent social work practice and good engagement across the partnership;
- The absence of robust pre-birth assessments.

# **10 Conclusions**

In this report we have sought to set out the Board's journey over the past 12 months. The report presents areas of good practice and improvement, and the amount of change this year has been significant. The Board does not underestimate the amount of work that partners have put into this, at both a strategic and an operational level. We recognise the commitment that has been shown by so many, both individually and collectively to improve outcomes for our children. However, the report also highlights some remaining areas of challenge, both for the Board and for our partners. Over the next 12 months we must continue to work together in partnership to address these remaining areas of concern, and to tackle any new and emerging challenges that arise. Almost two years on from the inadequate rating from Ofsted for both the Board and Children's Social Care, we need to maintain the momentum of change. The pace of change has not always been fast enough, and we are still not at a point where slowing our pace is an option. It is clear that across the partnership, agencies are facing their own pressures. However, we are confident that with continued strong leadership and commitment from across local agencies, we can continue this journey together. This commitment was affirmed in April 2016, when partners collectively agreed a new vision and values for children and young people in Buckinghamshire, to be used not just by the Board, but by all agencies working to protect children and young people in Buckinghamshire.

# Together...Keeping Children Safe

'Children and young people are safe, happy and healthy, feel valued and value others, are treated fairly, have lives filled with learning, thrive and are able to enjoy life and spend quality time with family and friends.'



# Appendix 2: Board Membership as at March 2016 and attendance log

First Name	Surname	Organisation
Ros	Alstead	Oxford Health NHS Foundation Trust
Tania	Atcheson	Buckinghamshire Clinical Commissioning Groups
Trevor	Boyd	Buckinghamshire County Council (Communities, Health and Adult Social Care)
Pauline	Camilleri	Youth Offending Service
Stephanie	Clifford	Independent School Representative (Maltman's Green School)
Heidi	Crampton	CAFCASS (Children & Family Court Advice & Support Service)
Steve	Czajewski	Thames Valley Community Rehabilitation Company
Carol	Douch	Buckinghamshire County Council (Children's Social Care)
Frances	<b>Gosling-Thomas</b>	Independent Chair
Lin	Hazell	Buckinghamshire County Council Cabinet Member for Children's Services
Martin	Holt	Chiltern & South Bucks District Council*
Sheila	Jenkins	NHS England
Elaine	Jewell	Wycombe District Council*
David	Johnston	Buckinghamshire County Council (Children's Social Care & Learning)
Sarah	Leighton	Primary School Representative (Hughenden Primary School)
Matthew	Band	Voluntary Sector Representative (Action 4 Youth)
Ed	McLean	Thames Valley Police
Stephanie	Moffat	Aylesbury Vale District Council*
Carolyn	Morrice	Buckinghamshire Healthcare BHS Trust
Richard	North	Thames Valley Police
Jane	O'Grady	Buckinghamshire County Council (Public Health)
Lesley	Ray	Designated Doctor
Dal	Sahota	Chiltern Clinical Commissioning Group
Pauline	Scully	Oxford Health NHS Foundation Trust
Juliet	Sutton	Aylesbury Vale Clinical Commissioning Group
Charlie	Walls	National Probation Service
Rhian	Williams	Secondary Schools Representative (Sir William Borlase Grammar School)

\* Although there is a Board member for each District Council, only 1 attends per meeting.

% attendance at Board meetings by agency (last 5 meetings as of March 2016)			
Agency		Agency	
Adult Social Care (BCC)	80%	National Probation Service	60%
Children & Families (BCC)	100%	NHS England	80%
Buckinghamshire Healthcare Trust	100%	Oxford Health NHS Foundation Trust	100%
Bucks Legal Team	60%	Primary Schools	100%
Cabinet Member	80%	Public Health	80%
CAFCASS	0%	Secondary Schools	20%
<b>Clinical Commissioning Group</b>	100%	Thames Valley Police	100%
District Councils	100%	Community Rehabilitation Company	40%
Independent Schools	40%	Voluntary Sector	100%
Lay Member	60%	Youth Offending Service	80%

# Appendix 3: BSCB Budget

Agency	2014-15			2015-16			
	Contributions (BASE BUDGET)	Additional in-year contributions	Total for 2014-15	Contributions (BASE BUDGET)	Additional in-year contributions	Change from 14/15 base budget contribution	Change from 14/15 or contribution (includin off payments)
BCC	94,820	40,000	134,820	172,260		<b>83%</b> ①	<b>28%</b>
Thames Valley Police	15,000		15,000	15,000	16,000	0% ⇔	<b>106%</b>
Aylesbury Vale CCG	12,069	6000	18,069	70,180		<b>70%</b>	2% \$
Chiltern CCG	19,692	9000	28,692	]			
Bucks Healthcare Trust		25000	25,000				
Probation	3,470		3,470	3,470		0% ⇔	0% ⇔
Wycombe District Council	7,566		7,566	10,633		<b>43%</b> ①	<b>43%</b> ①
Aylesbury Vale District Council	7,566		7,566	10,633		<b>43%</b> ①	<b>43%</b> ①
South Bucks District Council	3,784		3,784	5,317		<b>67%</b> ①	<b>67%</b> 企
Chiltern District Council	3,784		3,784	5,317		<b>67%</b> ①	<b>67%</b> 企
Cafcass	550		550	550		0% ⇔	0% ⇔
Oxford Health (CAMHS)	n/a			8,000		NEW ①	NEW ①
TOTAL BASE BUDGET	168,301		<u>248,301</u>	<u>317,360</u>		<b>52%</b>	<b>14%</b>



Together...Keeping Children Safe

Title	Update on Children with Special Educational Needs and Disabilities Review and SEND Strategy for 2017-2020
Date	December 15 2016
Update from	Gillian Shurrock, Head of SEN

#### Purpose of the update:

To update the Health and Wellbeing Board on the Special Educational Needs and Disabilities (SEND) Review and the subsequent SEND Strategy for 2017-2020.

#### **Recommendation for the Health and Wellbeing Board:**

- <u>To note the Priorities arising from the SEND Review</u>, and in particular the need to strengthen leadership, reduce dependencies on special school provision and build increased capacity in mainstream schools in Buckinghamshire.
- <u>To note the significant transformation challenges implicit in the action arising</u> from the Review, including to achieve a change of direction for some key performance indicators

#### Background documents:

Send Review Presentation Send Strategy 2017-2020 presentation

## Health & Wellbeing Board

• SEND Review

 Author (Penny Richardson) Sponsor (Nick Wilson)



## The Context

### **National**

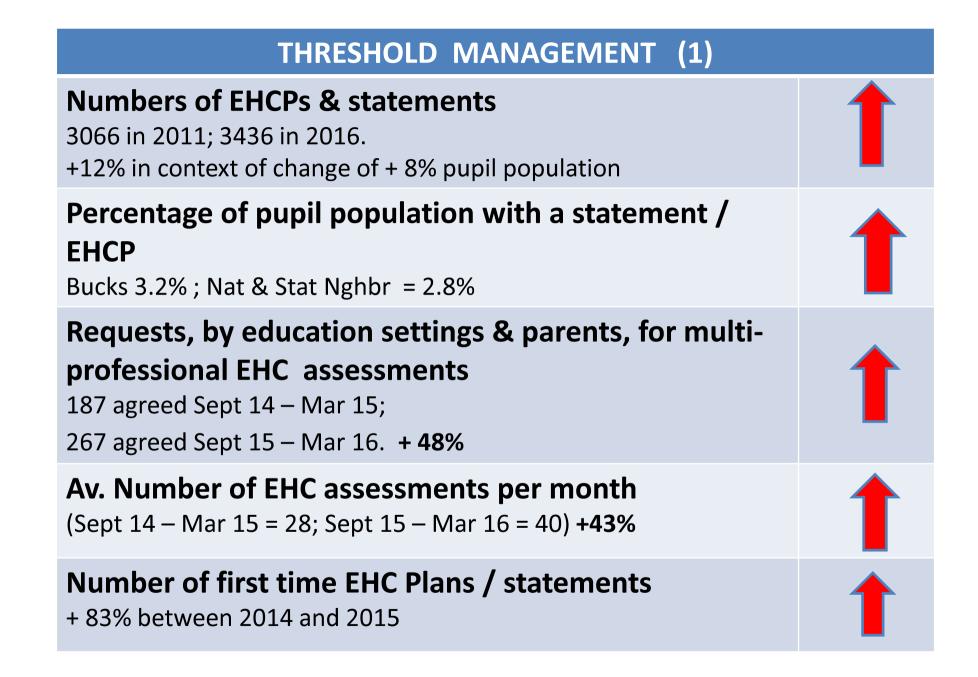
- The SEN statutory framework reformed, high expectations, enables escalation (= cost) – historic and embedded problems
- National reform of the distribution of HN funding across Local Authorities
- Expected SEND area wide inspection (Ofsted / CQC)

### <u>Local</u>

- The DSG Schools Block has successively made good overspends on HN budget
- SEN specialist fieldwork staff are prevented from working with schools (preventative / de-escalation) because of assessment pressures, or are not targeted towards strategic priorities
- The administration is overwhelmed
- Parents are losing confidence
- Extensive stakeholder dialogue and data analysis in the review to date
- SEND strategy needs updating for September 2016

## The Issues

- Threshold Management
- Placement trends
- Related financial implications for:
  - The High Needs Block of the DSG
  - The SEN transport budget
- Operational integration of specialist SEND services and teams
- Confidence, competence and capacity within mainstream schools
- Culture and beliefs in schools and professional staff, and parents & carers



## Threshold Management (2) SEN status of CYP in Bucks mainstream schools

	Sec %	Prim %	Sec % Prim %		Sec %	Prim %	
	SEN Support	SEN Support	Stmts EHCP	Stmts EHCP	All SEN	AII SEN	
England	12.4	13	1.8	1.4	14.3	14.4	
Bucks	8	9.4	1.9 (679)	1.8 (765)	9.8	11.1	
South East	12.1	12.3	1.7	1.5	14.7	13.7	
	Source: DFE SFR for Jan 2015						

### **Resource related pressures (1)**

### **Permanent Exclusions**

+ 400% ac yr 14/15 to 15/16 (from 6 to 19) 96% have SEN ; 66% known to social care; 75% from good or outstanding schools

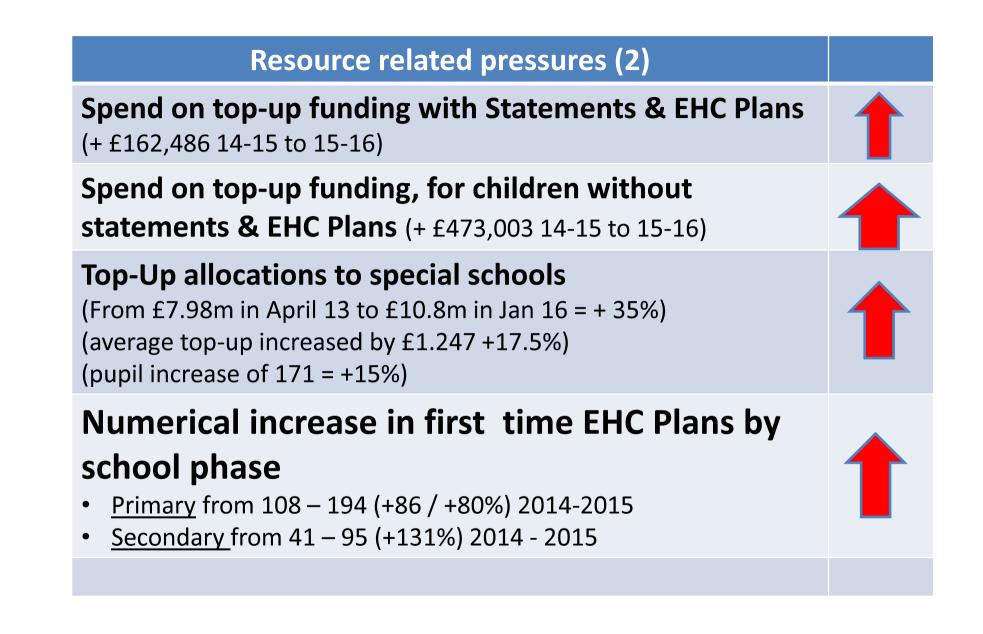
**Number of places funded in Bucks Special Schools** Increase of 171 children (15%) April 2013 – Jan 2016

Numbers of funded places in NMI Special Schools A reduction of 13% from 176 in Jan 2013 to 153 in Jan 2016.

**Proportion of statements / EHCPs naming mainstream** From 48% (1,532) of all statements in Jan 13 to 44% (1465), Jan 2016

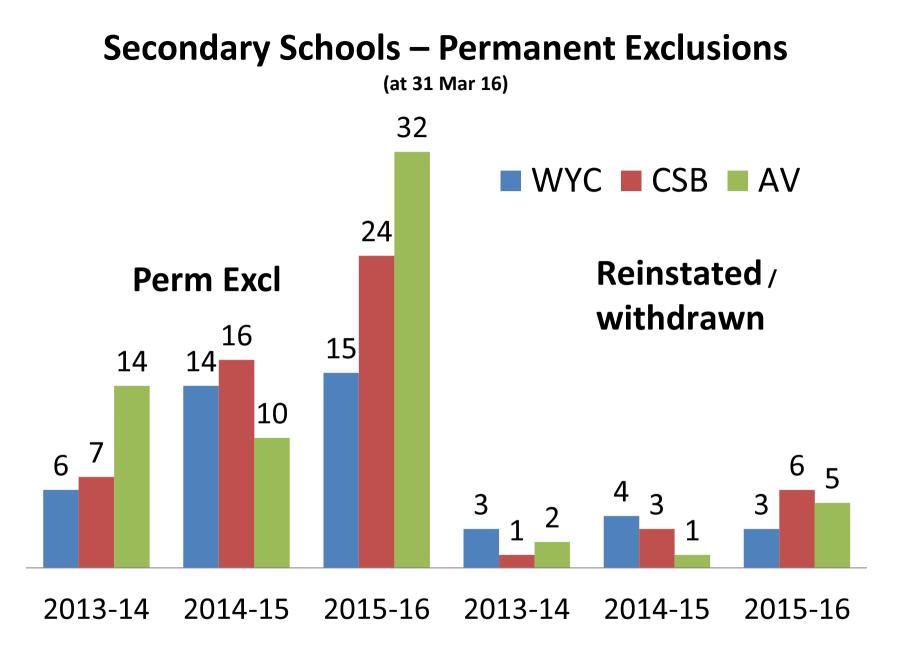
**Proportion of statements / EHCPs naming special school** From 41% (Jan 13) to 44% Jan 16)

**Numbers of Bucks children attending special school** Increase of 12% 1326 (Jan 13) to 1490 (Jan 16)



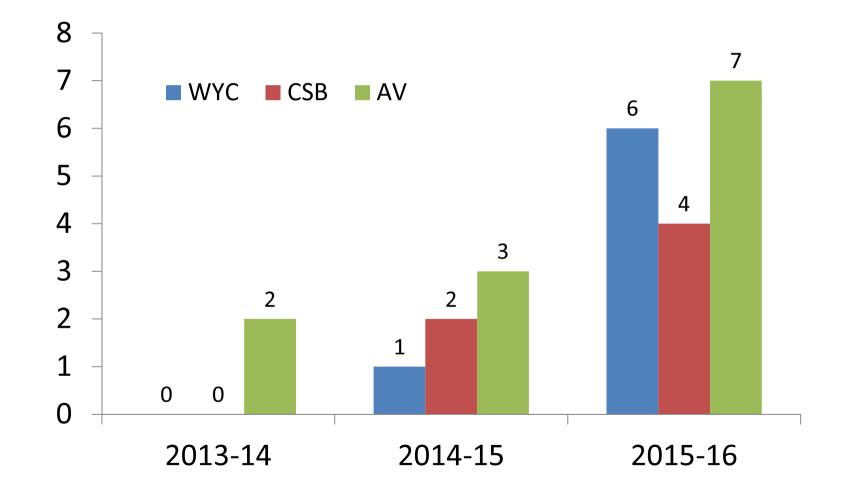
### Exclusion Numbers from Buckinghamshire Schools 1st September 2015 to 24th March 2016 by NCY and Key Stage

	FIXD	LNCH	PERM	Wdrn PER	Total	% of all
Key Stage 1	74	0	3	0	77	<b>5.2</b> %
Key Stage 2	225	5	13	0	243	16.4%
Key Stage 3	539	0	37	4	580	39.2%
Key Stage 4	499	0	38	2	539	36.4%
Totals	1337	5	91	6	1439	



## **Primary School Permanent Exclusions**

(at 31 Mar 16)



## Per Pupil Funding (15-16 planned spend) (National and SN comparison)

Funding focus	Buckinghamshire £	England £	Statistical Nghbr £
Top-Up funding (Maintd & Acad)	250	167	139
Top-Up Independent	120	70	96
SEN Support Services	51	36	36
All HN Total	455	305	303
Educational Psychology	29	16	18
SEN administration	11	15	17
Parent Partnership	2	2	2

## Health & Wellbeing Board

- SEND Strategy 2017 2020
- Gillian Shurrock, Head of SEN



## Key recommendations :

- <u>To note the Priorities arising from the SEND Review</u>, and in particular the need to strengthen leadership, reduce dependencies on special school provision and build increased capacity in mainstream schools.
- <u>To note the significant transformation challenges</u> implicit in the action arising from the Review, including to achieve a change of direction for some key performance indicators
- To link other priorities (eg: CWD and SEND integration) into the Strategy.
- <u>To consider the SEND Strategy</u> as the framework for action for the three years 2017-2020, that will secure the cultural and financial changes required.



## What are the key issues?

- <u>The SEND Review</u> focus on the financial implications of the statutory SEND process. Findings lead to <u>SEND Strategy for 2017-2020</u>
- Ofsted and CQC inspection new Inspection regime that will look closely at how agencies plan, commission and work together for SEND, as well as the experiences of parents and carers, children and young people, and the way in which schools, settings, professionals and the administration of the statutory process is personcentred.
- Financial challenges SEN statutory process is a demand led system where the approach of mainstream schools and early education settings, and parental demand is directly linked to the financial impact on the DSG High Needs Budget. Spend on specialist placement impacts on transport costs.

#### 4. Transformation capacity needed to:

- Drive, lead and take responsibility for transformation programme
- Develop and embed new skills in mainstream schools
- Provide inspirational leadership across mainstream schools to SENDCOs
- Refocus fieldwork services and establish a new coherence in deployment and service priorities
- Introduce new moderation approaches to support decision making
- Integrate CWD and SEND work and ensure smooth transition to adulthood
- Include in Target Operational Model investment

## A reminder of key SEND Review Findings

## Local Context

- The DSG Schools Block has successively overspent on HN budget
- SEN specialist fieldwork staff are prevented from working with schools at an early stage because of formal assessment pressures, or conflicting priorities
- The SEN administration at capacity and at times over capacity
- Parents and carers are losing confidence in mainstream education and pressing for special school places
- Exclusions and transfers to special school increasing
- Higher % of CYP in special schools than nationally
- Lower % of CYP at SEN support than nationally
- Higher numbers of EHC Plans
- Increasing EHC assessments
- Ongoing and increasing spend over budget

## **Issues that need resolving**

- <u>Threshold Management</u> assessment, placement and pupil level SEN funding
- <u>Placement trends</u> increasing dependency on specialist provision, including out-county
- <u>Operational integration of specialist SEND services</u> and teams
- Confidence, competence and <u>capacity within</u> <u>mainstream schools</u>
- <u>Long standing cultures and beliefs</u> in schools and professional staff, and parents & carers



## **7 Strategic Priorities**

Children, young people and families						
Priority 1	Enhance the experiences of families, children and young people of the					
	statutory SEND processes.					
	Developing provision and supporting Schools and Settings					
Priority 2	Develop greater confidence, competence and skills in mainstream settings,					
	schools and academies, providing stronger leadership and support for					
	SENCOs and others, across schools and settings.					
Priority 3	Refocus specialist SEND provision, such as special schools and Resourced					
	Provisions, on those children with the most significant and complex SEND.					
Priority 4	Improve the leadership, co-ordination, deployment and collaborative working					
	of specialist SEND specialist teaching, advisory and educational psychology					
	services.					
	Planning ahead					
Priority 5	Develop and implement improved approaches to planning and securing					
	specialist educational places for those children with the most significant and					
	complex needs.					
	Strategic Leadership and Management					
Priority 6	Strengthen the management of the statutory SEND processes					
Priority 7	Develop improved approaches to monitoring and accountability, especially in					
	relation to the use and impact of High Needs funding in schools and other					
	educational settings.					

### Impact of national / local policy?

- National legislative and policy framework was re-launched in Sept 2014 Children and Families Act – similar approaches to previously – but with new emphasis on high level inter-agency commissioning and joint planning, on person-centred approaches, extending eligibility for education for students with SEND to the age of 25 and with a clear presumption for mainstream education.
- Buckinghamshire's 2013-2016 SEND Strategy focused on implementation of new legislative reforms, and the administration of new processes and procedures.
- The 2017 2020 draft Strategy followed a SEND Review whose focus was the interaction of the administration of the SEND statutory process and the financial impact.
- The SEND Strategy demonstrates extensive dialogue with stakeholders, including school leaders, parents and carers, as well as a formal consultation in October on the next steps following the SEND Review – the priorities to drive the SEND strategy. The content of the draft strategy has been discussed in detail with the Parent Carer Forum lead and with the lead officer from SENDIAS. The Priorities were supported by all respondents, whose main concern was what would this mean in practice.
- The SEND Strategy overtly aims to reduce reliance on specialist provision, develop capacity and competence in local and mainstream provision and secure increased efficiency and improved impact from resources, including specialist services.

### Any financial implications for BCC?

- In previous years the overspends on the DSG High Needs Block have been made good by the Schools Block. A government consultation in 2015 proposed that the Schools Block would no longer be able to subsidise overspends in the High Needs block. A decision is deferred.
- The statutory status of provision and placement recorded on EHC Plans and statements means that the Council is responsible for ensuring that the stated provision is delivered. An overspend against the High Needs Block could lead to a position where the Council was required to honour the financial commitments from other budgets.
- Continuing demand for special school places will further increase the percentage of the pupil
  population in specialist provision. Special school placements typically cost more than
  mainstream.
- As a proportion of the cohort of young people who have completed their education at 19, or at 21 in previous years, continue until they are 25 years old, the demands on the High Needs budget will increase.
- Recent increases in placements in out-county residential independent special schools, often involving children with social care priority status, lead to increased and unplanned expenditure.
- Most special school pupils attend a school some distance from their homes. Local special schools may not have places or may have an unsuitable year cohort and so distances can be longer than expected. The Transport budget is inevitably reactive to SEND placement decisions.
- Increasing capacity for SEND in mainstream will inevitably require capital adaptations.

### Involvement or impact on colleagues and partners?

- The SEND Strategy requires (Priority 4) improvement to the "leadership, co-ordination, deployment and collaborative working of specialist SEND specialist teaching, advisory and educational psychology services." This includes the specialist teaching and early years SEND staff that are currently employed and deployed through BLT.
- Specified access to speech and language therapy, physiotherapy and occupational therapy is a key feature of EHC assessment requests and plans. An imbalance between CYP with EHC Plans and those at SEN support (as is the situation now) will create unplanned pressure on these services.
- Paediatricians, therapists, social workers and educational psychologists are required by law to provide formal assessment advice within a specified time period if they either know the child or young person or are required to meet them (health and educational psychology). A continuing increase in EHC assessments leads to more time being spent in formal assessment activity at the expensive of preventative and early intervention work with schools and settings.
- Transition to adult services must be part of the Preparing for Adulthood pathway as set out in the SEND Code of Practice. This means an integrated approach with children's and adult social care as the requirement for determined 5 day arrangements each week is shared between social care and heath (through personal budgets) and education through funded education for guided learning hours (determined by the DFE).

## One Council Approach – any implications across the whole organisation?

- That the integration of social care children with disability responsibilities with SEND arrangements, includes the integration of adult social care responsibilities for young adults up to 25 years of age who are the subjects of EHC Plans.
- That's the placement of children in need or looked after by social care in residential schools, is jointly considered by social care and education to consider both legislative and financial frameworks.
- That the identification and provision of the designated medical officer role by the CCG is informed by volumes and demand for EHC assessment
- That the process for diagnosis of autism for children is managed in a manner that includes LA educational specialists and that takes account of the statutory Adult Autism Strategy.
- That the PI framework that underpins the SEND Strategy is used as an integral aspect of joint commissioning of services for children and young people with SEND, whatever the professional discipline.

### **Next Steps (including timeline)**

- SEND Strategy is finalised and published by January 2017
- Stakeholder Board receives termly reports and contributes to governance.
- Programme manager / co-ordinator is recruited for March 2017
- Summary and full version of Strategy are published on Local Offer web-site, with summary versions sent in hard copy to all schools, early education settings and colleges of further education.
- Implementation Plan is prepared by 24 December
- Termly budget and performance reports to Director for Education, Learning and Social care



## Minutes

Health & Wellbeing Board

Buckinghamshire

#### MINUTES OF THE HEALTH AND WELLBEING BOARD HELD ON THURSDAY 15 SEPTEMBER 2016, IN MEZZANINE ROOM 2, COUNTY HALL, AYLESBURY, COMMENCING AT 2.30 PM AND CONCLUDING AT 4.37 PM.

#### MEMBERS PRESENT

Mr M Appleyard (Buckinghamshire County Council), Mr R Bagge (District Council Representative), Dr R Bajwa (Clinical Chair), Ms I Darby (District Council Representative), Mr N Dardis (Buckinghamshire Healthcare Trust), Lin Hazell (Cabinet Member for Children's Services), Dr G Jackson (Clinical Chair), Ms T Jervis (Healthwatch Bucks), Ms A Macpherson (District Council Representative), Mr R Majilton (Director of Sustainability and Transformation), Dr J O'Grady (Director of Public Health), Dr J Sutton (Clinical Director of Children's Services), Mr M Tett (Buckinghamshire County Council) (Chairman), Dr K West (Clinical Director of Integrated Care) and Ms K Wood (District Council Representative)

#### OTHERS PRESENT

Ms A Donkin (Programme Director), Ms K McDonald, Mrs E Wheaton and Ms D Wolfson

#### 1 WELCOME & APOLOGIES

Apologies were received from Mr T Boyd, Mr D Johnston, Mrs J Baker OBE, Mr S Bell, Dr S Roberts and Ms L Patten.

Ms T Jervis attended in place of Mrs Baker. Ms D Wolfson attended in place of Mr Boyd and Mr Johnston.

#### 2 ANNOUNCEMENTS FROM THE CHAIRMAN

The Chairman congratulated Ms Lou Patten on her recent appointment as the Accountable Officer for the federated Clinical Commissioning Groups and Mr Neil Dardis on his permanent appointment as Chief Executive of Bucks Healthcare Trust.

Ms A Macpherson had replaced Ms S Jenkins as a District Council representative on the Board.

#### 3 DECLARATIONS OF INTEREST

There were no declarations of interest.

#### 4 MINUTES OF THE MEETING

The minutes of the meeting held on 7 June 2016 were agreed.

The Chairman referred Members to the list of actions included in the agenda pack. It was agreed to invite Tracey Ironmonger to a future meeting and to re-invite David Smith, the local Senior Responsible Officer for the Sustainability and Transformation Plan to the December meeting.

#### ACTION:

- Ms K McDonald to invite Tracey Ironmonger to a future meeting.
- Mr R Majilton to follow-up on the invitation for David Smith to attend the December board meeting.

The District Council representatives provided the Board with feedback on how the Active Bucks programme had been working within their Districts.

#### 5 PUBLIC QUESTIONS

There were no public questions.

## 6 2016-2021 REFRESH OF BUCKINGHAMSHIRE'S JOINT STRATEGIC NEEDS ASSESSMENT

The Chairman welcomed Dr Emily Youngman, Consultant in Public Health Medicine.

The following main points were made during the presentation:-

- Local authorities and clinical commissioning groups had equal and joint duties to prepare Joint Strategic Needs Assessments (JSNAs), through the Health & Wellbeing Board.
- The JSNA assessed the current and future health, care and wellbeing needs of the local community to inform commissioning decisions.
- The Buckinghamshire Health & Wellbeing Board was in the process of refreshing the JSNA for 2016-2021.
- A JSNA development group was established in June 2015 and a stakeholder event took place in July.
- The population in Buckinghamshire had increased by 3.3% since 2011 and it was estimated to increase by 7.7% (40,400 people) to 562,600 in 2025. The non-white population increased from 7.9% in 2001 to 13.6% in 2011.
- Buckinghamshire was the 5<sup>th</sup> least deprived local authority out of 152 in 2015 (compared to being 8<sup>th</sup> out of 149 in 2010).
- Buckinghamshire had one of the highest employment rates in the country and there had been a shift in working patterns with more people working part-time. 42% of residents work outside the county.

## The Board noted the presentation and it was agreed to receive an update on each section of the JSNA at future meetings.

ACTION: Ms K McDonald, Health & Wellbeing Lead Officer, to update the work programme to include regular updates on the JSNA.

#### 7 PROPOSAL FOR THE REFRESH OF BUCKINGHAMSHIRE'S JOINT HEALTH AND WELLBEING STRATEGY 2016-2021

Ms K McDonald, Health & Wellbeing Lead Officer, presented the proposal for the refresh of the Joint Health and Wellbeing Strategy (JHWS) and the following main points were made during the presentation:-

• The Strategy should set out the Health & Wellbeing's shared vision for Health & Wellbeing across the whole county and present the high level priorities and outcomes to be used as a basis to shape commissioning across the health and care system and coordinate action to work towards better health and wellbeing for the whole population.

- The Board was asked to agree the proposed timeline for publication of a refreshed strategy for Buckinghamshire.
- Key dates:-
  - Board Members to submit comments to Ms McDonald by 23 September.
  - A six week online consultation to commence on 10 October and finish by 18 November.
  - A private Health & Wellbeing Board meeting to be held on 22 November to include feedback from the consultation and agreement on a draft of the refreshed JHW strategy.
- A Board Member asked whether the outcomes from the last strategy had been measured and whether there were any lessons learned.
- There was a suggestion that the "sponsor/champion" of the strategy should be someone from outside of the delivery area so that they could be a "critical friend".
- It was agreed that each priority area would be discussed in turn at future Health & Wellbeing Board meetings.

#### ACTIONS:

- Board Members to send comments to Ms McDonald by Friday 23 September.
- Ms McDonald to send the online consultation link to Board Members once the six week consultation started (w/c 10 October).

#### **RESOLVED**:

Board Members agreed the key dates outlined above and agreed, in principle to a sponsor/champion for each priority area and a 'job description' for every member of the Health & Wellbeing Board to play a role in making the delivery of the strategy a success.

#### 8 BETTER CARE FUND (BCF) UPDATE

Ms D Wolfson presented an update on the Better Care Fund (BCF) and made the following main points:-

- The Better Care Fund Section 75 Agreement had been signed.
- Agreement had been reached with the District Councils on the Disabled Facilities Grant and partners were working together closely to ensure the maximum benefit from these resources.
- A Dashboard had been developed to provide the Board with an assessment of performance against the BCF objectives and targets.
- The latest data showed that Buckinghamshire was performing well in terms of the reduction in non-elective admissions and permanent admissions to care homes. The performance for delayed transfers of care required improvement. This was being overseen by a multi-agency working group the Discharge Project Group.
- A Member expressed concern about the 'snapshot' approach to measuring delayed transfers of care figures.
- Following a discussion around the specific metrics, it was agreed that the Board should continue to monitor the BCF metrics but would also carry out a deep dive on a specific metric at each meeting. A Member suggested liaising with the Integrated Care Boards to avoid duplication of work.
- In response to a comment about the trends, it was agreed to add an axis to help analyse the trend lines.

#### ACTIONS:

• Ms Wolfson to update the Better Care Fund Metric Dashboard to include an axis on the trend chart.

 It was agreed to review the BCF metrics at each meeting as well as undertaking a "deep-dive" into one specific metric. This approach would be trialled at future meetings and it would be monitored to avoid duplication of work.

#### **RESOLVED**:

The Board noted the performance of the Better Care Fund plan.

#### 9 BUCKINGHAMSHIRE HEALTH AND CARE SYSTEM PLAN THE & & TRANSFORMATION THE SUSTAINABILITY PLAN (STP) FOR BUCKINGHAMSHIRE, OXFORDSHIRE AND BERKSHIRE WEST FOOTPRINT

The Chairman welcomed Mr R Majilton, Director of Sustainability and Transformation. The following main points were made during the presentation:-

- 44 STP 'footprints' across England largely based on patient flows into tertiary acute hospitals.
- Buckinghamshire was part of a Buckinghamshire, Oxfordshire, Berkshire West 'footprint' (BOBW) with a population of 1.8m, £2.5bn place based allocation, 7 Clinical Commissioning Groups, 16 Foundation Trust & NHS Trust providers and 14 Local authorities.
- BOBW STP covered four key programmes and two enabling work streams.
- The main plan was being developed locally across the health and care system the Bucks 'chapter', which built on the 5 year system plan and which was presented to the Health & Wellbeing Board in June 2014 and the primary care strategy was presented to the Board in March 2015.
- Healthy Bucks Leaders' Group was continuing to drive this work with a focus on aligning resources, reducing duplication and giving clear programme leadership and programme management.
- The national deadline for submitting the STP was mid-October 2016. The first cut of the operational system and organisations' plans would be ready by mid-November.

#### **RESOLVED**:

#### Board Members noted the progress to date.

#### 10 CHILDREN AND YOUNG PEOPLE UPDATE

## Buckinghamshire's Transformation Plan for Children and Young People's Mental Health and Emotional Wellbeing

Dr J Sutton, Clinical Director for Children's Services, presented an update on Buckinghamshire's Transformation Plan for Children and Young People's Mental Health and Emotional Wellbeing 2016/17.

The following main points were made during the update:-

- A single point of access (SPA) had been established in Aylesbury and operated between 8am-6pm Monday to Friday. The SPA accepted referrals and queries from families, young people and professionals and feedback had been very positive.
- The Barnados team within CAMHS operate the SPA and provided brief, evidencebased interventions.
- 16 and 17 year olds could self-refer.
- A new website had been developed and launched (<u>http://www.oxfordhealth.nhs.uk/fresh/services/</u>)

- All primary, secondary and special schools in Bucks had a CAMHS link worker who provided a direct link for schools to the CAMHS service.
- A specialist eating disorder service had been developed in accordance with national guidance that providers assess within 2 weeks of referral.
- The waiting times for assessments for autism were currently too long within the paediatric and CAMHS services and would be a priority for 2016/17 along with providing training and support to staff supporting young people with learning disabilities in college who also presented with mental health concerns.

#### **RESOLVED**:

#### Board Members discussed and noted the update.

#### Children and Young People

Ms D Wolfson, Director of Joint Commissioning, provided an update on behalf of Mr D Johnston, Managing Director of Children's Social Care and Learning. She explained that a monitoring letter had been received from Ofsted which reported a positive direction of travel. The letter would be made available on the OFSTED website from Friday 16 September.

### Governance arrangements for the oversight of tackling Female Genital Mutilation (FGM) in Buckinghamshire

Ms K McDonald, Health & Wellbeing Lead, reported the following:-

- Following a joint meeting with the Chairs of the Health & Wellbeing Board, Safer and Stronger Bucks Partnership Board, Buckinghamshire Safeguarding Children Board and Buckinghamshire Safeguarding Adult Board, it was recognised that all Boards had a part to play in effectively tackling FGM.
- It was agreed that the overall governance and monitoring should sit with one of the Boards and that the HWB, with both local and NHS membership, would be best placed to take the overall strategic lead on this issue.
- Agencies in Buckinghamshire were committed to eradicating FGM by developing a coordinated multi-agency approach that placed the woman and child at the centre.
- A draft multi-agency action plan had been drawn up which focused on:
  - Drafting a Bucks wide strategy for tackling FGM;
  - Updating the guidance for frontline practitioners on FGM and the local procedure for responding to incidences of FGM (publication due shortly);
  - Awareness raising with practitioners and members of the public.

#### ACTION:

• Board Members to provide comments on the strategy and action plan to Ms McDonald by Friday 23 September.

#### **RESOLVED**:

Board Members confirmed their position as strategic lead for FGM and agreed the proposals for monitoring the effectiveness of the local approach to tackling FGM.

Board Members agreed to act as champions for tackling FGM within their own organisations to ensure appropriate messages were cascaded and staff had appropriate knowledge around FGM.

The Health & Wellbeing Board to receive an annual report showing progress against the action plan and any areas of concern to be raised at the March meeting.

The Health & Wellbeing Board to receive an information report every Autumn.

#### 11 HEALTH & WELLBEING BOARD WORK PROGRAMME

Board Members were asked to note the work programme.

#### ACTIONS:

- It was agreed to adopt a themed approach for the Joint Health & Wellbeing Strategy so that each priority would be discussed in turn at future meetings. Ms McDonald to include the priorities in the work programme – starting with mental health and wellbeing.
- The Better Care Fund metrics would be discussed at every meeting with a trial of a deep-dive look at a specific metric. Ms McDonald to add the specific metrics into the work programme for future meetings.

#### 12 DATE OF NEXT MEETING

There will be a private agenda planning meeting for Board Members only on Tuesday 22 November from 10am-1pm.

The next formal Board meeting will take place on Thursday 15 December from 2.30-4.30pm in Mezz Room 2 (there will be a private pre-meeting for Board Members only between 1.30-2.30pm).

#### CHAIRMAN

#### Status on Health and Wellbeing Board meeting actions:

#### 15.12.16

Date	Action	Lead officer	Update	Status
15.9.16	Ms K McDonald to invite Ms Tracey Ironmonger to a future meeting	Ms K McDonald	Tracey Ironmonger has been invited and will confirm a meeting date in March or June to update on the work with NHS and planning colleagues.	Complete
15.9.16	Mr R Majilton to follow-up on the invitation for David Smith, BOBW STP Footprint Lead to attend a future HWB meeting	Mr R Majilton	David Smith has been invited but has not been able to attend. CCG colleagues confirmed that Lou Paten is the lead contact for the Buckinghamshire local plan and link to BOBW footprint lead officers for Buckinghamshire.	Complete
15.9.16	Ms K McDonald to update the work programme to include regular updates on the JSNA	Ms K McDonald	Regular JSNA updates will be included as part of the themed meetings.	In progress
15.9.16	All Board Members to send comments on the refreshed Health & Wellbeing Strategy to Ms McDonald by Friday 23 September	Ms K McDonald	Comments received and an update will be provided at the meeting.	Complete
15.9.16	Ms McDonald to send the online consultation link to Board Members once the six week consultation started (w/c 10 October)	Ms K McDonald	The link was sent following the meeting	Complete
15.9.16		ТВС	The new programme manager for the BCF, Rajni Cairns is now in place and updates to the dashboard are being made.	Complete
15.9.16	The Better Care Fund metrics would be reviewed at each meeting as well as undertaking a "deep-dive" into one specific metric. This approach would be trialled at future meetings and it would be monitored to avoid duplication of work.	TBC	K McDonald will be working with the new programme manager for the BCF on future updates to the HWB. The 15 December meeting will include the dashboard and update on the 2017-19 plan and following a new approach for HWB meetings will be considered.	In progress

15.9.16	All Board Members to provide comments on the FGM strategy and action plan to Ms McDonald by Friday 23 September.	Ms K McDonald		Complete
15.9.16	It was agreed to adopt a themed approach for the Joint Health & Wellbeing Strategy so that each priority would be discussed in turn at future meetings. Ms McDonald to include the priorities in the work programme – starting with mental health and wellbeing.	Ms K McDonald	Mental health and wellbeing themed meeting scheduled for 12 January. K McDonald co-ordinating future work plan.	Complete
15.9.16	The Better Care Fund metrics would be discussed at every meeting with a trial of a deep-dive look at a specific metric. Ms McDonald to add the specific metrics into the work programme for future meetings.	Ms K McDonald	As above. K.McDonald to work with new programme manager.	Complete

#### Draft Health and Wellbeing Board Forward Plan 2016/17:

Date	Item	Lead officer	Report Deadline	Further Information
15 December	Update on System Planning and the Sustainable Transformation Plan	Lou Patten		
2016	Health and Wellbeing Board member Commissioning Intentions and update on the Refresh of the Joint Health and Wellbeing Strategy 2016-2021	All	Monday 5 December 12 noon	
	Better Care Fund Update	Trevor Boyd		To include update on progress of BCF Scorecard
	CYP Improvement Plan	David Johnston		
	HWB Forward Plan	K McDonald		
12 January	Joint Health and Wellbeing Strategy Refresh Workshop session:	All	Tabled presentations for	
	Focus on mental wellbeing		discussion	
9 March	Buckinghamshire Joint Health and Wellbeing Strategy Theme Session (tbc)	K.McDonald to co-ordinate	Monday 27 February 12	
	Update on System Planning and the Sustainable Transformation Plan	Lou Patten	noon	
	Better Care Fund Update	Jane Bowie		To include update on progress of BCF Scorecard
	CYP Improvement Plan	David Johnston	]	
	Update on Female Genital Mutilation Strategy for Buckinghamshire	K McDonald M Moss		
15 June	Buckinghamshire Joint Health and Wellbeing	K.McDonald to	Monday 5	
2016	Strategy – Theme - Early years	co-ordinate	June 12	
	Director of Public Health Annual Report	Dr J O'Grady	noon	

	Update on System Planning and the Sustainable Transformation Plan	Lou Patten		To provide an update to the Board on progress
	Better Care Fund Update	Jane Bowie	-	To include update on progress of BCF Scorecard
	CYP Improvement Plan	David Johnston		
14 September	Buckinghamshire Joint Health and Wellbeing Strategy Theme Session (tbc)	K.McDonald to co-ordinate	Monday 4 September	To be agreed
2017	Update on System Planning and the Sustainable Transformation Plan	Lou Patten	12 noon	To provide an update to the Board on progress
	Better Care Fund Update	Jane Bowie		To include update on progress of BCF Scorecard
	CYP Improvement Plan	David Johnston		
7 December	Buckinghamshire Joint Health and Wellbeing Strategy Theme Session (tbc)	K.McDonald to co-ordinate	Monday 27 November 12	To be agreed
2017	Update on System Planning and the Sustainable Transformation Plan	Lou Patten	noon	To provide an update to the Board on progress
	Better Care Fund Update	Jane Bowie		To include update on progress of BCF Scorecard
	CYP Improvement Plan	David Johnston		